

# Governors' Handbook 2020-21

# Section 1 - Governors Handbook Contents, Current Membership and Business

(All policies in the Governor's Handbook are subject to annual review; This review dated 01 September 2020 with the next review due July 2021)

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Code of Good Governance for English Colleges	

### **DETERMINATION & CORPORATION MEMBERSHIP**

Determination: 15 (Approved 08/07/20)	Name	Date of Appointment	Current Term of Office Expires
External Members (11)	Tommy White	07/02/2012	06/02/2020 (2 terms)
			Extended to
			31/12/2020
	John Bolt	17/12/2008	31/07/2021 (3 terms)
	James Bryant	01/01/2018	31/12/2022 (1 term)
	Bruce Armstrong	01/08/2014	31/07/2022 (2 terms)
	Charanjit Ajit Singh	01/08/2010	31/07/2022 (3 terms)
	Rhys Gallagher	01/05/2020	30/04/2024 (1 term)
	Simon Wilcox	15/10/2014	14/10/2022 (2 terms)
	Laura Weatherill	01/05/2020	30/04/2024 (1 term)
	Barinder Sandhu	01/08/2019	31/08/2023 (1 term)
	Alex Luke	11/12/2019	10/12/2023 (1 term)
	Adam Barke	01/07/2020	30/06/2024 (1 term)
Principal (1)	Tracy Aust	01/04/2016	During the period of being Principal
Teaching Staff (1)	To be elected by the staff		
Students (2)	To be nominated by		
	the student body		
	To be nominated by		
	the student body		

Chair: Vice Chair: Safeguarding Governor: Simon Wilcox Bruce Armstrong (Period up to 31/07/2021) (Period up to 31/07/2021)

John Bolt with Barinder Sandhu shadowing the role during 2020/21.

### WEST THAMES COMMITTEE MEMBERSHIP 2020-21

Committees	Members
Audit Committee	James Bryant (Chair)
Membership: Minimum of 3 and up to 4	Charanjit Ajit Singh
Quoracy: 40% of Membership (2)	Rhys Gallagher
Three meetings a year, one each term.	Adam Barke
Finance, Rsources & Capital	Tommy White (Chair)
Committee	Tracy Aust
Membership: Up to 4 members	Simon Wilcox
Quoracy: 40% of Membership (2)	Alex Luke
Three meetings a year, one each term.	
Curriculum, Quality & Standards	Bruce Armstrong (Chair)
Membership; Up to 8 Members,	John Bolt
including the Principal and student	Tracy Aust
governors	Barinder Sandhu
Quoracy: 40% of membership (3)	Charanjit Ajit Singh
Three meetings a year, one each term.	Laura Weathereill
	Student Governors (2)
	Staff Governor
Remuneration Committee	John Bolt (Chair)
Membership:Up to 4 members	Tommy White
Quoracy: 40% of Membership (2)	Simon Wilcox
One meeting per year, if required.	Barinder Sandhu
Governance & Search Committee	Simon Wilcox (Chair)
Membership: Up to 5 Members, including	Tracy Aust
the Chair and Principal	Tommy White
Quoracy: 40% of Membership (2)	Bruce Armstrong
Three meetings a year, one each term.	James Byrant
	Charanjit Ajit Singh
Strategy & Business Development	Simon Wilcox (Chair)
Committee	Tracy Aust
Membership (5): Five Members	Chair of C, Q & S - Bruce Armstrong
(including the Chair, Principal,	Chair of Audit - James Bryant
and Chair of Committees and	Chair of F, R & C - Tommy White
an external governor	External Governor (Community
(Quorum 2)	Governor)- Barinder Sandhu

#### WEST THAMES COLLEGE BOARD & COMMITTEE MEETINGS 2020-21

### AUTUMN TERM 2020

WED	23/09/20	1400	STRATEGY & BUSINESS DEVELOPMENT	
WED	07/10/20	1800	QUALITY	
WED	14/10/20	1800	CORPORATION	
WED	18/11/20	1400	QUALITY SAR MODERATION	
WED	25/11/20	1800	FINANCE	
WED	02/12/20	1800	AUDIT	
WED	16/12/20	1800	CORPORATION	
SPRING TEF	RM 2021			
WED	03/02/21	1800	GOVERNANCE & SEARCH	
WED	24/02/21	1800	QUALITY	
WED	03/03/21	1800	FINANCE	
WED	10/03/21	1800	AUDIT	
WED	24/03/21	1800	CORPORATION	
SUMMER TERM 2021				
WED	05/05/21	1800	GOVERNANCE & SEARCH	
WED	12/05/21	10.00 - 1800	CORPORATION STRATEGY	
WED	09/06/21	1800	QUALITY	
WED	16/06/21	1800	FINANCE	
WED	23/06/21	1800	AUDIT	
WED	07/07/21	1800	CORPORATION	

#### SCHEDULE OF CORPORATION BUSINESS

(Indicative Programme)

# Schedule of Business for Audit Committee

Meeting	Schedule of Business
Autumn Term Meeting	<ul> <li>Internal Audit Annual Report</li> <li>Approve Audit Plan &amp; Audit Strategy for next year and or Board Assurance Framework</li> <li>Audit Findings Report from the Financial Statement Auditor (Regularity and financial statements audit)</li> <li>Risk Management &amp; Board Assurance Termly Report</li> <li>Confidential session without College Officers present</li> <li>Annual Report from the Audit Committee</li> <li>Review of Auditors performance &amp; re- appointment (both IAS and FSA</li> </ul>
Spring Term Meeting	<ul> <li>Internal Audit Visit Report and or Assurance Reports</li> <li>Risk Management &amp; Board Assurance Termly Report</li> <li>Annual Review of Value for Money</li> </ul>
Summer Term Meeting	<ul> <li>Internal Audit Visit Report and or Assurance Reports</li> <li>Audit Plan and Audit Strategy for next year – initial review</li> <li>Financial Statement Audit Plan</li> <li>Risk Management &amp; Board Assurance Termly Report</li> </ul>

# Schedule of Business for Search Committee

Meeting	Schedule of Business
Summer Term Meeting	<ul><li>Membership &amp; Committee Review</li><li>Governor Appointments</li></ul>
(With additional meetings arranged as and when required if governor appointments are required)	<ul><li>Governor Attendance Review</li><li>Skills Audit Review</li></ul>

# Schedule of Business for Finance & Capital Projects Advisory Group

Meeting	Schedule of Business
Autumn Term Meetings	<ul> <li>Latest Management Accounts</li> <li>Draft Report and Financial Statements for the Year Ended 31 July</li> <li>Review of risks that fall within the Committee's terms of reference</li> </ul>
Spring Term	<ul> <li>Latest Management Accounts</li> <li>Indicative Budget next year</li> <li>Tuition Fee Policy for next year</li> <li>Review of risks that fall within the Committee's terms of reference</li> </ul>
Summer Term Meetings	<ul> <li>Latest Management Accounts</li> <li>College Budget</li> <li>Annual Review of the Finance Regulations</li> <li>Review of risks that fall within the Committee's terms of reference</li> </ul>

# Schedule of Business for Quality & Equality Advisory Group

Meeting	Schedule of Business
Autumn Term Meetings	<ul> <li>Validation of the College's Self Assessment Report and through the process to receive confirmation of the College's overall Success Rates for the preceding year and how they compare against national benchmark data</li> </ul>
Spring Term Meetings	<ul> <li>Performance Monitoring Report</li> <li>In-Year Success Rates Forecast</li> <li>Learner Voice Report</li> <li>Review of risks that fall within the Committee's terms of reference</li> </ul>
Summer Term Meetings	<ul> <li>Performance Monitoring Report</li> <li>In-Year Success Rates Forecast</li> <li>Student Survey Outcomes</li> <li>Review of risks that fall within the Committee's terms of reference</li> </ul>

### Schedule of Business for Remuneration Committee

Meeting	Schedule of Business
Autumn Term Meeting	<ul> <li>Senior Post Holder's Remuneration</li> </ul>

### Schedule of Business for Governor Review of the College's Strategic Direction

Meeting	Schedule of Business
Spring Term Meeting	<ul> <li>Review of key strategic issues facing the College and FE in general</li> <li>Mid-year review</li> </ul>
Summer Term Meeting	<ul> <li>Review of key strategic issues facing the College and FE in general</li> <li>Review of the College's Mission &amp; Strategic direction</li> </ul>

### Schedule of Business for Governor Briefings/Training

#### Briefing/Training needs ide

Briefing/Training to be delivered at the commencement at each meeting of the Corporation.

- Strategic issues facing the FE sector
- Special Education Needs (SEN)
- Overview of the Curriculum covering new courses
- Higher Education
- Apprenticeships/Job Centre Plus/programmes for the Unemployed
- Finance/Funding
- Safeguarding (Refresher updates)
- Equality & Diversity (Refresher updates)
- Learner Voice (Refresher Updates)
- Health & Safety (Refresher Updates)
- Any identified training needs arising from Governance Self Assessment

# Schedule of Business for Corporation Meetings

Meeting	Schedule of Business
Meeting October	<ul> <li>Apologies Declaration of Members Interests Minutes from the last meeting Summary Action List &amp; Matters Arising Governor Briefing/Training Executive Team Report Monitoring of College Performance: <ul> <li>Final review of College performance against key strategic objectives published in the College's Development Plan</li> <li>To approve key strategic objectives from the College's Development Plan that will be subject to monitoring at each meeting of the Corporation </li> <li>Teaching &amp; Quality Focus: <ul> <li>Student recruitment and Enrolment Update</li> <li>AS &amp; A2 Results (Both these items to be covered in the Executive Team Report)</li> <li>Impact of enrolment on agreed budget for the year</li> <li>To receive a summary of Governor Link visits completed as reported in Corporation minutes for the preceding year</li> <li>To confirm Governor Link allocations for the current academic year</li> </ul> </li> </ul></li></ul>
	<ul> <li>Finance &amp; Estates Focus:</li> <li>Impact of enrolment on agreed budget for the year</li> </ul>
	<ul> <li>To receive final Management Accounts for preceding year</li> <li>To receive capital project update</li> </ul> Governance Focus:
	To receive Governance Handbook
December	To complete Member Self Assessment     Apologies
	Declaration of Members Interests Minutes from the last meeting Summary Action Point & Matters Arising Governor Briefing/Training Executive Team Report Monitoring of College Performance • To monitor College performance against agreed key strategic objectives from the College's Development Plan Audit Focus: • Audit Committee minutes
	<ul> <li>Management letters</li> <li>Internal Audit Annual report</li> <li>Annual Report from the Audit Committee including annual report on Risk Management</li> <li>Re-appointment of auditors</li> <li>Finance &amp; Estates Focus: <ul> <li>To receive the minutes of the Finance &amp; Capital Advisory Group To approve Financial Statement Year End Accounts</li> <li>To receive financial report/management accounts</li> <li>To receive capital project update</li> </ul> </li> </ul>

r	
	To approve Governance Self Assessment Report
	Teaching & Quality Focus:
	To approve College Self Assessment Report
	Verbal summary of Governor Link Visits conducted during the term
	People & HR Focus:
	To receive annual HR Report
	To receive minutes of the Remuneration Committee meeting
	To note PRP Award recommendations
February	Corporation Strategy Meeting
	Review of key strategic issues facing the College and FE in general
March	Apologies
	Declaration of Members Interests
	Minutes from the last meeting
	Summary Action List & Matters Arising Governor Briefing/Training
	Executive Team Report
	Monitoring of College Performance
	To monitor College performance against agreed key strategic objectives from
	the College's Development Plan
	Teaching & Quality Focus:
	To receive minutes from the Quality & Equality Advisory Group Verbal
	summary of Governor Link Visits conducted during the term
	Finance & Estates Focus:
	To receive the minutes of the Finance & Capital Advisory To receive
	financial report/management accounts
	To receive capital project update
	<ul> <li>Review and approve Tuition Fee Policy</li> </ul>
	Audit Focus:
	To receive minutes of the Audit Committee
	People & HR Focus:
	To conduct annual review of Safeguarding and Child Protection
May	Corporation Strategy Meeting
-	Review of key strategic issues facing the College and FE in general
	Review of the College's Mission & Strategic direction
July	Apologies
5	Declaration of Members Interests
	Minutes from the last meeting
	Summary Action List & Matters Arising
	Governor Briefing/Training
	Executive Team Report
	Monitoring of College Performance
	<ul> <li>To monitor College performance against agreed key strategic</li> </ul>
	objectives from the College's Development Plan
	<ul> <li>Initial review of proposed key strategic objectives from the College's</li> </ul>
	Development Plan that will be subject to monitoring at each meeting of
	the Corporation
	Audit Focus:
	Audit Committee Minutes of meeting
	Finance & Estates Focus:
	Receive minutes from the Finance & Capital Advisory Group Latest
	Management Accounts
	Budget & 3 Year Financial Plan
	Property Update

Teaching & Education Focus:
<ul> <li>To receive the minutes of the Quality &amp; Equality Advisory</li> </ul>
Verbal summary of Governor Link Visits conducted during the term
Governance Focus:
To receive minutes of the Search Committee
Meeting Dates
Proposed Committee & Advisory Group Membership
Review of Confidential Minutes



# **Governors' Handbook**

# Section 2 – Legal Framework, Charitable Status & Standing Orders

# INSTRUMENT & ARTICLES OF GOVERNMENT

APPROVED BY THE BOARD OF GOVERNORS JULY 2012

# INSTRUMENT OF GOVERNMENT

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- 1. Interpretation of the terms used
- 2. Composition of the Corporation
- 3. Determination of membership numbers
- 4. Appointment of the members of the Corporation
- 5. Appointment of the Chair and Vice-Chair
- 6. Appointment of the Clerk to the Corporation
- 7. Persons who are ineligible to be members
- 8. The term of office of a member
- 9. Termination of membership
- 10. Members not to hold interests in matters relating to the institution
- 11. Meetings
- 12. Quorum
- 13. Proceedings of meetings
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- 15. Public access to meetings
- 16. Publication of minutes and papers
- 17. Copies of the Instrument of Government
- 18. Change of name of the Corporation
- 19. Application of the seal

#### Interpretation of the terms used

1. In this Instrument of Government-

- (a) any reference to "the Principal" shall include a person acting as Principal;
- (b) "the Clerk" means the Clerk to the Corporation;
- (c) "the Corporation" means any further education corporation to which this Instrument applies;
- (d) "the institution" means the institution which the Corporation is established to conduct and any institution for the time being conducted by the Corporation in exercise of its powers under the Further and Higher Education Act 1992(1);
- (e) "this Instrument" means this Instrument of Government;
- (f) "the CE of Skills Funding" means the Chief Executive of Skills Funding
- (g) "meeting" includes a meeting at which the members attending are present in more than one room, provided that by the use of telephone and or video-conferencing facilities it is possible for every person present at the meeting to communicate with each other;
- (h) "necessary skills" means skills and experience, other than professional qualifications, specified by the Corporation as appropriate for members to have;
- (i) "parent member", "staff member" and "student member" have the meanings given to them in clause 2;
- (j) "the previous Instrument of Government" means the Instrument of Government relating to the Corporation which had effect immediately before 1st January 2008;
- (k) "the Secretary of State" means the Secretary of State for Business Innovation and Skills;

**<sup>1</sup>** 1992 c.13.

- (l) "staff matters" means the remuneration, conditions of service, promotion, conduct, suspension, dismissal or retirement of staff;
- (m) "the students' union" means any association of students formed to further the educational purposes of the institution and the interests of students, as students;
- (n) a "variable category" means any category of members whose numbers may vary according to clauses 2 and 3.

#### **Composition of the Corporation**

2.—(1) The Corporation shall consist of—

- (a) up to sixteen members who appear to the Corporation to have the necessary skills to ensure that the Corporation carries out its functions under article 3 of the Articles of Government;
- (b) if so determined by the Corporation, not more than one member who is a parent of a student under the age of 19 years attending the institution, who have been nominated and elected by other parents, or if the Corporation so decides, by a recognised association representing parents ("parent member");
- (c) the Principal of the institution, unless the Principal chooses not to be a member;
- (d) one member of the institution's staff who have a contract of employment with the institution and who have been nominated and elected as set out in paragraphs (3); and
- (e) at least one and not more than two members who are students at the institution and have been nominated and elected by their fellow students, or if the Corporation so decides, by a recognised association representing such students ("student members").

(2) A person, who is not for the time being enrolled as a student at the institution, shall nevertheless be treated as a student during any period of authorised absence from the institution for study, travel or for carrying out the duties of any office held by that person in the institution's students' union.

(3) Where the Corporation has decided that there is to be one staff member, the member may be a member of the academic staff or the non-academic staff and shall be nominated and/or elected by all staff.

(4) The appointing authority, as set out in clause 4, will decide whether a person is eligible for nomination, election and appointment as a member of the Corporation under paragraph (1).

#### **Determination of membership numbers**

**3.**—(1) Subject to paragraph (2), the number of members of the Corporation, and the number of members of each variable category shall be that decided by the Corporation.

(2) The Corporation may at any time vary the determination referred to in paragraph (1) and any subsequent determination under this paragraph provided that -

- (a) the number of members of the Corporation, shall not be less than twelve; and
- (b) the numbers of members of each variable category shall be subject to the limit which applies to that category set out in Clause 2.

(3) No determination under this clause shall terminate the appointment of any person who is already a member of the Corporation at the time when the determination is made.

#### Appointment of the members of the Corporation

4 - (1) Subject to paragraph (2) the Corporation is the appointing authority in relation to the appointment of its members.

(2) If the number of members falls below the number needed for a quorum, the Secretary of State is the appointing authority in relation to the appointment of those members needed for a quorum.

(3) The appointing authority may decline to appoint a person as a parent, staff or student member if—

- (a) it is satisfied that the person has been removed from office as a member of a further education corporation in the previous ten years; or
- (b) the appointment of the person would contravene any rule or bye-law made under article 20 of the Articles of Government concerning the number of terms of office which a person may serve, provided that such rules or bye-laws make the same provision for each category of members appointed by the appointing authority; or
- (c) the person is ineligible to be a member of the corporation because of clause 7.

(4) Where the office of any member becomes vacant the appointing authority shall as soon as practicable take all necessary steps to appoint a new member to fill the vacancy.

#### Appointment of the Chair and Vice-Chair

**5**—(i) The members of the Corporation shall appoint a Chair and a Vice-Chair from among themselves.

(5) Neither the Principal nor any staff or student member shall be eligible to be appointed as Chair or Vice-Chair or to act as Chair in their absence.

(6) If both the Chair and the Vice-Chair are absent from any meeting of the Corporation, the members present shall choose someone from among themselves to act as Chair for that meeting.

(7) The Chair and Vice-Chair shall hold office for such period as the Corporation decides.

(8) The Chair or Vice-Chair may resign from office at any time by giving notice in writing to the Clerk.

(9) If the Corporation is satisfied that the Chair is unfit or unable to carry out the functions of office, it may give written notice, removing the Chair from office and the office shall then be vacant.

(10) If the Corporation is satisfied that the Vice-Chair is unfit or unable to carry out the functions of office, it may give written notice, removing the Vice-Chair from office and the office shall then be vacant.

(11) At the last meeting before the end of the term of office of the Chair, or at the first meeting following the Chair's resignation or removal from office, the members shall appoint a replacement from among themselves.

(12) At the last meeting before the end of the term of office of the Vice-Chair, or at the first meeting following the Vice-Chair's resignation or removal from office, the members shall appoint a replacement from among themselves.

(13) At the end of their respective terms of office, the Chair and Vice-Chair shall be eligible for reappointment.

(14) Paragraph (10) is subject to any rule or bye-law made by the Corporation under article 20 of the Articles of Government concerning the number of terms of office which a person may serve.

#### Appointment of the Clerk to the Corporation

6-(1) The Corporation shall appoint a person to serve as its Clerk, but the Principal may not be appointed as Clerk.

(15) In the temporary absence of the Clerk, the Corporation shall appoint a person to serve as a temporary Clerk, but the Principal may not be appointed as temporary Clerk.

(16) Any reference in this Instrument to the Clerk shall include a temporary Clerk appointed under paragraph (2).

(17) Subject to clause 13, the Clerk shall be entitled to attend all meetings of the Corporation and any of its committees.

(18) The Clerk may also be a member of staff at the institution.

#### Persons who are ineligible to be members

7-(1) No one under the age of 18 years may be a member, except as a student member.

(19) The Clerk may not be a member.

(20) A person who is a member of staff of the institution may not be, or continue as, a member, except as a staff member or in the capacity of Principal.

(21) Paragraph (3) does not apply to a student who is employed by the Corporation in connection with the student's role as an officer of a students' union.

(22) Subject to paragraphs (6) and (7), a person shall be disqualified from holding, or from continuing to hold, office as a member, if that person has been adjudged bankrupt or is the subject of a bankruptcy restrictions order, an interim bankruptcy restrictions order or a bankruptcy restrictions undertaking within the meaning of the Insolvency Act 1986(2), or if that person has made a composition or arrangement with creditors, including an individual voluntary arrangement.

(6) Where a person is disqualified by reason of having been adjudged bankrupt or by reason of being the subject of a bankruptcy restrictions order, an interim bankruptcy restrictions order or a bankruptcy restrictions undertaking, that disqualification shall cease—

- (a) on that person's discharge from bankruptcy, unless the bankruptcy order has before then been annulled; or
- (b) if the bankruptcy order is annulled, at the date of that annulment; or
- (c) if the bankruptcy restrictions order is rescinded as a result of an application under section 375 of the Insolvency Act 1986, on the date so ordered by the court; or
- (d) if the interim bankruptcy restrictions order is discharged by the court, on the date of that discharge; or
- (e) if the bankruptcy restrictions undertaking is annulled, at the date of that annulment.

(7) Where a person is disqualified by reason of having made a composition or arrangement with creditors, including an individual voluntary arrangement, and then pays the debts in full, the disqualification shall cease on the date on which the payment is completed and in any other case it shall cease on the expiration of three years from the date on which the terms of the deed of composition, arrangement or individual voluntary arrangement are fulfilled.

(8) Subject to paragraph (9), a person shall be disqualified from holding, or from continuing to hold, office as a member if—

(a) within the previous five years that person has been convicted, whether in the United Kingdom or elsewhere, of any offence and has received a sentence of imprisonment, whether suspended or not, for a period of three months or more, without the option of a fine; or

(b) within the previous twenty years that person has been convicted as set out in subparagraph (a) and has received a sentence of imprisonment, whether suspended or not, for a period of more than two and a half years; or

(c) that person has at any time been convicted as set out in sub-paragraph (a) and has received a sentence of imprisonment, whether suspended or not, of more than five years.

(9) For the purpose of this regulation there shall be disregarded any conviction by or before a court outside the United Kingdom for an offence in respect of conduct which, if it had taken place in the United Kingdom, would not have constituted an offence under the law then in force anywhere in the United Kingdom.

(10) Upon a member of the Corporation becoming disqualified from continuing to hold office under paragraphs (5) or (8), the member shall immediately give notice of that fact to the Clerk.

**<sup>2</sup>** 1986.c.45 as amended by the Enterprise Act 2002 (c. 40)

#### The term of office of a member

**8.**—(1) A member of the Corporation shall hold and vacate office in accordance with the terms of the appointment, but the length of the term of office shall not exceed four years.

(2) Members retiring at the end of their term of office shall be eligible for reappointment, and clause 4 shall apply to the reappointment of a member as it does to the appointment of a member.

(3) Paragraph (2) is subject to any rule or bye-law made by the Corporation under article 20 of the Articles of Government concerning the number of terms of office which a person may serve.

#### **Termination of membership**

9.—(1) A member may resign from office at any time by giving notice in writing to the Clerk.

(2) If at any time the Corporation is satisfied that any member –

- (a) is unfit or unable to discharge the functions of a member; or
- (b) has been absent from meetings of the Corporation for a period longer than six consecutive months without the permission of the Corporation, the Corporation may by notice in writing to that member remove the member from office and the office shall then be vacant.

(3) Any person who is a member of the Corporation by virtue of being a member of the staff at the institution, including the Principal, shall cease to hold office upon ceasing to be a member of the staff and the office shall then be vacant.

(4) A student member shall cease to hold office-

- (a) at the end of the student's final academic year, or at such other time in the year after ceasing to be a student as the Corporation may decide; or
- (b) if expelled from the institution,

and the office shall then be vacant.

#### Members not to hold interests in matters relating to the institution

10(1) A member to whom paragraph (2) applies shall -

- (c) disclose to the Corporation the nature and extent of the interest; and
- (d) if present at a meeting of the Corporation, or of any of its committees, at which such supply, contract or other matter as is mentioned in paragraph (2) is to be considered, not take part in the consideration or vote on any question with respect to it and not be counted in the quorum present at the meeting in relation to a resolution on which that member is not entitled to vote; and
- (e) withdraw, if present at a meeting of the Corporation, or any of its committees, at which such supply, contract or other matter as is mentioned in paragraph (2) is to be considered, where required to do so by a majority of the members of the Corporation or committee present at the meeting.
- (5) This paragraph applies to a member who—
  - (a) has any financial interest in—
    - (i) the supply of work to the institution, or the supply of goods for the purposes of the institution;
    - (ii) any contract or proposed contract concerning the institution; or
    - (iii) any other matter relating to the institution; or
  - (b) has any other interest of a type specified by the Corporation in any matter relating to the institution.

(6) This clause shall not prevent the members considering and voting upon proposals for the Corporation to insure them against liabilities incurred by them arising out of their office or the Corporation obtaining such insurance and paying the premium.

(7) Where the matter under consideration by the Corporation or any of its committees relates to the pay and conditions of all staff, or all staff in a particular class, a staff member—

- (a) need not disclose a financial interest; and
- (b) may take part in the consideration of the matter, vote on any question with respect to it and count towards the quorum present at that meeting, provided that in so doing, the staff member acts in the best interests of the Corporation as a whole and does not seek to represent the interests of any other person or body, but
- (c) shall withdraw from the meeting if the matter is under negotiation with staff and the staff member is representing any of the staff concerned in those negotiations.

(8) The Clerk shall maintain a register of the interests of the members which have been disclosed and the register shall be made available during normal office hours at the institution to any person wishing to inspect it.

#### Meetings

11—(1) The Corporation shall meet at least once in every term, and shall hold such other meetings as may be necessary.

(9) The Corporation shall determine its rules and procedures covering the use of e-governance.

(10) The Corporation shall determine its rules and procedures covering the use of decisions by written resolution, video and or teleconferencing.

(11) Subject to paragraphs (6) and (7) and to clause 12(4), all meetings shall be called by the Clerk, who shall, at least seven calendar days before the date of the meeting, send to the members of the Corporation written notice of the meeting and a copy of the proposed agenda.

(12) If it is proposed to consider at any meeting the remuneration, conditions of service, conduct, suspension, dismissal or retirement of the Clerk, the Chair shall, at least seven calendar days before the date of the meeting, send to the members a copy of the agenda item concerned, together with any relevant papers.

(13) A meeting of the Corporation, called a "special meeting", may be called at any time by the Chair or at the request in writing of any five members.

(14) Where the Chair, or in the Chair's absence the Vice-Chair, decides that there are matters requiring urgent consideration, the written notice convening the special meeting and a copy of the proposed agenda may be given within less than seven calendar days.

(15) Every member shall act in the best interests of the Corporation and shall not be bound to speak or vote by mandates given by any other body or person.

#### Quorum

12—(1) Meetings of the Corporation shall be quorate if the number of members present is at least 40% of the total number of members (excluding vacancies), determined according to clause 3.

(16) For meetings or agenda items that are declared confidential, quoracy will be at least 40% of those members eligible to attend the confidential meeting or agenda item

(17) If the number of members present for a meeting of the Corporation does not constitute a quorum, the meeting shall not be held.

(18) If during a meeting of the Corporation there ceases to be a quorum, the meeting shall be terminated at once.

(19) If a meeting cannot be held or cannot continue for lack of a quorum, the Chair may call a special meeting as soon as it is convenient.

#### **Proceedings of meetings**

13—(i) Every question to be decided at a meeting of the Corporation shall be decided by a majority of the votes cast by members present and entitled to vote on the question.

(20) Where, at a meeting of the Corporation, there is an equal division of votes on a question to be decided, the Chair of the meeting shall have a second or casting vote.

(21) A member may not vote by proxy or by way of postal vote.

(22) No resolution of the members may be rescinded or varied at a subsequent meeting unless consideration of the rescission or variation is a specific item of business on the agenda for that meeting.

(23) A member of the Corporation who is a member of staff at the institution, including the Principal, shall withdraw—

- (a) from that part of any meeting of the Corporation, or any of its committees, at which staff matters relating solely to that member of the staff, as distinct from staff matters relating to all members of staff or all members of staff in a particular class, are to be considered;
- (b) from that part of any meeting of the Corporation, or any of its committees, at which that member's reappointment or the appointment of that member's successor is to be considered;
- (c) from that part of any meeting of the Corporation, or any of its committees, at which the matter under consideration concerns the pay or conditions of service of all members of staff, or all members of staff in a particular class, where the member of staff is acting as a representative (whether or not on behalf of a recognised trade union) of all members of staff or the class of staff (as the case may be); and
- (d) if so required by a resolution of the other members present, from that part of any meeting of the Corporation or any of its committees, at which staff matters relating to any member of staff holding a post senior to that member's are to be considered, except those relating to the pay and conditions of all staff or all staff in a particular class.

(24) A Principal who has chosen not to be a member of the Corporation shall still be entitled to attend and speak, or otherwise communicate, at all meetings of the Corporation and any of its committees, except that the Principal shall withdraw in any case where the Principal would be required to withdraw under paragraph (5).

(25) A student member who is under the age of 18 shall not vote at a meeting of the Corporation, or any of its committees, on any question concerning any proposal—

- (a) for the expenditure of money by the Corporation; or
- (b) under which the Corporation, or any members of the Corporation, would enter into any contract, or would incur any debt or liability, whether immediate, contingent or otherwise.

(26) A student member shall withdraw from that part of any meeting of the Corporation or any of its committees, at which a student's conduct, suspension or expulsion is to be considered.

(27) In any case where the Corporation, or any of its committees, is to discuss staff matters relating to a member or prospective member of staff at the institution, a student member shall—

- (a) take no part in the consideration or discussion of that matter and not vote on any question with respect to it; and
- (b) where required to do so by a majority of the members, other than student members, of the Corporation or committee present at the meeting, withdraw from the meeting.
- (28) The Clerk—
  - (a) shall withdraw from that part of any meeting of the Corporation, or any of its committees, at which the Clerk's remuneration, conditions of service, conduct, suspension, dismissal or retirement in the capacity of Clerk are to be considered; and
  - (b) where the Clerk is a member of staff at the institution, the Clerk shall withdraw in any case where a member of the Corporation is required to withdraw under paragraph (5).

(29) If the Clerk withdraws from a meeting, or part of a meeting, of the Corporation under paragraph (10), the Corporation shall appoint a person from among themselves to act as Clerk during this absence.

(30) If the Clerk withdraws from a meeting, or part of a meeting, of a committee of the Corporation, the Corporation shall appoint a person from among themselves to act as Clerk to the committee during this absence.

#### Minutes

14—(1) Written minutes of every meeting of the Corporation shall be prepared, and, subject to paragraph (2), at every meeting of the Corporation the minutes of the last meeting shall be taken as an agenda item.

(31) Paragraph (1) shall not require the minutes of the last meeting to be taken as an agenda item at a special meeting, but where they are not taken, they shall be taken as an agenda item at the next meeting which is not a special meeting.

(32) Where minutes of a meeting are taken as an agenda item and agreed to be accurate, those minutes shall be signed as a true record by the Chair of the meeting.

(33) Separate minutes shall be taken of those parts of meetings from which staff members, the Principal, student members or the Clerk have withdrawn from a meeting in accordance with clause 13(5), (6), (8), (9) or (10) and such persons shall not be entitled to see the minutes of that part of the meeting or any papers relating to it.

#### Public access to meetings

**15.** The Corporation shall decide any question as to whether a person should be allowed to attend any of its meetings where that person is not a member, the Clerk or the Principal and in making its decision, it shall give consideration to clause 16(2).

#### Publication of minutes and papers

16—(1) Subject to paragraph (2), the Corporation shall ensure that a copy of—

- (a) the agenda for every meeting of the Corporation;
- (b) the draft minutes of every such meeting, if they have been approved by the Chair of the meeting;
- (c) the signed minutes of every such meeting; and
- (d) any report, document or other paper considered at any such meeting,

shall as soon as possible be made available during normal office hours at the institution to any person wishing to inspect them.

(34) There shall be excluded from any item made available for inspection any material relating to—  $\!\!\!\!$ 

- (a) a named person employed at or proposed to be employed at the institution;
- (b) a named student at, or candidate for admission to, the institution;
- (c) the Clerk; or
- (d) any matter which, by reason of its nature, the Corporation is satisfied should be dealt with on a confidential basis.

(35) The Corporation shall ensure that a copy of the signed minutes of every meeting of the Corporation, under paragraph (1), shall be placed on the institution's website, and shall remain on its website for a minimum period of 12 months.

(36) The Corporation shall review regularly all material excluded from inspection under paragraph (2)(d) and make any such material available for inspection where it is satisfied that the reason for dealing with the matter on a confidential basis no longer applies, or where it considers that the public interest in disclosure outweighs that reason.

#### **Copies of the Instrument of Government**

**17.** A copy of this Instrument shall be given free of charge to every member of the Corporation and at a charge not exceeding the cost of copying or free of charge to any other person who so requests a copy, and shall be available for inspection at the institution upon request, during normal office hours, to every member of staff and every student.

#### Change of name of the Corporation

18. The Corporation may change its name with the approval of the Secretary of State.

#### Application of the seal

- 19. The application of the seal of the Corporation shall be authenticated by—
- (a) the signature of either the Chair or of some other member authorised either generally or specially by the Corporation to act for that purpose; and
- (b) the signature of any other member.

#### ARTICLES OF GOVERNMENT

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#### Interpretation of the terms used

20. In these Articles of Government—

- (a) any reference to "the Principal" shall include a person acting as Principal;
- (b) "the Articles" means these Articles of Government;
- (c) "Chair" and "Vice-Chair" mean respectively the Chair and Vice-Chair of the Corporation appointed under clause 6 of the Instrument of Government;
- (d) "the Clerk" has the same meaning as in the Instrument of Government;
- (e) "the Corporation" has the same meaning as in the Instrument of Government;
- (f) "the CE OF SKILLS FUNDING" means the Chief Executive of Skills Funding.
- (g) "parent member", "staff member" and "student member" have the same meanings as in the Instrument of Government;
- (h) "the Secretary of State" means the Secretary of State for Innovation, Universities and Skills;
- (i) "senior post" means the post of Principal and such other senior posts as the Corporation may decide for the purposes of these Articles;
- (j) "the staff" means all the staff who have a contract of employment with the institution;
- (k) "the students' union" has the same meaning as in the Instrument of Government.

#### **Conduct of the institution**

**21.** The institution shall be conducted in accordance with the provisions of the Instrument of Government, these Articles, any rules or bye-laws made under these Articles and any trust deed regulating the institution.

#### Responsibilities of the Corporation, the Principal and the Clerk

22.—(1) The Corporation shall be responsible for the following functions—

- (a) the determination and periodic review of the educational character and mission of the institution and the oversight of its activities;
- (aa) publishing arrangements for obtaining the views of staff and students on the determination and periodic review of the educational character and mission of the institution and the oversight of its activities:
- (b) approving the quality strategy of the institution;
- (c) the effective and efficient use of resources, the solvency of the institution and the Corporation and safeguarding their assets;
- (d) approving annual estimates of income and expenditure;
- (e) the appointment, grading, suspension, dismissal and determination of the pay and conditions of service of the holders of senior posts and the Clerk, including, where the Clerk is, or is to be appointed as, a member of staff, the Clerk's appointment, grading, suspension, dismissal and determination of pay in the capacity of a member of staff; and
- (f) setting a framework for the pay and conditions of service of all other staff.

(2) Subject to the responsibilities of the Corporation, the Principal shall be the Chief Executive of the institution, and shall be responsible for the following functions-

- (a) making proposals to the Corporation about the educational character and mission of the institution and implementing the decisions of the Corporation;
- (b) the determination of the institution's academic and other activities;
- (c) preparing annual estimates of income and expenditure for consideration and approval by the Corporation, and the management of budget and resources within the estimates approved by the Corporation;

- (d) the organisation, direction and management of the institution and leadership of the staff;
- (e) the appointment, assignment, grading, appraisal, suspension, dismissal and determination, within the framework set by the Corporation, of the pay and conditions of service of staff, other than the holders of senior posts or the Clerk, where the Clerk is also a member of the staff; and
- (f) maintaining student discipline and, within the rules and procedures provided for within these Articles, suspending or expelling students on disciplinary grounds or expelling students for academic reasons.

(3) The Clerk shall be responsible for the following functions: -

- (a) advising the Corporation with regard to the operation of its powers;
- (b) advising the Corporation with regard to procedural matters;
- (c) advising the Corporation with regard to the conduct of its business; and
- (d) advising the Corporation with regard to matters of governance practice.

#### The establishment of committees and delegation of functions generally

**23.**—(1) The Corporation may establish committees for any purpose or function, other than those assigned in these Articles to the Principal or Clerk and may delegate powers to-

- (a) such committees;
- (b) the Chair, or in the Chair's absence, the Vice-Chair; or
- (c) the Principal.

(2) The number of members of a committee and the terms on which they are to hold and to vacate office, shall be decided by the Corporation.

(3) The Corporation may also establish committees under collaboration arrangements made with other further education institutions or maintained schools (or with both), and such joint committees shall be subject to any regulations made under section 166 of the Education and Inspections Act 2006(3) governing such arrangements.

#### The search committee

**24.**—(1) The Corporation shall establish a committee, to be known as the "search committee", to advise on—

- (a) the appointment of members (other than as a parent, staff or student member); and
- (b) such other matters relating to membership and appointments as the Corporation may ask it to.

(2) The Corporation shall not appoint any person as a member (other than as a parent, staff or student member) without first consulting and considering the advice of the search committee.

(3) The Corporation may make rules specifying the way in which the search committee is to be conducted. A copy of these rules, together with the search committee's terms of reference and its advice to the Corporation, other than any advice which the Corporation is satisfied should be dealt with on a confidential basis, shall be published on the institution's website and shall be made available for inspection at the institution by any person during normal office hours.

(4) The Corporation shall review regularly all material excluded from inspection under paragraph (3) and shall make any such material available for inspection where it is satisfied that the reason for dealing with the matter on a confidential basis no longer applies, or where it considers that the public interest in disclosure outweighs that reason.

<sup>(3) 2006</sup> c. 40.

#### The audit committee

**25.**—(1) The Corporation shall establish a committee, to be known as the "audit committee", to advise on matters relating to the Corporation's audit arrangements and systems of internal control.

(2) The audit committee shall consist of at least three persons and may include members of staff at the institution with the exception of those in senior posts, and shall operate in accordance with any requirements of the CE OF SKILLS FUNDING.

#### **Composition of committees**

**26.** Any committee established by the Corporation, other than the committee referred to in article 10, may include persons who are not members of the Corporation.

#### Access to committees by non-members and publication of minutes

- 27. The Corporation shall ensure that:—
- (a) a written statement of its policy regarding attendance at committee meetings by persons who are not committee members; and
- (b) the minutes of committee meetings, if they have been approved by the Chair of the meeting,

are published on the institution's website and made available for inspection at the institution by any person, during normal office hours.

#### **Delegable and non-delegable functions**

28. The Corporation shall not delegate the following functions-

- (a) the determination of the educational character and mission of the institution;
- (b) the approval of the annual estimates of income and expenditure;
- (c) the responsibility for ensuring the solvency of the institution and the Corporation and for safeguarding their assets;
- (d) the appointment of the Principal or holder of a senior post;
- (e) the appointment of the Clerk, (including, where the Clerk is, or is to be, appointed as a member of staff the Clerk's appointment in the capacity of a member of staff); and
- (f) the modification or revocation of these Articles.

**29.**—(1) The Corporation may not delegate -

- (a) the consideration of the case for dismissal, and
- (b) the power to determine an appeal in connection with the dismissal

of the Principal, the Clerk or the holder of a senior post, other than to a committee of members of the Corporation.

(2)The Corporation shall make rules specifying the way in which a committee having functions under paragraph (1) shall be established and conducted.

**30.** The Principal may delegate functions to the holder of suitable senior manager post other than-

- (a) the management of budget and resources; and
- (b) any functions that have been delegated to the Principal by the Corporation.

#### Appointment and promotion of staff

**31.** The Corporation will set out in a policy the procedure for the appointment and promotion for senior post holders

**32.** The Principal shall have responsibility for selecting for appointment all members of staff other than -

- (a) senior post holders; and
- (b) where the Clerk is also to be appointed as a member of staff, the Clerk in the role of a member of staff.

#### Grievance, suspension and disciplinary procedures

**33.**The Corporation will set out in a policy disciplinary and dismissal procedures of senior postholders

#### Suspension and dismissal of the Clerk

**34.**—(1) Where the Clerk is also a member of staff at the institution, the Clerk is to be treated as a senior post holder for the purposes of article 14.

(2) Where the Clerk is suspended or dismissed under article 14, that suspension or dismissal shall not affect the position of the Clerk in the separate role of Clerk to the Corporation.

#### **Financial matters**

**35.** The Corporation shall set the policy by which the tuition and other fees payable to it are determined, subject to any terms and conditions attached to grants, loans or other payments paid or made by the CE OF SKILLS FUNDING.

#### Co- operation with the CE of Skills Funding's auditor

**36.** The Corporation shall co-operate with any person who has been authorised by the CE OF SKILLS FUNDING to audit any returns of numbers of students or claims for financial assistance and shall give any such person access to any documents or records held by the Corporation, including computer records.

#### Internal audit

**37.**—(1) The Corporation shall, at such times as it considers appropriate, examine and evaluate its systems of internal financial and other control to ensure that they contribute to the proper, economic, efficient and effective use of the Corporation's resources.

(2) The Corporation may arrange for the examination and evaluation mentioned in paragraph (1) to be carried out on its behalf by internal auditors.

(3) The Corporation shall not appoint persons as internal auditors to carry out the activities referred to in paragraph (1) if those persons are already appointed as external auditors under article 19(3).

#### Accounts and audit of accounts

**38.—(1)** The Corporation shall

- (a) keep proper accounts and proper records in relation to the accounts; and
- (b) prepare a statement of accounts for each financial year of the Corporation.

(2) The statement shall—

(a) give a true and fair account of the state of the Corporation's affairs at the end of the financial year and of its income and expenditure in the financial year; and

(b) comply with any directions given by the CE of Skills Funding as to the information to be contained in it, the manner in which the information is to be presented, the methods and principles according to which it is to be prepared and the time and manner of publication.

(3) The accounts and the statement of accounts shall be audited by external auditors appointed by the Corporation in respect of each financial year.

(4) The Corporation shall not appoint persons as external auditors in respect of any financial year if those persons are already appointed as internal auditors under article 18.

(5) Auditors shall be appointed and audit work conducted in accordance with any requirements of the CE of Skills Funding.

(6) The "financial year" means the first financial year and, except as provided for in paragraph (8), each successive period of twelve months.

(7) The "first financial year" means the period from the date the Corporation was established up to the second 31st July following that date, or up to some other date which has been chosen by the Corporation with the CE of Skills Funding's approval.

(8) If the Corporation is dissolved—

- (a) the last financial year shall end on the date of dissolution; and
- (b) the Corporation may decide, with the CE of Skills Funding's approval, that what would otherwise be the last two financial years, shall be a single financial year for the purpose of this article.

#### **Rules and bye-laws**

**39.** The Corporation shall have the power to make rules and bye-laws relating to the government and conduct of the institution and these rules and bye-laws shall be subject to the provisions of the Instrument of Government and these Articles.

#### Copies of Articles of Government and rules and bye-laws

**40.** A copy of these Articles, and of any rules and bye-laws, shall be given free of charge to every member of the Corporation and at a charge not exceeding the cost of copying or free of charge, to any other person who requests a copy and shall be available for inspection at the institution upon request, during normal office hours, to every member of staff and every student.

#### Modification or replacement of the Instrument & Articles of Government

**22-** (1). Subject to paragraph (2), the Corporation may by resolution of the members modify or replace its instrument and articles of government, after consultation with any other persons who, in the Corporation's view, are likely to be affected by the proposed changes.

(2) The Corporation shall not make changes to the instrument or articles of government that would result in the body ceasing to be a charity.

#### **Dissolution of the Corporation**

**23** - (1) The Corporation may by resolution dissolve itself and provide for the transfer of its property, rights and liabilities.

(2) The Corporation shall ensure that a copy of the draft resolution to dissolve the corporation on a specified date shall be published at least one month before the proposed date of such resolution.

#### CHARITABLE STATUS OF COLLEGES

Every college has charitable status and so is subject to the requirements of the Charities Act. Further education (FE) corporations and sixth form college (SFC) corporations are classified as 'exempt' charities. This means that they are not regulated by the Charity Commissioners but by a separate regulator. In the case of FE Corporations, this is the Department for Business, Innovation and Skills (BIS). In the case of SFC corporations, this is the Department for Education (DfE).

Governors are, however, trustees, and are therefore required to:

- apply the property and income of the college only for the purposes of the charity
- · act only within their legal powers not 'ultra vires'
- manage and protect the property of the college
- 'exercise the same degree of care in dealing with the administration of the charity as a prudent business person would in managing their own affairs or those of someone else for whom they are responsible'

The fundamental requirements of the Charities Act are set out in the Charity Commission's publication, Registering as a Charity (CC21).

Since colleges are charities, governors are only eligible to serve if they meet the criteria for appointment as charity trustees. They must be fit and able to discharge the duties of a governor and must not be bankrupts or former prisoners.

#### STANDING ORDERS FOR THE CONDUCT OF BUSINESS

#### INTERPRETATION

1. In these Standing Orders -

"College" means West Thames College

"Corporation" means the Corporation of Governors of West Thames College

"Committee" means a committee of the Corporation

"Chair" means the Chair of the Corporation or of a Committee of the Corporation or of a meeting of the Corporation or a Committee as the context requires

"Vice-Chair" means the vice-Chair of the Corporation or of a Committee of the Corporation as the context requires

"governor" means a member of the Corporation of Governors

"Principal" means the principal of West Thames College

words importing one gender shall import all genders and the singular number shall include the plural and vice versa (unless the context otherwise requires)

- 2. The ruling of the Chair as to the meaning and/or application of these Standing Orders shall not be challenged at any meeting of the Corporation or a Committee, nor open to discussion.
- 3. These Standing Orders shall take effect subject to any statutory provision for the time being in force affecting further education corporations, in particular the Instrument and Articles of Government.

#### MEETINGS OF THE CORPORATION

- 4. Ordinary meetings of the Corporation shall be held at least once in each academic term on dates to be agreed by the Corporation.
- 5. All meetings shall be summoned by the Clerk to the Governors, who shall send to the governors written notice of the meeting and a copy of the agenda therefor at least seven **clear** calendar days in advance of the meeting.
- 6. However, if it is proposed to consider at any meeting the remuneration, conditions of service, conduct, suspension, dismissal or retirement of the Clerk to the Governors, the Chair (and not the Clerk) shall, at least seven calendar days before the date of the meeting, send to the members a copy of the agenda item concerned together with any relevant papers.

- 7. A special meeting of the Corporation may be called at any time by the Chair or at the request in writing of any five governors. Where the Chair, or in his absence the Vice-Chair, so directs on the grounds that there are matters requiring urgent consideration, it shall be sufficient if the written notice convening the meeting and the agenda therefor are given within such period, being less than seven days, as he specifies.
- 8. Only the business on the agenda will be discussed at Corporation meetings except for urgent matters which the Chair rules may be considered. Full details of such matters must be given to the Chair in advance of the meeting and the Chair's approval obtained before such items are raised.
- 9. The Clerk will retain a register of attendance.
- 10. The Clerk to the Governors shall be entitled to attend all meetings of the Corporation (including any committee of the Corporation) but shall withdraw from that part of any meeting at which his remuneration, conditions of service, conduct, suspension, dismissal or retirement are to be considered, in which case the members of the Corporation shall appoint from their number a person to act as Clerk to the Governors for the duration of such meeting or part of a meeting.
- 11. The Principal shall be authorised to invite members of staff to attend in their employed capacity for both non-confidential and confidential business as appropriate.
- 12. Any question of attendance by any other person to participate in a meeting of the Corporation shall be decided by the Chair after taking advice from the Principal and the Clerk.
- 13. The public and representatives of the press shall be admitted to all meetings of the Corporation but may be excluded at any time by order of the Chair or by resolution of the Corporation should the Chair and/or the Corporation consider this to be warranted by the nature of the business to be transacted.
- 14. If a member of the press or public interrupts the proceedings or behaves in a disorderly manner, the Chair may, after a warning, order his or her removal from the room.
- 15. No video, audio or photographic equipment may be used at a Corporation meeting without the prior consent of the Chair.

#### CHAIR AND VICE-CHAIR

- 16. The Corporation shall appoint annually a Chair and Vice-Chair from among their number at the summer meeting of the Corporation with tenure of office commencing 1 August.
- 17. At meeting at which the appointment of the Chair is before the Corporation, the chair shall be taken for this item by the Vice-Chair or, in his absence, by a governor (other than the Principal or the staff and student governors) chosen by the governors present at the meeting.

- 18. Any governor who is the Principal, a member of staff at the College or who is the student governor shall not be eligible to be appointed as Chair or Vice-Chair.
- 19. The Chair and Vice-Chair will normally be appointed following a show of hands of governors present and voting at the meeting. However, if demanded by any one governor, the Chair and/or the Vice-Chair shall be elected by secret ballot. If where there are more than two nominations for the office of Chair and Vice-Chair, the first voting does not produce an absolute majority of votes in favour of any nominee, the nominee having the least number of votes shall be struck off the list and a fresh ballot shall take place, and so on, until an absolute majority of the governors present and voting shall be obtained in favour of one nominee. In cases where there is an equal division of votes between nominees, the Chair shall if necessary exercise a second or casting vote.
- 20. The Chair and Vice-Chair shall hold office from the date of their appointment until the next summer meeting of the Corporation.
- 21. If both the Chair and Vice-Chair are absent from any meeting of the Corporation, the governors present shall choose one of their number to act as Chair for that meeting, provided that the member chosen shall not be the Principal or a staff or student member.
- 22. The Chair and Vice-Chair may at any time by notice in writing to the Clerk resign their respective offices.
- 23. At the first meeting following the expiry of the term of office of the Chair or the Vice-Chair, or following the resignation of the Chair or Vice-Chair, the governors shall appoint a new Chair or Vice-Chair, as the case may be, from among their number.
- 24. Chair and Vice-Chair retiring at the end of their respective terms of office shall be eligible for reappointment.

#### QUORUM

- 25. Meetings of the Corporation shall be quorate if the number of members present is at least 40% of the membership numbers determined in accordance with clause 3(1) of the Instrument of Government.
- 26. If the number of governors assembled for a meeting of the Corporation does not constitute a quorum therefor, the meeting shall not be held. If in the course of a meeting of the Corporation the number of governors present ceases to constitute a quorum, the meeting shall be terminated forthwith.
- 27. If for lack of quorum a meeting cannot be held or, as the case may be, cannot continue, the Chair shall, if he thinks fit, cause a special meeting to be summoned as soon as conveniently may be.

#### **PROCEEDINGS OF MEETINGS**

28. Every question to be decided at a meeting of the Corporation shall be determined by a majority of the votes of the governors present and voting on the question. Where there is an equal division of votes the Chair of the

meeting shall have a second or casting vote. Should the Chair or the Corporation by resolution determine that it would be proper to conduct the debate on a specific issue formally, the Rules of Debate contained in Standing Orders 36 - 49 will apply.

- 29. A governor may not vote by proxy or by way of a postal vote.
- 30. No resolution of the governors may be rescinded or varied at a subsequent meeting unless consideration of the rescission or variation is a specific item of business on the agenda for that meeting.
- 31. Except as provided by article 16 of the Articles of Government (relating to appeals and representations about staff discipline and dismissal), a member of the Corporation who is a member of the staff of the institution shall withdraw -
  - (a) from that part of any meeting of the Corporation at which his remuneration, conditions of service, promotion, conduct, suspension, dismissal or retirement are to be considered;
  - (b) from that part of any meeting of the Corporation at which the appointment of his successor is to be considered; and
  - (c) if so required by a resolution of the other governors present, from that part of any meeting of the Corporation at which the appointment, remuneration, conditions of service, promotion, conduct, suspension, dismissal or retirement of any member of staff holding a post senior to his own are to be considered.
- 32. Subject to Standing Order 31, if the Principal chooses not to be a member of the Corporation he shall still be entitled to attend and speak at all meetings of the Corporation.
- 33. A student member who is under the age of 18 shall not vote on any question concerning any proposal -
  - (a) for the expenditure of money by the Corporation; or
  - (b) under which the Corporation, or any members of the Corporation, would enter into any contract, or would incur any debt or liability (whether immediate, contingent or otherwise).
- 34. Except as provided by rules made under article 18(3) of the Articles of Government (relating to appeals and representations by students in disciplinary cases) a student member shall withdraw from that part of any meeting of the Corporation at which his conduct, suspension or expulsion is to be considered.
- 35. In any case where the Corporation are to discuss the appointment, remuneration, conditions of service, promotion, conduct, suspension, dismissal or retirement of a member or prospective member of the staff of the institution, a student member shall -
  - (a) take no part in the consideration or discussion of the matter in question and not vote on any question with respect to the matter; and

(b) if so required by a resolution of the other governors present, withdraw from the meeting.

#### **RULES OF DEBATE**

(Standing Orders 36 to 49 will only apply following a decision by the Chair or by the Corporation under Standing Order 28)

- 36. When speaking, governors will address the Chair. If two or more governors wish to speak at the same time the Chair will decide who shall speak first. A governor who is speaking will immediately be silent if the Chair so requests, or if another governor raises a point of order.
- 37. Every motion or amendment must be moved and seconded, except that the Chair may move a motion without the requirement for a seconder. If the Chair so requires, a motion or amendment must be submitted in writing to the Clerk and read aloud before it is put to the meeting.

#### Relevance

38. Every governor who speaks must direct his or her speech strictly to the motion or matter under discussion, or to a motion or amendment which he moves, or to a point of order.

#### Points of Order

39. Any Governor wishing to raise a point of order must say at the outset the Standing Order which he believes has been infringed. Every point of order will be decided immediately by the Chair whose decision will be final.

#### Motions and Amendments

- 40. A governor may not move or second more than one amendment on any motion.
- 41. Once moved and seconded, a motion or amendment may not be withdrawn without the consent of the Corporation.
- 42. With the consent of the Corporation, a governor may with the consent of his or her seconder, alter a motion which he has moved. The alteration must be one which could be made as an amendment under Standing Order 43.
- 43. Every amendment must be relevant to the motion under discussion and will either:
  - (a) move the reference of the matter back to a Committee
  - (b) leave out words
  - (c) add words, or
  - (d) leave out words and add others.
- 44. An amendment which forms the negative of the motion will not be allowed.

- 45. Whenever an amendment has been moved and seconded, no subsequent amendment may be moved until the first has been dealt with, unless the Chair decides otherwise.
- 46. If an amendment is lost, other amendments may be moved on the motion.
- 47. If an amendment is carried, the motion as amended will become the substantive motion, on which further amendments may be moved.

#### **Procedural Motions**

- 48. Any governor may, at the close of the speech of another governor, move one of the following procedural motions
  - That the question be now put
  - That the Corporation adjourns
  - That the debate be adjourned
  - That the Corporation proceeds to the next business
- 49. Procedural motions require a seconder. If such a motion is carried, it will be acted on without further discussion.

#### SUSPENSION OF STANDING ORDERS

50. Any Standing Order may be suspended at any meeting provided that a majority of the governors present and voting so decide and provided that in so doing there is no conflict with any statutory requirement.

#### **VOTING AND DIVISIONS**

- 51. Subject to Standing Order 19 voting will be by show of hands unless at least five governors demand a division.
- 52. Where a division is called, the names of those voting for or against the motion or amendment will be recorded and entered in the minutes.
- 53. On a formal motion put from the Chair the question may be decided by the voice of the governors, unless any governor demands a show of hands.
- 54. If immediately after a vote is taken any governor so requires, the way in which he voted (or abstained) will be recorded in the minutes of that meeting.
- 55. In the event of there being a tied vote, the Chair of the meeting shall have a second or casting vote regardless of whether he has voted when the motion or amendment was put to the meeting.

#### **DISORDERLY CONDUCT BY GOVERNORS**

56. If at a meeting of the Corporation any governor in the opinion of the Chair misconducts himself by persistently disregarding the ruling of the Chair, or by behaving irregularly, improperly, or offensively, or by wilfully obstructing the business of the Corporation, it shall be competent for a governor to move "That (governor's name) be not further heard," or "That (governor's name) leaves the meeting". Such motion, if seconded, shall be put and determined without discussion.

#### SUSPENSION OF SITTING

57. If, after a motion under Standing Order 56 has been carried, the misconduct or obstruction is continued, or action is taken in pursuance of Standing Order 14 which in the opinion of the Chair renders the due and orderly dispatch of business impossible, the Chair may, at his sole discretion, adjourn or suspend the sitting of the Corporation for such period as he in his discretion shall consider expedient.

#### ADJOURNMENT

58. The Chair may at any time adjourn a meeting of the Corporation. The decision of the Chair in this matter shall be final and shall not be open to discussion.

#### **GOVERNORS' INTERESTS**

- 59. Except with the approval in writing of the Secretary of State no governor shall take or hold any interest in any property held or used for the purpose of the College.
- 60. A governor who has any financial interest in the supply of work or goods to or for the purposes of the College, any contract or proposed contract concerning the College or any other matter relating to the College shall-
  - (a) disclose to the Corporation the nature and extent of his financial interest
  - (b) if he is present at a meeting of the Corporation at which such supply, contract or other matter is to be considered, shall not take part in the consideration or vote on any question with respect to it and shall not be counted in the quorum present at the meeting in relation to a resolution on which he is not entitled to vote.
- 61. This Standing Order shall not prevent the members of the Corporation considering and voting upon proposals for the Corporation to insure the members of the Corporation against liabilities incurred by them arising out of their office or the Corporation obtaining such insurance and paying the premiums.
- 62. The Clerk shall maintain a Register of Interests of Governors and Senior Officers in a form prescribed by the Corporation and this shall be made available during normal office hours at the College to any person wishing to inspect it. It shall be a condition of Corporation membership that governors register their interests.

#### MINUTES

63. At every ordinary meeting of the Corporation the minutes of the last ordinary meeting shall be taken as an agenda item and, if agreed to be accurate, those minutes shall be signed as a true record.

- 64. Separate minutes shall be taken of those parts of meetings from which the Clerk to the Governors or staff or student members have withdrawn. The Clerk to the Governors who has withdrawn from a meeting in accordance with Standing Order 10 shall not be entitled to see the minutes of that part of the meeting or any papers in relation thereto. A staff or student member who has withdrawn from a meeting in accordance with Standing Order 31, 34 or 35 shall not be entitled to see the minutes of the meeting or any papers in relation thereto.
- 65. Subject to Standing Order 66, the Corporation shall ensure that a copy of:
  - (a) the agenda for every meeting of the Corporation;
  - (b) the draft minutes of every such meeting, if they have been approved by the Chair of the meeting
  - (c) the signed minutes of every such meeting; and
  - (d) any report, document or other paper considered at any such meeting

shall, in each case as soon as may be, be made available during normal office hours at the College to any person wishing to inspect them. In addition, non confidential approved minutes to be published on the College's website. The definition of approved minutes is when the Committee and or Corporation has authorised the Chair to sign the minutes as an accurate record.

- 66. There may be excluded from any item required to be made available in pursuance of Standing Order 65, any material relating to -
  - (a) a named person employed at or proposed to be employed at the College;
  - (b) a named student at, or candidate for admission to, the College; and
  - (c) any matter which, by reason of its nature, the Corporation are satisfied should be dealt with on a confidential basis.

#### COMMITTEES

CONSTITUTION AND TERMS OF REFERENCE

67. The Committees of the Corporation and their constitution and terms of reference shall be as set out in the schedule attached to these Standing Orders, or as subsequently amended by the Corporation.

MEMBERSHIP AND TERM OF OFFICE

- 68. Every governor appointed to be a member of a Committee will cease to be a member of that Committee when he ceases to be a governor unless he has been appointed for a further term of office as a governor.
- 69. Subject to Standing Order 68 a governor's term of office as a member of a Committee will be four years from the date of his appointment to the Committee unless otherwise decided by the Corporation.

70. Co-opted members of Committees will be appointed by the Corporation and will hold office for four years.

CHAIR

71. Where the constitution of a Committee requires the Committee to appoint a Chair, he must be selected from amongst the members who are governors except that the Principal or any staff or student governors shall be ineligible to be appointed as Chair.

COMMITTEE MEETINGS

72. Committees will normally meet once in each academic term at the College on a date fixed by the Committee. However, the Committee Chair has authority to rearrange the date of a meeting in consultation with the Clerk if there are good reasons for so doing. The Committee Chair may also cancel a meeting if the Clerk advises that there is insufficient business requiring the Committee's attention to justify holding a meeting before the next scheduled meeting of the Committee.

#### MINUTES

- 73. Formal minutes of Committees will be prepared by the Clerk and submitted to the next meeting of the Corporation. Any recommendations made by Committees will be referred to specifically on the Corporation agenda.
- 74. In preparing the minutes, the Clerk will agree with the Chair those items which are confidential and these will be prepared separately and submitted to the Corporation in that part of the meeting which is not open to the press and public.
- 75. The Corporation's policy on the publication of the minutes of Committee meetings shall be made available at the College during normal office hours to any person wishing to inspect it.

ATTENDANCE AT COMMITTEE MEETINGS BY PERSONS WHO ARE NOT COMMITTEE MEMBERS

- 76. Members of the public and representatives of the press shall not be admitted to meetings of Committees.
- 77. Subject to Standing Order 81, the Principal shall be entitled to attend meetings of any Committee of which he is not a member.
- 78. Subject to Standing Order 10, the Clerk to the Governors shall attend meetings of all committees.
- 79. The Principal is authorised to invite other members of staff to attend Committee meetings as the need arises.

- 80. The Chair of any Committee may permit the attendance of any other person at a Committee meeting after having taken the advice of the Principal and the Clerk.
- 81. A Committee shall have the right to exclude any person who is not a member of the committee from all or part of a meeting should this be warranted by the nature of the business to be considered.
- 82. The Standing Orders of the Corporation set out herein shall apply to Committee meetings subject to any specific provisions relating to Committees contained in Standing Orders 67 to 81.

#### CONFIDENTIALITY

83. All governors and co-opted members of Committees must respect the confidentiality of any papers made available to them whether for the purposes of Corporation or committee meetings or otherwise for so long as those papers remain confidential.

#### URGENT ACTION

- 84. If, in his opinion, any matter which would otherwise be the responsibility of the Corporation, is of an urgent nature, the Principal may, in consultation with the Clerk obtain the agreement in writing of the Chair (or in his absence, the Vice-Chair) of the Corporation, to take action necessary to deal with the matter. Provided always that none of the responsibilities of the Corporation referred to in Article 5(6) of the Articles of Government may be the subject of such action.
- 85. Every such decision shall be reported to the next available ordinary meeting of the Corporation.

#### AUTHENTICATION OF DOCUMENTS

COMMON SEAL

- 86. The Common Seal of the Corporation must be kept in a safe place at the College and affixed to any document which requires to be sealed for the transaction of the business of the Corporation. The application of the Seal shall be authenticated by the signature of the Chair (or in his absence, the Vice Chair) together with that of one other governor.
- 87. The use of the Common Seal to be reported at the next meeting of the Corporation.

SIGNING OF DOCUMENTS

88. The Principal is authorised to sign on behalf of the Corporation, where appropriate, any document necessary to give effect to any decision of the Corporation or its committees or any other matter in furtherance of the College's business.

VARIATION OR REVOCATION

89. Any amendment, variation, addition to or revocation of these Standing Orders

shall be approved by the Corporation and shall take effect as from the conclusion of the meeting at which the Corporation's approval is given, subject to any direction to the contrary given by the Corporation. Any such changes to these Standing Orders shall not be made in such a way that a conflict is created with any provision of the Instrument and Articles of Government of the College which take precedence at all times.

#### INFORMATION AND COMPLAINTS

- 90 Any request for information relating to the Corporation should be addressed to the Clerk of the Corporation.
- 91 A complaint against the Corporation or an individual member of the Corporation shall be addressed to the Clerk to the Corporation who shall deal with the matter as appropriate. The response to such a complaint will include details of the arrangements for pursuing the matter with an independent body. A complaint against the Clerk to the Corporation shall be forwarded to the Chair of the Corporation.



# **Governors' Handbook**

## Section 3 – Scheme of Delegation & Committee Terms of Reference

## SCHEME OF DELEGATION

#### **GOVERNANCE STRUCTURE**

#### **BOARD OF GOVERNORS**

Determination of 15 Members (approved by the Corporation 08 July 2020)

Of the 15 Members, 11 to be external governors, 1 staff governor, and 2 student governors

Boards of governors <u>MUST</u> \* include two financially qualified members, who are able to offer support and challenge to the Principal/CEO and FD\*

(\* FE Commissioner letter (7/5/19) to Chairs and Principals of Further Education and Sixth Form College Corporations)

#### COMMITTEES

Audit	Finance, Resources & Capital Projects	Curriculum, Quality and Standards	Governance & Search	Remuneration	Strategy & Business Development
<i>Purpose:</i> Mandatory audit responsibilities	<i>Purpose:</i> Finance, resources, HR, estates, Health & Safety, and capital projects	<i>Purpose:</i> Quality, curriculum offer, Higher Education, student experience, safeguarding & Prevent, student voice and staff voice	<i>Purpose:</i> Oversee all governance matters and governor recruitment	<i>Purpose:</i> Remuneration of senior post holders	Purpose: Strategic direction and strategy, Business Development, and strategic partnerships

(See paragraphs 28-53 for Committee terms of reference)

## SCHEME OF DELEGATION

### Background

- 1. The Scheme of Delegation sets out:
  - (a) the powers delegated by the Board of Governors to the Principal and
  - (b) the powers delegated by the Board of Governors to its committees.

#### Review

2. This document is subject to annual update, review and approval by the Board of Governors to ensure the appropriateness of the delegation of powers and responsibilities.

#### **Role of the Board of Governors and Governance Principles**

- 3. The main business of the Board of Governors is to determine the educational character of the College and to ensure its overall well being, success and financial solvency.
- 4. The educational character of the College includes the broad purpose and strategic direction of the College, the nature of its educational programme, pattern of courses and any special characteristics of its range of subjects, its overall ethos, admissions policy and its relationship to its learners, communities and stakeholders.
- 5. 'It is the role of the Governing Body to set the college mission and strategic direction, oversee quality and financial performance, challenge the executive on delivery and hold the Principal to account' (BIS Guide to College Governance, 2014, Section 1 para 2). There is a clear delineation between the roles of governance (the role of the Board) and management (the role of the Principal).
- 6. Ultimately it is the Board of Governors that is fully accountable for the College and therefore the Board must be seen to be directing and leading the Executive to deliver against the strategic objectives agreed by the Board of Governors.
- 7. The success of the College requires a collaborative working relationship between the Board of Governors and the Executive.
- 8. Committees set up by the Board of Governors need to be empowered to deal with compliance matters leaving more time for the Board to spend on reviewing performance, reviewing the report from the Executive, and for discussing strategic matters. This will enable more time for the Board to 'deep dive' into specific areas as and when required and to receive regular training/briefings on key matters. The Board, and Governors, must trust the Committees to carry out the work agreed on behalf of the Board, as determined by the Committee's terms of reference (See paragraphs 27 51).
- 9. Committees at the end of each meeting are required to identify the points/issues/risks that need to be brought to the attention of the Board of Governors. The Chair of the Committee and Clerk to make available a summary report for the Board, and this to include any actions subsequently taken after the meeting. Minutes from the meeting to be attached to the summary report (along with any other key documents considered by the Committee that the Committee agrees should be made available to the Board), *but the key document for the Board to consider is the Committee's summary document.* The reporting format is appended (Appendix 1).
- 10. The Board of Governors to monitor at each meeting through the data dashboard the agreed top level KPIs for the following key areas:

Teaching, Learning and Assessment Attendance Operating Surplus Financial Health

11. Governors already have duties as charity trustees to ensure good financial management of the College. Under the FE Insolvency Regime introduced in January 2019 those duties

continue and it will be all the more important to report early any sign of financial difficulty and to recognise and report if the College becomes insolvent. Governors are under obligations to act to ensure that they do not allow the college or company to continue to trade when insolvent if this damages the interests of creditors. Therefore the need for good governance arrangements to ensure effective financial oversight is paramount. To this end, monthly management accounts with a comprehensive commentary and 24 month cash flow forecast, to be made available to all governors.

#### Delegation

- 12. The powers and responsibilities of the Board and Principal are defined in the Instrument and Articles of Government for West Thames College.
- 13. Article 4 explicitly allows for the delegation of Corporation powers to its committees and the Principal:

'the Corporation may establish committees for any purpose or function other than those assigned in these Articles to the Principal or Clerk and may delegate powers to such committees; the Chair or, in the Chair's absence, the Vice Chair; or the Principal'.

#### Board of Governors

- 14. There are some powers which the Board of Governors **shall not delegate** (under Article 9):
  - (a) the determination and periodic review of the educational character and mission of the institution;
  - (b) the approval of the annual estimates of income and expenditure;
  - (c) the responsibility for ensuring the solvency of the institution and of the Corporation and for safeguarding their assets;
  - (d) the appointment of the Principal or holder of a senior post;
  - (e) the appointment of the Clerk; and
  - (f) the modification or revocation of the Articles.
- 15. In addition, the Board of Governors **may not delegate** (under Article 10):
  - (a) the consideration of the case for dismissal, and
  - (b) the power to determine an appeal in connection with the dismissal

of the Principal, the Clerk or the holder of a senior post, **other than** to a committee of members of the Governing Body.

16. Further, under the provisions of the 'Conditions of Funding Agreement 2018-2019' between the College and the Chief Executive of the Education Skills Funding Agency:

'The Governing Body of the College has responsibilities for ensuring that the College's funds are used only in accordance with the College's powers as set out in the Further and Higher Education Act 1992 and the College's own statutory duties and other obligations' (paragraph 3.1) and 'the Governing body is responsible for ensuring the solvency of the College...and...for achieving value for money in all transactions involving Public Funds'

(paragraph 3.2). 'The College is free to spend its funding as it sees fit, providing it fulfils the conditions of funding imposed by the ESFA' (paragraph 6.2).

#### Principal

- 17. The **statutory powers and duties** of the Principal are set out in Article 3(2). S/he is responsible for
  - (a) making proposals to the Corporation about the educational character and mission of the institution and implementing the decisions of the Corporation;
  - (b) the determination of the institution's academic and other activities;
  - (c) preparing annual estimates of income and expenditure for consideration and approval by the Corporation, and the management of budget and resources, within the estimates approved by the Corporation;
  - (d) the organisation, direction and management of the institution and leadership of the staff;
  - (e) the appointment, assignment, grading, appraisal, suspension, dismissal, and determination, within the framework set by the Corporation, of the pay and conditions of service of staff, other than the holders of senior posts or the Clerk;
  - (f) maintaining student discipline and, within the rules and procedures provided for within the Articles, suspending or expelling students on disciplinary grounds or expelling students for academic reasons.
- 18. Further, under the 'Conditions of Funding Agreement' the Principal is identified as the Accounting Officer and:

'The Governing Body shall require the accounting officer to take personal responsibility, which shall not be delegated, to assure them that there is compliance with the Financial Memorandum and all other terms and conditions of funding. The accounting officer may be required to appear before the Parliamentary Committee of Public Accounts on matters relating to the College's use of Public Funds.'

(from paragraph 4.1 of the Education Skills Funding Agency 'Conditions of Funding Agreement 2018-19')

- 19. The following further powers and responsibilities are delegated by the Board of Governors to the Principal:
  - (a) Informing the Board of Governors, its committees or the Chair as appropriate, of all significant matters, achievements, activities and events related to the work of the College;
  - (b) Determining the employment policies of the College;
  - (c) Setting a framework for the pay and conditions of service of staff, other than senior postholders or the Clerk;
  - (d) Making any rules relating to the conduct of staff, including discipline, grievance, suspension and dismissal procedures;
  - (e) Making any rules relating to the conduct of students, including suspension, discipline, academic appeals and complaints procedures;

- (f) Determining all matters relating to the establishment, constitution and conduct of any student body or other social or representative organisation for students;
- (g) Obtaining the views of staff and students on the determination and periodic review of the educational character and mission of the institution and the oversight of its activities;
- (g) Determining the College's responses and communications to other organisations (including the Education and Skills Funding Agency (ESFA) in accordance with the policies of the Board of Governors;
- (h) Determining the levels of tuition fees and other charges payable to the College and the College's remitted fee policy.
- 20. The Corporation also delegates financial and procurement authority to the Principal, as per the College's Financial Regulations. Specific levels of delegation include:
  - (a) Purchase of goods or services by purchase order of value not exceeding £50,000 (excluding VAT)
  - (b) Requirement for tendering procedures award of contracts whose value exceeds £50,000 (excluding VAT)
  - (c) Approval of severance payments made in accordance with relevant legislation and under a scheme approved by the Corporation

Note: Under Article 11, the Principal may delegate functions to the holder of any senior post other than:

- a) the management of budget and resources; and
- b) any functions that have been delegated to the Principal by the Corporation.

#### Clerk

- 21. The Clerk shall be responsible for the following functions (Article 3(3)):
  - a. advising the Corporation with regard to the operation of its powers;
  - b. advising the Corporation with regard to procedural matters;
  - c. advising the Corporation with regard to the conduct of its business; and
  - d. advising the Corporation with regard to matters of governance practice.

#### Chair

- 22. The Chair may deal with those matters specifically delegated to him/her by the Governing Body (Article 4). Any use of delegated authority by the Chair to be reported to the Board of Governors or appropriate committee.
- 23. The Chair may not have delegated authority in relation to any matters listed under Article 9 & 10, or those responsibilities delegated to the Principal under Article 3(2).
- 24. The Corporation also delegates financial and procurement authority to the Chair, as per the College's Financial Regulations. Specific levels of delegation include:
  - (a) Purchase of goods or services by purchase order in excess of £50,000 (excluding VAT)

- (b) Requirement for tendering procedures award of contracts whose value exceeds £50,000 (excluding VAT)
- (c) Approval of expenses claims by the Principal or members of the Corporation for travel and subsistence expenditure incurred in the course of their duties.

#### **Board of Governors' Committees & Working Groups**

- 25. The Board of Governors has established six committees:
  - Finance, Resources & Capital Projects
  - Audit (required under Article 6)
  - Curriculum, Quality & Standards
  - Governance & Search (Search Committee is required under Article 5)
  - Strategy & Business Development
  - Remuneration
- 26. In addition to committees, the Board of Governors can agree to put in place working groups/task groups to deal with specific issues over an agreed timeframe. The Board of Governors to approve terms of reference for any working group/task group.

#### Reporting on the work of Committees to the Board of Governors

27. Committees at the end of each meeting are required to identify the points/issues/risks that need to be brought to the attention of the Board of Governors. The Chair of the Committee and Clerk to make available a summary report for the Board, and this to include any actions subsequently taken after the meeting. Minutes from the meeting to be attached to the summary report (along with any other key documents considered by the Committee that the Committee agrees should be made available to the Board), *but the key document for the Board to consider is the Committee's summary document.* The reporting format is appended (Appendix 1).

#### TERMS OF REFERENCE OF BOARD OF GOVERNORS' COMMITTEES

#### Finance, Resources & Capital Projects Committee

- 28. The remit of the Finance, Resources & Capital Projects Committee is to advise the Board of Governors on the financial position of the College.
- 29. As confirmed in paragraph 11, Governors already have duties as charity trustees to ensure good financial management of the College. Under the FE Insolvency Regime introduced in January 2019 those duties continue and it will be all the more important to report early any sign of financial difficulty and to recognise and report if the College becomes insolvent. Governors are under obligations to act to ensure that they do not allow the college or company to continue to trade when insolvent if this damages the interests of creditors. Therefore the need for good governance arrangements to ensure effective financial oversight is paramount.
- 30. The Committee will approve on behalf of the Board of Governors, the College's investment and borrowing policies and will establish, in line with current pay frameworks, the pay awards for staff, other than for senior post holders.
- 31. The Board of Governors will be advised accordingly (through Committee minutes) of any

decisions made within the powers delegated to the Committee.

- 32. Membership (4): Four governors (including the Chair and Principal), excluding members of the Audit Committee.
- 33. Objectives:
  - (a) To monitor at each meting of the Committee those KPIs from the Data Dashboard that fall within the remit of the Committee, for example, Financial health, operating surplus.
  - (b) Monitoring the College's financial performance and solvency, and management effectiveness.
  - (c) To ensure monthly management accounts, with a comprehensive commentary and 24 month cash flow forecast, are made available to all governors.
  - (d) Recommending the annual estimates of Income & Expenditure and the 2-year Financial Forecasts to the Board of Governors for approval.
  - (e) Recommending the annual Financial Statements to the Board of Governors for approval.
  - (f) Determining and approving the College's Financial Regulations and reviewing them annually.
  - (g) Monitoring the College's investment, borrowings and cash management.
  - (h) Monitoring the College's employment policies and procedures.
  - (i) On behalf of the Board of Governors, to consider and review annually a Human Resources Report.
  - (j) On behalf of Board of Governors, to consider and review annually a Sub-contracting Policy and subcontracting arrangements.
  - (k) Monitoring the framework for the pay and conditions of service of staff.
  - (I) Consider and review, for Board of Governors approval, the College's Property Strategy.
  - (m)On behalf of the Board of Governors, to consider and review annually a Health & Safety Report.
  - (n) Monitoring the College's capital projects and improvement programme.
  - (o) To review at each meeting those risks from the College's Risk Register that fall within the scope of the Committee's terms of reference; to assess the appropriateness of the risk score, proposed mitigation actions, and any sources of "assurances" being sought to confirm that the risks are being managed and mitigated; and to identify any new risks for inclusion in the Risk Register.

#### **Audit Committee**

34. The Audit Committee is authorised by the Corporation to investigate any activity within its terms of reference to effectively monitor the adequacy and effectiveness of the College's systems of internal control, and its arrangements for risk management, control and governance process, and securing economy, efficiency and effectiveness. The Audit Committee will also maintain the overarching responsibility for reviewing and maintaining the

structure of the Board Assurance Framework.

- 35. The Committee is authorised by the Board of Governors to approve the audit strategy and annual internal audit plans for the internal audit service and, through the minutes of the Committee, to advise the governing body accordingly. Furthermore, the Committee will establish, in conjunction with college management, relevant annual performance measures and indicators and monitor the effectiveness of the internal audit service and financial statements auditor through these measures and indicators and decide, based on this review, whether a competition for price and quality of the audit service is appropriate.
- 35. The Audit Committee will also review the audit aspects of the draft annual financial statements. These aspects will include the external audit opinion, the statement of members' responsibilities, the statement of internal control and any relevant issue raised in the external auditor's management letter. The Committee should, where appropriate, confirm with the internal and external auditors that the effectiveness of the internal control system has been reviewed and comment on this in its annual report to the Board of Governors,
- 36. Membership (min of 3, max of 5) (Quorum 2)

Three Governors (excluding the Chair, the Principal and members of F&PC) and up to 2 co-opted Members.

- 37. Collectively, members of the Audit Committee should have recent relevant experience in risk management, finance and audit and assurance.
- 38. Objectives:
  - (a) To assess and provide the governing body with an opinion on the adequacy and effectiveness of the College's
    - audit arrangements,
    - framework of governance,
    - risk management and control,
    - and processes for the effective and efficient use of resources, the solvency of the institution and the safeguarding of its assets.
  - (b) On behalf of the Board of Governors, to approve the appointment, reappointment and dismissal of the external auditor, reporting accountant and other assurance providers, including internal auditors, to establish that all such assurance providers adhere to relevant professional standards and to approve their remuneration and terms of engagement.
  - (c) To review and monitor the external auditor's independence and objectivity and the effectiveness of the audit process, taking into consideration relevant UK professional and regulatory requirements.
  - (d) To review and consider on behalf of the Board of Governors internal audit assignment reports and annual reports and on control issues included in the management letters of the Financial Statements Auditor (including their work on regularity), and management's responses to these.
  - (e) On behalf of the Board of Governors, to consider and approve an audit strategy and annual internal audit plans for the IAS, and consider and advise the Board of Governors annually whether there is a need for an internal audit function and if so, its remit and level and focus of internal audit activity.
  - (f) To monitor and review the effectiveness of the College's internal audit function and to explain how independence and objectivity have been safeguarded.

- (g) To inform the Board of Governors on the provision of any additional services undertaken by the external auditor, reporting accountant and other audit and assurance providers and to explain how independence and objectivity have been safeguarded.
- (h) To monitor, within agreed timescales, the implementation of agreed recommendations arising from any reports submitted by providers of audit and assurance services to the College.
- (i) To ensure effective co-ordination between the Internal Audit Service (IAS) and the Financial Statements Auditor.
- (j) To conduct an annual review of the Board Assurance Framework to provide assurance of effective internal control and its design and effectiveness.
- (k) To consider relevant reports, for example by the National Audit Office (NAO), the Education Skills Funding Agency (ESFA), other funding bodies and where appropriate, management's response to these.
- (I) To produce a separate Annual Report for the governing body and the College's Accounting Officer, summarising the committee's activities relating to the financial year under review, including any significant issues arising up to the date of preparation of the report. The report must include the Committee's view of its own effectiveness and how it has fulfilled its Terms of Reference in relation to West Thames College. The report must include the Audit Committee's opinion on the adequacy and effectiveness of audit arrangements, its framework of governance, risk management and control, and its processes for securing economy, efficiency and effectiveness. The Annual Report must be submitted to the governing body before the Statement of Corporate Governance and Internal Control in the accounts is signed. A copy of the Audit Committee's Annual Reports must be submitted to the relevant funding body with each set of annual accounts.
- (m) To oversee the College's policies on fraud, irregularity and whistleblowing, and to ensure the proper, proportionate and independent investigation of all allegations and instances of fraud and irregularity; that investigation outcomes are reported to the audit committee; that the external auditors (and internal auditors where appointed) have been informed, and that appropriate follow-up action has been planned, and that all significant cases of fraud or suspected fraud or irregularity are reported to the chief executive of the appropriate funding body.
- (n) To recommend the Annual Financial Statements to the governing body for approval.
- (o) The Board of Governors has the ultimate responsibility for Risk Management and is advised in this role by the Audit Committee. The Corporation sets the tone and influences the culture of Risk Management within the institution which includes the following:
  - ensuring that the identification, assessment and mitigation of risk is linked to the achievement of the College's objectives;
  - ensuring that the assessment of risk reflects the College's appetite for risk;
  - considering any significant new activity or opportunities as they arise to ensure that risks are identified and managed;
  - actively participating in major decisions affecting the College's risk profile or exposure
  - monitoring the management of significant risks to reduce the likelihood of unwelcome surprises;

- receiving regular reports from College Management supplemented by internal and external audit reports and other third party agencies in order to receive assurance that all aspects of risk are being appropriately managed;
- annually reviewing the College's approach to Risk Management and approve changes to key elements of its processes and procedures;
- regular review of the Risk Register by the Audit Committee; and
- Board of Governors' Committees to review at each meeting those risks that fall within the scope of their terms of reference and for the Committees to assess the appropriateness of the risk score, proposed mitigation actions, and any sources of "assurances" being sought to confirm that the risks are being managed and mitigated and to identify any new risks for inclusion in the Risk Register.
- (p) The Audit Committee must have the authority to investigate any activity within its terms of reference.
- (q) The Audit Committee must have the right of access to obtain all the information and explanations it considers necessary, from whatever source, to fulfil its remit.
- (r) The Audit Committee must not adopt an executive role.
- (s) The Audit Committee has authority to appoint up to 2 co-opted members as required to meet the need for specific additional experience.

#### **Curriculum, Quality & Standards Committee**

Membership (8):	Six Governors (including the staff governor, student governor
(Quorum 3)	Principal)

- 39. To provide assurance to the Board of Governors on the quality of teaching, learning and student outcomes for all provision at all levels for all age groups.
- 40. Objectives:
  - (a) To monitor at each meting of the Committee those KPIs from the Data Dashboard that fall within the remit of the Committee Teaching, learning and assessment, attendance, retention learner progress and student experience.
  - (b) To participate in the moderation process for the College Self Assessment Report (SAR).
  - (c)To review and recommend the College SAR for the Board of Governors to approve.
  - (d) On behalf of the Board of Governors, to monitor at each meeting of the Committee the annual College Quality Improvement plan included in the College SAR.
  - (e) To review and recommend the Higher Education Self Assessment Report for the Board of Governors to approve.
  - (f) On behalf of the Board of Governors, to monitor progress against the annual Higher Education Quality Improvement plan included in the HE SAR.
  - (g) To monitor arrangements for ensuring the quality of teaching and learning.
  - (h) To consider the views of students on teaching, learning, assessment and college life and to monitor actions taken to improve identified areas (Learner Voice).

- (i) To consider the views of staff on teaching, learning, assessment and college life and to monitor actions taken to improve identified areas (Staff Voice).
- (j) To scrutinise the performance of different groups of learners to ensure equality of outcomes for all groups.
- (k) To monitor the quality of the Sub-contracted provision.
- (I) To monitor safeguarding and prevent arrangements and to review and recommend the Annual Safeguarding Report for the Board of Governors to approve.
- (m) To review at each meeting those risks from the College's Risk Register that fall within the scope of the Committee's terms of reference; to assess the appropriateness of the risk score, proposed mitigation actions, and any sources of "assurances" being sought to confirm that the risks are being managed and mitigated; and to identify any new risks for inclusion in the Risk Register.

#### **Strategy & Business Development Committee**

- 41. Membership (5): Five governors (including the Chair, Vice Chair and Principal) (Quorum 2)
- 42. The Committee will lead the development and updating of the College's strategy and strategic options to support the long-term sustainability of the College.
- 43. The Committee will review progress of the implementation of the College's strategic plan and strategic options as and when they have been approved by the Board of Governors.
- 44. The Committee will also ensure that appropriate arrangements are in place for the scrutiny of associated significant business cases for any proposed strategic option.
- 45. The status of the Committee is purely advisory. The Board of Governors has ultimate responsibility for the setting of the strategic direction of the College.
- 46. However, the Board can delegate decision-making authority to the strategy group to oversee and approve strategic options as long as any action taken under delegate authority is reported to the Board.
- 47. In the event of having to respond quickly to any strategic proposal, the Chair can take 'Chairs Action' to delegate decision-making authority to the Strategy & Business Development Committee. Any such 'Chairs Action' taken must be reported to the Board of Governors.
- 48. Objectives:
  - (a) To lead the development and updating of the College's Strategic Plan, prior to submission to the Board for approval.
  - (b) To seek assurance on the robustness of the College's processes to support mid to long term strategic planning.
  - (c) To drive the development and updating of appropriate strategic options, prior to submission to the Board for approval.
  - (d) To ensure appropriate arrangements are in place for the review of significant business cases and tender responses in support of any proposed strategic options.

- (e) To review progress against the strategic options action plan.
- (f) To identify key metrics against which to measure the success of any proposed strategic options, to review performance against these metrics and ensure appropriate action is taken in response.
- (g) To identify potential areas for business growth including Apprenticeships.

#### **Governance & Search Committee**

- 49. Membership (5): Five governors (including the Chair and Principal) (Quorum 2)
- 50. Objectives:
  - (a) The Committee shall be responsible for nominating external candidates for the approval of the Board to fill vacancies on the Board and for determining the process whereby candidates are nominated.
  - (b) The Committee shall from time to time consider and make recommendations to the Board on the Board's composition and balance, and on the procedures for appointment to the Board.
  - (c) The Committee shall develop and recommend to the Board policies and procedures for the induction, training and self-assessment of governors.
  - (d) The Committee shall keep under review all aspects of Governance such as the link scheme and the effectiveness of Board Committees.
  - (e) The Committee shall have the power to co-opt the services of such external advisers as they deem necessary to fulfil their responsibilities.
  - (f) The Chair or Vice-Chair of the Board shall chair the Committee.

#### **Remuneration Committee**

51. Membership (4):

Four Governors (excluding the CEO/Principal, staff and student governors)

Quorum (2)

- (a) The Committee to adhere to, and follow, the requirements of the Association of College's Senior Post Holders Remuneration Code (Appended).
- (b) To determine and agree the remuneration of holders of senior posts (i.e. the Principal) and the Clerk, and to report its decisions to the Board of Governors.

#### Association of Colleges

#### The Colleges' Senior Post Holder Remuneration Code

#### Introduction

1. The Senior Post Holder Remuneration Code (the Remuneration Code) forms part

of the AoC Code of Good Governance in England as of December 2018; in order to be compliant, college Governing Bodies should adopt and must have due regard for the Remuneration Code (as stated in 9.9 and 9.10 of the AoC Code of Good Governance).

- 2. Fair and appropriate remuneration is key to the success and development of the college sector. To support governing bodies, the Remuneration Code was developed by AoC Governors' Council after wide consultation with AoC members, governors and college stakeholders. This Remuneration Code will be reviewed every three years, in consultation with the sector.
- 3. The different regulatory frameworks of the college sector within the UK mean that governing bodies will need to decide how best to use the Remuneration Code. Colleges are bound by the relevant accounts direction issued by their regulator. In addition, in assessing compliance with conditions of registration, the Office for Students (OfS) may consider the provider's information about the pay of Senior Post Holders within its audited financial statements and whether the governing body publishes its written commitment to comply with this Remuneration Code.
- 4. By visibly adopting the Remuneration Code, governing bodies demonstrate leadership and stewardship in relation to remuneration within their institutions and, in doing so help to protect institutional and sector reputation and provide greater assurances to key stakeholders and partners, including the student community and wider society.
- 5. The use of this Remuneration Code is voluntary and can be used by any college. The Remuneration Code is to be used on an 'apply or explain' basis. This means that colleges should either publicly state that they have abided by the minimum requirements of this Remuneration Code or should provide meaningful explanations for non-compliance and how their alternative arrangements meet its principles.
- 6. Throughout this Remuneration Code the word 'must' identifies the AoC Governors' Council view of the minimum requirements for an institution wishing to comply with it. Governing bodies are free to meet 'must' statements by the means and mechanisms appropriate to their own context. The Remuneration Code is supported by a set of Explanatory and Guidance,

Notes (Appendix 1) which are designed to assist Governing Bodies in developing their responses. The use of the word 'should' identifies good or enhanced governance practice which institutions are encouraged to adopt.

7. The principles outlined in this Remuneration Code apply to all remuneration decisions affecting the emoluments of the Chief Executive/Principal and other Senior Post Holders as prescribed in constitutional documents. In England, the principles also apply to Senior Post Holders as defined in ESFA accounts direction.

#### Elements of fair and appropriate remuneration

Fair and appropriate remuneration<sup>1</sup> requires three key elements – namely that there is:

- i. a fair, appropriate and justifiable level of remuneration;
- ii. procedural fairness; and
- iii. transparency and accountability.

Each of these elements are underpinned by several supporting principles.

#### Element I - A fair, appropriate and justifiable level of remuneration

Remuneration starts with a clear understanding of the responsibilities, context and expected contribution of a role and the attributes required to undertake that role effectively. Fair and appropriate remuneration then recognises an individual's contribution to their college's success in that role, and is sufficient to recruit, retain and motivate staff of appropriate calibre in the context of the market for that role, balanced with the need to demonstrate the achievement of value for money in the use of resources.

#### Principles

a) Remuneration should take account of the context in which the college operates.

<sup>1</sup> Remuneration includes not only basic salary but also bonuses, expenses and other allowances, and the monetary value of benefits in kind including housing and cars, etc.

- b) Remuneration must be linked to the value, based on a number of components, delivered by the individual within the role.
- c) Remuneration must consider matters of equality, diversity and inclusion with a view to ensuring that there are no biases pertaining to gender or other protected characteristics within the pay structure.
- d) Colleges should be clear about what they expect from staff, i.e. what is 'normal' and what is 'exceptional'. There must be a robust and consistent process for setting objectives and assessing an individual's contribution.
- e) Remuneration can vary according to individual performance. However, the decision to apply performance-related pay is for individual colleges to make. Nothing in this Code is intended to imply that performance- related pay is a requirement for fair and appropriate remuneration.
- f) Except in the case of incremental progression, any awards made in respect of annual performance related payments linked to the achievement of specific annual objectives should not be consolidated.
- g) From time to time the value of a role may need to be reviewed in light of changing conditions, sustained performance, experience etc.
- h) Non-achievement of an individual's expected contribution should be clearly addressed through performance management.
- i) Any severance payments must be reasonable and justifiable.
- j) There should be a clear and justifiable rationale for the retention of any income generated by an individual from external bodies in a personal capacity, particularly in respect of full-time post holders.

#### Element II – Procedural fairness

Procedural fairness requires remuneration to be set through a process that is based on

competent people applying a consistent framework with independent decision- making using appropriate evidence and assessing the value of roles, the contexts and individuals' performance in them.

#### **Principles**

- a) Senior Post Holder remuneration should be determined in the context of each college's approach to rewarding all of its staff, and in particular, consideration should be given annually to the rate of increase of the average remuneration of all other staff.
- b) No individual can be involved in deciding his or her own remuneration.
- c) Remuneration Committees must be independent, competent and should not be chaired by the Chair of the Governing Body.
- d) The Chief Executive / Principal must not be a member of the Remuneration Committee.

#### **Element III - Transparency and accountability**

The process for setting remuneration must be transparent. For Senior Post Holders there must be a college level justification for remuneration that relates to the competitive environment, the value of the roles and institutional performance. The remuneration of the Chief Executive / Principal must be separately justified, published and related to the remuneration of all staff within the organisation.

#### **Principles**

Each college must publish a readily accessible annual statement, based on an annual report to its governing body. This report must contain:

- a) a list of Senior Post Holders within the remit of Remuneration Committee;
- b) its policy on the remuneration for post holders within the remit of Remuneration Committee;
- c) its policy on income derived from external activities;
- d) the pay multiple of the Chief Executive / Principal and the median earnings of the institution's whole workforce, illustrating how that multiple has changed over time and, if it is significantly above any published average, an explanation of why.

The report should also contain:

- e) its choice of comparator college(s)/organisation(s);
- f) an explanation of any significant changes.

## Appendix 1:



#### COMMITTEE REPORT FOR THE ATTENTION OF THE BOARD OF GOVERNORS

The report provides a summary of the key points from the meeting with the minutes providing further information. The Chair of the Committee will take any questions arising from Governors' review of the report and minutes.

Committee:

Chair:

Date of meeting:

Report author:

- 1. Substantive agenda Items:
- 2. Key issues/risks to being to the attention of the Board of Governors:
- 3. Action points from the meeting (with any updates on any actions subsequently taken after the meeting)
- 4. Decisions being asked of the Board of Governors:
- 5. Attached reports for the attention of the Board of Governors:

## SELECTION COMMITTEE FOR THE RECRUITMENT/PROMOTION OF A PRINCIPAL/SENIOR POST HOLDER

## Constitution

- 1. The membership of the Selection Committee for the appointment of a Principal/Senior Post Holder shall be the Chair of the Board (ex officio), Vice Chair of the Board (ex officio), and at least three other members of the Board.
- 2. The Selection Committee has the authority to invite external representatives, College staff or other governors to attend committee meetings. Such individuals will have no voting rights.
- 3. The Selection Committee at its first meeting shall elect a Chair from amongst its members.
- 4. The Selection Committee shall be quorate when at least three members are in attendance.
- 5. The Selection Committee shall meet as frequently as required during the recruitment of a Principal and senior Postholder.
- 7. The Selection Committee will make the final recommendation for appointment to the Board and that the minimum numbers of Committee members must be present when making the selection.

### Terms of Reference

- 1. To review and to make recommendations to the Board on the possible use of a recruitment agency to assist in the recruitment of a Principal/Senior Post Holder.
- 2. To make the final recommendation to the Board for the appointment of a Principal/Senior Post Holder. Before making such a recommendation, the Selection Committee will give consideration to:
  - Working in partnership with any recruitment agency appointed by the Board;
  - Ensure that all members of the Selection Committee are able to give adequate time to the selection process including selection meetings and the assessment process itself which will take one or two full days;
  - Consider carefully the involvement of College staff in the assessment process ensuring that staff are not involved in the selection of the candidate itself;
  - Ensuring that the appropriate Committee of the Board and the

Board has agreed the financial package to be offered;

- Ensuring that the terms and conditions for the appointment have been approved;
- Ensuring that the job description and person specification for the appointment have been agreed;
- Drawing up a timetable for the selection process including initial screening, gathering of references and a shortlisting meeting;
- Ensuring that the post is advertised nationally;
- Agreeing on the variety of assessment activities to be used for chosen shortlisted candidates;
- Ensuring that all candidates are given an equivalent experience

   with the same assessment activities and with the same assessors;
- Pre-agreeing the questions to be asked and the people who will ask the questions
- Ensuring that assessors keep notes in a fair and legible form, preferably against published criteria and on assessment sheets;
- Ensuring that adequate arrangements are in place to provide feedback to the unsuccessful candidates.

## Reporting Procedures

- 1. The Clerk to the Corporation shall act as Clerk to the Selection Committee. The Clerk to the Corporation shall circulate minutes of the meeting of the Committee to all Committee members.
- 2. At each meeting the minutes of the last meeting shall be taken as an agenda item, and if agreed to be accurate, such agreement to be recorded in the minutes.
- 3. Where individuals are named in the minutes, such minutes to be classified as confidential and not to be made available in the public domain.
- 4. The Selection Committee shall provide a report of its work to the Corporation at each meeting of the Corporation, and that a recommendation for appointment will be put forward to the Board.



# **Governors' Handbook**

## Section 4 – Accountability Framework, Roles & Responsibilities

## ACCOUNTABILITY FRAMEWORK

The key internal accountability is to the college's governing body. Governors must hold the senior leadership to account for delivering the college's mission and for ensuring that the college serves the needs of its learners, employers and communities.

The nature and scope of college operations means they need to be accountable to a wide range of external stakeholders:

- As customer-facing organisation they are primarily accountable to their end- users: learners and employers
- As social enterprises they are accountable to their local communities and wider society.
- As exempt charities they are regulated by the Secretary of State for Education in his role as the 'Principal Regulator', on behalf of the Charity Commission.
- As recipients of significant public funding they are accountable to Government and operate in a regulatory environment overseen by various government departments, funding agencies (SFA/EFA) and other regulatory bodies (Ofsted)
- In addition, some of their activities are regulated by the Information Commissioners Office, the Equality & Human Rights Commission, the Care Quality Commission, Health & Safety Executive and the Home Office.

GOVERNING BODY	The key internal accountability is to the College's governing body.
	The governing body is responsible for the strategic oversight of the college and are guardians of public money, ensuring its effective and efficient use. As such, governing bodies should have the right mix of skills and experience to fulfill these responsibilities. They should be empowered to ask the difficult questions and to make sure they have the information and data they need to challenge and scrutinise the executive and hold the Principal to account.
	Governors must hold the senior leadership to account for delivering the

	college's mission and for ensuring that
	the college serves the needs of its
	learners, employers and communities.
CHOICE & DIVERSITY	Colleges are accountable to their customer base, these being
	<ul> <li>Learners</li> <li>Employers</li> <li>Wider community that the college serves</li> </ul>
	How?
	<ul> <li>Users need clear, accessible information for them to make informed decisions - Performance Tables are being introduced</li> <li>Funding being driven through both the learner and employer</li> <li>Greater use of customer feedback/satisfaction – Colleges own systems, FE Choices and Ofsted</li> <li>Responsiveness to local employers, Local Economic Partnerships (LEPs) and local authorities.</li> <li>Responsiveness to local communities</li> </ul>
GOVERNMENT QUALITY	Colleges are accountable that
ASSURANCE	Government investment is directed towards meeting the 5 key outcomes for publically funded skills provision
	How?
	<ul> <li>Through Inspection (Ofsted)</li> <li>Through formal performance management measures such as minimum standards of performance</li> <li>Through linking funding to learner outcome and destinations (work in progress)</li> <li>Through use of performance tables</li> </ul>
FINANCE	Funding agencies provide funding to FE
	Corporations through funding agreements that sets out certain conditions, such as:
	Need to have an Audit Committee

	<ul> <li>Make arrangements for audits to be carried out in accordance with the Joint Audit Code of Practice</li> <li>Make available audited financial statements within 5 months of the year-end.</li> <li>As a charity, the FE Corporation is expected to make its financial statements available to the Members of the public on request</li> <li>Requirement to report fraud and irregularity</li> <li>Funding audit vistis from the funding agencies</li> </ul>
INTERVENTION	There are four triggers for intervention,
	these being:
	<ul> <li>An inadequate Ofsted inspection grading</li> <li>Failure to meet minimum standards of performance</li> <li>An inadequate assessment for financial health</li> <li>FEC Commissioner's intervention</li> <li>Where intervention occurs the FE Commissioner will review the position of the college and will advice the Minister of required actions to seek improvements.</li> <li>This could include changes to</li> </ul>
	governance and or leadership.
REGULATION	Although much of the regulation has been removed, colleges remain subject to a range of specific regulation. These being:
	Education Law (Acts of Parliament)
	Charity Law Non-FE regulatory requirements – employment, planning, health & safety, freedom of information, data protection, public interest disclosure, fraud awareness, and environmental rules and regulation

#### ROLES, RESPONSIBILITIES AND PERSON SPECIFICATION FOR GOVERNORS

#### Main responsibilities of the Board of Governors

Under Article 3(1) of the College's Articles of Government the Board is responsible for:

- a) the determination and periodic review of the educational character and mission of the College and for the oversight of its activities
- b) approving the quality strategy of the institution;
- c) the effective and efficient use of resources, the solvency of the College and the Corporation and for safeguarding their assets
- c) approving annual estimates of income and expenditure
- d) the appointment, grading, suspension, dismissal and determination of the pay and conditions of service of the holders of senior posts and the clerk
- e) setting a framework for the pay and conditions of service of all other staff.

#### Responsibilities of individual governors

- to attend meetings of the Board of Governors and other occasional events arranged by the College and to work towards the individual attendance target of 75% for Board meetings
- g) to be a member of at least one committee of the Board
- h) to participate actively and constructively in meetings of the Board and the appropriate committees
- i) to take an active interest in Further Education in general and in the College in particular
- j) to sign and abide by the Code of Conduct for governors as approved by the Board and to declare any relevant financial, business and personal interests in accordance with the Register of Interests approved by the Board
- k) to contribute to the strength of the Board by bringing an external perspective and experience to the Board's oversight of the College but to stop short of giving professional advice
- I) to act as an ambassador for the College and to foster good relations between the College and the local community
- m) to always to act in the best interests of the College and not to speak or vote as if mandated by other persons or bodies
- n) to participate in the annual review of the performance of the governing body
- o) to take part in any relevant training and development events or opportunities as arranged from time to time for the benefits of Members

- p) to demonstrate a personal commitment to the seven principles of Public Life as set out in Lord Nolan's Report on Standards in Public Life (See Annex 1, Code of Conduct)
- q) to demonstrate a commitment and support for the principles of equality of opportunity for all
- r) to give any additional assistance as may be reasonably requested by the Chair of the Governing Body

#### Governors' person specification

In seeking to fill any vacancy, the Corporation endeavours to maintain a balance of skills and experience amongst its membership. The following is a specification for governors in general.

Key skills	Narrative
Commitment to education	Able to demonstrate a commitment to lifelong learning and the role of the College in improving the nation's skills base.
Interpersonal and team work	Able to work positively with others and debate whilst maintaining a constructive atmosphere.
Communication and ability to influence	Able to express ideas/plans in a clear manner and to listen actively to other views. Able to communicate effectively.
Planning and organisation	Able to establish quickly an effective course of action for self and others to achieve goals that can be monitored by realistic performance targets. To be visionary for the future plans of the College.
Drive to achieve and determination	Able to create the required energy/enthusiasm and commitment necessary to be effective and have the tenacity to overcome obstacles.
Strategic perspective	Able to develop a broad-based view of issues and events and perceive their long-term impact.
Intellectual and technical ability	Able to absorb sometimes complex information and rationalise appropriately. Able to think laterally and arrive at a pragmatic solution.
Leadership	Able to demonstrate behaviour and skills that motivate others to achieve, inspire confidence in others to achieve objectives, and respect the views of others.
Experience	<ul> <li>Experience of a senior management role or its equivalent or an appreciation of issues that affect the senior management role.</li> </ul>
	<ul> <li>Expertise in a field which is of relevance to the oversight of the affairs of the College.</li> </ul>
	<ul> <li>Ability to demonstrate a full understanding and appreciation of the principles of governance, including collective responsibility, discharge of fiduciary duties and the seven principles of public life</li> </ul>
Circumstances	Available to attend scheduled meetings of the Corporation and Committees.
Equality	Committed to equal opportunities

## **10 POINT GUIDE FOR GOVERNORS**

1	<b>Governors should</b> : observe and comply with the College's Code of Conduct for Governors (the Code) which sets out in more detail the principles touched upon here: the responsibilities and standards of conduct expected of members of the Governing Body;
2	remember that it is their role to determine the strategic policy and the overall direction of the College, to oversee its activities and to monitor the performance of the Principal and other senior postholders. They are accountable for the solvency of the College and for the proper use of public funds. The Principal is responsible for implementing the Governing Body's decisions, for managing the College's affairs within the budget and frameworks fixed by the Governing body and for the day to day running of the College;
3	observe the provisions in the College's Instrument and Articles of Government (and in particular discharge the responsibilities given to them by the Articles), comply with the Governing Body's standing orders and ensure that the Governing Body acts within the powers conferred on it by the Further and Higher Education Act 1992;
4	<ul> <li>show the highest loyalty to the College and act in its best interests at all times. This means that:</li> <li>Governing Body decisions must always be taken for the benefit of the College, its students, staff and other users and with a view to safeguarding public funds;</li> </ul>
	• Governors must not be bound by any mandates given to them by other bodies; and
	• Governors must avoid putting themselves in a position where there is an actual, potential or perceived conflict between their personal interests (including those of their family) and those of College. Governors must declare any relevant interest in accordance with the provisions in the Instrument and the Code.
5	observe the duties set out in the College's financial memorandum with the SFA and ensure the proper use of income derived from other sources;
6	conduct themselves in accordance with the highest ethical standards and embrace the seven principles of public life laid down by the Nolan Committee (see Code of Conduct)
7	discharge their duties with skill, care and diligence;
8	be committed to securing equality of opportunity within the College, to combating discrimination on whatever grounds and to discharging their legal duties under the relevant anti-discrimination legislation;
9	abide by the principle of collective responsibility. Once a decision has been taken by the Governing Body, Governors have a duty to stand by it, even if they voted against the decision or were absent from the relevant meeting; and
10	ensure that the business of the Governing Body is conducted openly and transparently and that, as a general principle, students and staff have free access to information about the proceedings of the Governing Body and that confidential items are kept to a minimum.

#### THE ROLE OF THE CHAIR AND VICE CHAIR RESPONSIBILITIES AND JOB DESCRIPTION

The Instrument & Articles of Government requires each Corporation to appoint a Chair and Vice Chair. The Instrument & Articles of Government specifically uses the terms 'Chair' and 'Vice Chair'.

The Chair of the Corporation is accountable to the Secretary of State for Education & Skills (through the Funding Agency).

- 1. The Chair and Vice Chair must undertake the duties required of all governors (as set down in the Instruments and Articles and the generic job description published annually in the Governance Handbook).
- 2. The Chair and Vice Chair, with the support of the Clerk, to ensure the efficient and effective conduct of business at Corporation meetings by ensuring that issues before the Corporation are debated fully, that governors have the opportunity to contribute and that discussions and decisions are properly summarised and recorded.
- 3. The Chair shall preside at meetings of the Corporation, and in his/her absence, the Vice Chair shall preside. If both are absent from the meeting the remaining Governors shall appoint a person from amongst their number to act as Chair for that meeting.
- 4. The Chair may call a special meeting of the Corporation (if necessary with less than seven days notice) if there are matters of significance to be dealt with which are too urgent to await the next scheduled meeting.
- 5. The Chair to exercise a second or casting vote where there is an equality of votes at a Corporation meeting.
- 6. The Chair to exercise any specific authority delegated by the Corporation together with a general delegated authority to act, after consultation with the Principal and the Clerk, on any issue arising which is both urgent and important and cannot wait for the next meeting of the Corporation. Such action to be reported to the Corporation for information at the next available meeting.
- 7. The Chair and Vice Chair to develop an effective working relationship with the Principal and the Clerk based on a full understanding of the role of the Corporation in the governance of the College.
- 8. The Chair and Vice Chair to maintain the trust and support of the Corporation.
- 9. The Chair and Vice Chair will strive to build an effective Corporation through:
  - leading and promoting the Mission and educational character of the College

- maintaining strategic oversight of the College and to ensure that the Corporation works with the Senior Management Team in determining the strategic direction of the College
- > the development of a strong team spirit among Corporation members
- demonstrating highly professional chairing skills, in ensuring clear decisions are determined through allowing all members to have an opportunity to speak and not personally dominating the discussion
- > positive leadership in shaping the style and tone of meetings
- providing personal support to other Corporation members and, if and when necessary, discuss matters relating to poor attendance and unsatisfactory performance or conduct where necessary.
- promoting a critical self assessment of Corporation processes and of Corporation performance
- ensuring managerial freedom and scope of action to the Principal and Chief Executive, and other senior post-holders, to achieve their agreed objectives within executive limitations.
- Encouraging on-going member participation in all issues and strategic decisions.
- Addressing the balance of the Corporation with respect to gender, age, ethnicity and stakeholder representation.
- 10. The Chair and Vice Chair to offer both general and specific support to the Principal where strategic, major or contentious issues are involved.
- 11. The Chair and Vice Chair shall, together with the Chief Executive, act as the principal spokespersons for the college in communication with the media in the event of any circumstance likely to damage the interest of the College.
- 12. The Chair will ensure that business of the Corporation is conducted properly in accordance with the Instrument and Articles of Government, Corporation Standing Orders and recognised 'Good Practice'.
- 13. The Chair will meet regularly with the College Principal and Chief Executive to review the business situation and major on-going developments within the College.
- 14. The Chair will liaise with the Clerk on routine Corporation business and regulatory requirements, and determine the agenda for meetings of the Corporation in consultation with the Principal and the Clerk having regard to decisions of the Corporation and suggestions from individual members.
- 15. The Chair and Vice Chair shall seek to promote the interests of the College wherever possible.
- 16. The Chair and/or Vice Chair will represent the College at meetings, presentations and conferences as and when appropriate.
- 17. The Chair and Vice Chair will collaborate with the Principal and the Clerk in formulating a programme for Governor training events.
- 18. The Chair will assist the appropriate Corporation Committee in compiling a job description and person specification of the Senior Post-holders of the College and will organise with the Clerk and the Principal the appropriate arrangements for the selection process.

- 19. The Chair, or in his/her absence the Vice Chair, will undertake the annual appraisal of the Principal and to ensure appropriate opportunities for development and training for the Principal.
- 20. The Chair and Vice Chair will undertake the annual appraisal of the Clerk to the Corporation and will oversee the work of the Clerk.
- 21. The Chair and Vice Chair to instigate disciplinary action against holders of senior posts should the need arise and exercise those responsibilities detailed in the Articles of Governance with regard to the suspension and dismissal of Senior Post-holders.

#### **GOVERNANCE & MANAGEMENT POLICY STATEMENT**

#### SUMMARY

- Policy, oversight, financial probity and monitoring are the business of the governing body.
- Management and administration is the business of the Principal, CEO and management team.
- The Corporation and CEO are a team and need to support each other and work closely together. A good working relationship between the Corporation and CEO is essential to achieve corporate goals.
- The line between the Corporation and CEO should be clearly articulated and understood by Corporation members and senior managers.
- Clarity about roles and responsibilities is paramount, and should be reviewed regularly.
- The CEO, senior management and Clerk inform and guide the Corporation in making appropriate and effective decisions.
- The Corporation has the final and highest level of authority in the policymaking process, but may not exceed its legal authority.

#### **RESPONSIBILITIES UNDER THE STATUTORY REGULATIONS**

#### Corporation

- Determination of educational character and ethos
- Approving the quality strategy of the institution
- Articulation of vision, values and strategic direction
- · Oversight and monitoring of college activities
- Effective and efficient use of resources
- Safeguarding asset
- Approving annual estimates of income and expenditure
- Appointment, grading, suspension, dismissal, appraisal and determination of pay and conditions of CEO, senior post holders and Clerk
- Setting framework for pay and conditions of service of all other staff
- Setting framework for tuition and other fees
- Financial probity

#### Principal

- Making proposals to Corporation about the educational character and mission
- Implementing policies and decisions
- Organisation, direction and management of college
- Leadership of staff
- Appointment and management of staff within the framework set by Corporation
- Determination, in consultation with Academic Corporation, of academic focus and activities
- Determination of all other college activities
- Principal accounting officer, accountable to Corporation and ultimately parliament

#### MANAGEMENT AND GOVERNANCE STATEMENT

Management and Corporation working together to achieve the best possible outcomes for the college as a whole.

<ul> <li>governance in partnership with management</li> <li>Defines the vision and mission</li> <li>Strategic thinking and direction</li> <li>Determines appropriate policy framework</li> <li>Ensures financial solvency and probity</li> <li>Determines pay and remuneration framework</li> <li>Oversight of effectiveness of management</li> <li>Monitoring of the quality of college performance locally and within the sector context</li> <li>Maintains the assets of the college</li> <li>The community's voice within the college and represents the college and represents the college and represents the college to the community</li> <li>Fosters collaborative partnerships</li> <li>Well informed and committed</li> <li>Reviews Corporation's own effectiveness annually</li> <li>Continual improvements to Corporation effectiveness</li> <li>Appoints CEO and senior post holders and appraises CEO &amp;, in</li> </ul>	CORPORATION	PRINCIPAL & CEO
<ul> <li>Strategic thinking and direction</li> <li>Determines appropriate policy framework</li> <li>Ensures financial solvency and probity</li> <li>Determines pay and remuneration framework</li> <li>Oversight of effectiveness of management</li> <li>Monitoring of the quality of college performance locally and within the sector context</li> <li>Maintains the assets of the college</li> <li>The community's voice within the college and represents the college to the community</li> <li>Fosters collaborative partnerships</li> <li>Well informed and committed</li> <li>Reviews Corporation's own effectiveness annually</li> <li>Continual improvements to Corporation effectiveness</li> <li>Appoints CEO and senior post holders and appraises CEO &amp;, in</li> <li>Strategic planning and implementation</li> <li>Implements Corporation decisions</li> <li>Organisation, direction and day-to- day management of college</li> <li>Principal accounting officer, responsible for financial well-being of college and accountable to Corporation and parliament</li> <li>Ensures the provision of a quality curriculum and customer service</li> <li>Represents the college locally and nationally, builds positive working relations and collaborative partnerships</li> <li>Leadership of the staff</li> <li>Executive management and development of college and staff</li> <li>Appraisal of Senior postholders</li> <li>Supports and informs Corporation, provides briefings and advice.</li> </ul>	governance in partner	rship with management
<ul> <li>partnership with CEO, appraises senior post holders</li> <li>Works with and supports CEO and team</li> </ul>	<ul> <li>Strategic thinking and direction</li> <li>Determines appropriate policy framework</li> <li>Ensures financial solvency and probity</li> <li>Determines pay and remuneration framework</li> <li>Oversight of effectiveness of management</li> <li>Monitoring of the quality of college performance locally and within the sector context</li> <li>Maintains the assets of the college</li> <li>The community's voice within the college and represents the college to the community</li> <li>Fosters collaborative partnerships</li> <li>Well informed and committed</li> <li>Reviews Corporation's own effectiveness annually</li> <li>Continual improvements to Corporation effectiveness</li> <li>Appoints CEO and senior post holders and appraises CEO &amp;, in partnership with CEO, appraises senior post holders</li> <li>Works with and supports CEO</li> </ul>	<ul> <li>strategy</li> <li>Strategic planning and implementation</li> <li>Implements Corporation decisions</li> <li>Organisation, direction and day-to- day management of college</li> <li>Principal accounting officer, responsible for financial well-being of college and accountable to Corporation and parliament</li> <li>Ensures the provision of a quality curriculum and customer service</li> <li>Represents the college locally and nationally, builds positive working relations and collaborative partnerships</li> <li>Leadership of the staff</li> <li>Executive management and development of college and staff</li> <li>Appraisal of Senior postholders</li> <li>Supports and informs Corporation,</li> </ul>



GOVERNORS ACT AS THE **CRITICAL FRIEND** OF THE COLLEGE

#### **KEY FUNCTIONS OF THE CLERK**

- 1. Advising the Board and its committees on the proper exercise of their powers and on the application of the education acts and other laws affecting its work.
- 2. In consultation with the Chair and Principal, planning the forward programme of meetings of the Board and its committees; identifying the main items to be taken at those meetings and liaising with those members of staff or governors preparing papers for forthcoming meetings.
- 3. Facilitating communication on Board matters between the Chair, Principal and senior staff in the College.
- 4. Summoning meetings and preparing and despatching agendas and papers for Board and Committee meetings.
- 5. Either in person, or by delegation to a named individual, attending all meetings of the Board and its committees, giving advice on procedure at such meetings and preparing draft minutes of the proceedings.
- 6. Acting as a correspondent for the governors
- 7. Holding the College's seal and preparing documentation to be executed under the seal.
- 8. Giving administrative support to the Chair of governors, to Chair on committees and to individual governors as required.
- 9. Ensuring compliance with the law as regards public access to governors' papers.
- 10. Making arrangements for safe custody of the official record of the governing body's business and maintaining a record of outstanding business.
- 11. Drawing up for approval, and keeping under review, standing orders for the conduct of business of the Board and its committees.]
- 12. Maintaining a record of the membership of the Board, notifying it of any vacancies, making arrangements for staff, student and parent elections, and advising the Board on strategies for recruiting governors.
- 13. Maintaining an attendance record of governors, notifying any governors whose membership lapses as a result of non-attendance or who become disqualified for some other reason.
- 14. Maintaining a code of conduct for the Board and a register of the financial and personal interests of governors; and advising governors on declaration of interest.

- 15. Administrating any scheme for the reimbursement of governors' expenses.
- 16. In conjunction with the College or outsider agencies, facilitating induction and training programmes for governors.
- 17. Undertake an annual review of the Board's committee structure.
- 18. Undertake an annual review of governance and to produce a review report for the Board.
- 19. Taking appropriate action if and when the governing body, its Chair or one of its committees appears to be at risk of acting outside their powers or to be proposing actions that may be unlawful.

## CODE OF CONDUCT

#### 1. INTRODUCTION

- 1.1 This Code applies to every committee, working party or other subsidiary body of the Corporation to which Members may be appointed. It indicates the standards of conduct which are expected of them and is intended to enable them to understand their legal duties and to assist them both in carrying out their duties and in their relationship with the Corporation and the Principal. This Code is therefore aimed at promoting effective and well informed college governance and is not intended to be a definitive or authoritative statement of the law. The "Seven Principles of Public Life" identified by the Nolan Committee on Standards in Public Life form part of the Code and are set out in Annex 1 hereto. The main responsibilities of Members is set out in Annex 2 hereto.
- 1.2 In addition to this Code, Members are recommended to familiarise themselves with the following which will be supplied to them on appointment:
  - a) the College's Instrument of Government
  - b) the College's Articles of Government
  - c) the College's Strategic Plan
  - d) the College's Governors' Handbook (including a) and b) above)
- 1.3 Annexes 1 and 2 are attached to this Code for easy reference. They should not be read as an exhaustive statement of duties, powers or provisions, and Members should refer to the source documents listed above. If a Member is in doubt about the provisions of any of these documents, the Clerk should be consulted and, if necessary, legal advice should be obtained. However, ultimate responsibility for the appropriateness of conduct as a Member of a corporate body and for any act or omission in that capacity rests with the individual Member.
- 1.4 Acceptance of appointment as a Member of the Corporation will be construed as acceptance of this Code.

#### 2 INTERPRETATION

In this Code, "College" means the College, "Corporation" means the Corporation as defined in the Instrument of Government and "Member", "Chairman", "Principal" and "Clerk" mean respectively a Member of the Corporation, the Chairman, the Principal and the Clerk for the time being of the Corporation. All other definitions have the same meanings as given in the College's Instrument and Articles of Government, and words importing one gender will import any gender.

#### 3 DUTIES

3.1 Members owe a fiduciary duty to the College. This means that they should show it the highest loyalty and act in good faith in its interests. Each Member should act honestly, diligently and, subject to the provisions appearing in paragraph 6 of this Code relating to collective responsibility, independently.

- 3.2 Whatever decisions Members take at meetings of the Corporation and its committees must be for the benefit of the College as a whole and not for any improper purpose, or for personal motive. The "benefit of the College" can be taken to mean, first and foremost, the interests of its students and other users of the College's services, and the safeguarding of public funds. Members should have regard to those interests and must not allow any sectional interest to take precedence. In particular, Members are not appointed as "representatives" or "delegates" of any outside body, and may not lawfully be bound by mandates given by others.
- 3.3 Members must observe the provisions of the College's Instrument and Articles of Government and in particular the responsibilities given to the Corporation by Article 3(1) of the College's Articles of Government. Those responsibilities, including a list of "reserved" responsibilities which are so important that they must not be delegated, are set out in Annex 2.
- 3.4 Members should also have regard to the different, but complementary, responsibilities of the Principal as the College's Chief Executive. Whereas it is the Corporation's function to decide strategic policy and overall direction and to monitor the performance of the Principal and any other senior post holders, it is the Principal's role to implement the Corporation's decisions and to manage the College's affairs within the budgets and framework fixed by the Corporation. Members should work together so that the Corporation and the Principal perform their respective roles effectively.
- 3.5 Members are collectively responsible for observing the duties set out in the Financial Memorandum which the College has entered into with the SFA as a condition of receiving public funding. A copy of the Financial Memorandum is published in the Governors' Handbook.
- 3.6 Although the Skills Funding Agency (SFA) is the main provider of funds to the College, Members should note that they are also responsible for the proper use of income derived from other sources such as the Higher Education Funding Council for England (HEFCE), Education Funding Agency (EFA) and the European Union (EU).

#### 4 SKILL, CARE AND DILIGENCE

A Member should in all his work for the College exercise such skill as he possesses and such care and diligence as would be expected from a reasonable person in the circumstances. This will be particularly relevant when Members act as agents of the College, for example, when functions are delegated to a committee of the Corporation or to the Chair. Members should be careful to act within the terms of reference of any committees on which they serve. They should also take care in studying agendas and other papers provided for them in advance of Corporation and committee meetings and ensure that they are fully briefed before making decisions.

#### 5 CONFLICTS OF INTEREST

5.1 Like other persons who owe a fiduciary duty, Members should seek to avoid putting themselves in a position where there is a conflict (actual or potential) between their personal interests and their duties to the Corporation. They

should not allow any conflict of interest to arise which might interfere with the exercise of their independent judgement.

- 5.2 However, an interest does not have to be financial for the purposes of disclosure and examples of non-financial interests are given on the reverse of the Register of Interests form. If it is likely or would, if publicly known, be perceived as being likely to interfere with the exercise of a Member's independent judgement, then the interest, financial or otherwise, should: -
  - (a) be reported to the Clerk, and
  - (b) be fully disclosed to the Corporation before the matter giving rise to the interest is considered

Members should withdraw from that part of the meeting at which the matter giving rise to the interest is considered, and on no account may vote in relation to the matter.

- 5.3 Members must not receive gifts, hospitality or benefit of any kind from a third party which might be seen to compromise their personal judgement or integrity. Any offer or receipt of such gifts, hospitality or benefits should immediately be reported to the Clerk.
- 5.4 The Clerk will maintain a Register of Members' interests which will be open for public inspection. Members must disclose routinely to the Corporation all business interests, financial or otherwise, which they or (so far as they are aware) their spouses or partners, children or other close relatives may have and the Clerk will enter such interests on the Register. Members should inform the Clerk whenever their circumstances change and interests are acquired or lost. In deciding whether an interest should be disclosed, Members should have regard to the meaning given to "interest" in paragraph 5.2 of this Code.

#### 6 COLLECTIVE RESPONSIBILITY

- 6.1 The Corporation operates by Members taking majority decisions at quorate meetings. Therefore, a decision of the Corporation, even when it is not unanimous, is a decision taken by the Members collectively and each individual Member has a duty to stand by it, whether or not he was present at the meeting of the Corporation when the decision was taken.
- 6.2 If a Member disagrees with a decision taken by the Corporation, his first duty is to have any disagreement discussed and minuted. If the Member strongly disagrees, he should consult the Chair. Alternatively, the Member may decide to offer his resignation from office, after consulting the Chair.

#### 7 CONFIDENTIALITY

7.1 Because of the Corporation's public accountability, Members should ensure that, as a general principle, students and staff of the College have free access to information about proceedings of the Corporation. Accordingly, all non-confidential minutes relating to meetings of the Corporation are made available to the public through publication on the College website when they have been approved as an accurate record of the meeting.

- 7.2 There will be occasions when the record of discussions and decisions will not be made available for public inspection, for example, when the Corporation considers sensitive issues or named individuals and for other good reasons. Such excluded items will be kept confidentially by the Clerk and will be circulated in confidence to Members.
- 7.3 It is important that the Corporation and its committees have full and frank discussions in order to take decisions collectively. To do so, there must be trust between Members, with a shared corporate responsibility for decisions. Members should keep confidential any matter which, by reason of its nature, the Chair or the Members or the Chair or Members of any committee of the Corporation are satisfied should be dealt with on a confidential basis.
- 7.4 Members should not make statements to the press or media or at any public meeting relating to the proceedings of the Corporation or its committees without first having obtained the approval of the Chair or, in his absence, the Vice Chair. It is unethical for Members publicly to criticise, canvas or reveal the views of other Members which have been expressed at meetings of the Corporation or its committees.

## 8 ATTENDANCE AT MEETINGS

A high level of attendance at meetings of the Corporation is expected so that Members can perform their functions properly.

#### 9 GOVERNANCE DEVELOPMENT

- 9.1 Members are encouraged to obtain a thorough grounding in their duties and responsibilities by participating in the College's governance induction and training programmes, including regular refresher workshops.
- 9.2 In order to promote more effective governance, Members will carry out an annual review of the performance by the Corporation of its duties and responsibilities, as part of a continuing process of self- evaluation.

## 10 EQUALITY OF OPPORTUNITY

- 10.1 The Corporation is totally committed to the principles of equality of opportunity in everything that we do. All members are required to abide at all times to the principles of equality of opportunity.
- AS A MEMBER OF THE CORPORATION I AGREE TO OBSERVE THIS CODE OF CONDUCT TO THE BEST OF MY ABILITIES

Signature: ..... Date: .....

Annex 1

#### THE NOLAN COMMITTEE

#### THE SEVEN PRINCIPLES OF PUBLIC LIFE

#### SELFLESSNESS

Holders of public office should take decisions solely in terms of the public interest. They should not do so in order to gain financial or other material benefits for themselves, their family, or their friends.

#### INTEGRITY

Holders of public office should not place themselves under any financial or other obligation to outside individuals or organisations that might influence them in the performance of their official duties.

#### OBJECTIVITY

In carrying out public business, including making public appointments, awarding contracts, or recommending individuals for rewards and benefits, holders of public office should make choices on merit.

#### ACCOUNTABILITY

Holders of public office are accountable for their decisions and actions to the public and must submit themselves to whatever scrutiny is appropriate to their office.

#### **OPENNESS**

Holders of public office should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict information only when the wider public interest clearly demands.

#### HONESTY

Holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.

#### LEADERSHIP

Holders of public office should promote and support these principles by leadership and example.

#### Annex 2

#### SUMMARY OF RESPONSIBILITIES OF CORPORATION MEMBERS

#### Responsibilities

Under Article 3(1) of the College's Articles of Government the Corporation is responsible for:

- a) the determination and periodic review of the educational character and mission of the College and for the oversight of its activities
- b) approving the Quality Strategy of the institution
- c) fthe effective and efficient use of resources, the solvency of the College and the Corporation and for safeguarding their assets
- d) approving annual estimates of income and expenditure
- e) the appointment, grading, suspension, dismissal and determination of the pay and conditions of service of the holders of senior posts, and
- f) setting a framework for the pay and conditions of service of all other staff.

"Senior post" means the post of Principal and such other posts as the Corporation determines for the purposes of the Articles.

Article 9 of the Articles of Government prohibits the Corporation from delegating the following:

- a) the determination of the educational character and mission of the College
- b) the approval of the annual estimates of income and expenditure
- c) ensuring the solvency of the College and the Corporation and the safeguarding of their assets
- d) the appointment or dismissal of the Principal, holder of a senior post, or the Clerk to the Corporation
- e) the appointment or dismissal of the Clerk
- f) the modifying or revoking of the Articles of Government

## ANNUAL DECLARATION OF ELIGIBILITY FOR CORPORATION MEMBERSHIP

<ul> <li>Name:</li> <li>Declaration</li> <li>I declare that I am not disqualified from acting as a governor/charity trustee and that: <ul> <li>I am 18 years or over at the date of appointment (<i>except as a Student Governor</i>);</li> <li>I am capable of managing and administering my own affairs;</li> <li>I do not have any unspent convictions relating to any offence involving deception or dishonesty;</li> <li>I am not an undischarged bankrupt nor have I made a composition or arrangement with, or granted a trust deed for my creditors.</li> <li>I am not subject to a disqualification order under the Company Directors Disqualification Act 1986 or to an Order made under section 429(b) of the Insolvency Act 1986.</li> <li>I have not been removed from the office of charity trustee or trustee for a charity by an Order made by the Charity Commissioners or the High Court on the grounds of any misconduct or mismanagement nor am I subject to an Order under section 7 of the Law Reform (Miscellaneous provisions) (Scotland) Act 1990, preventing me from being considered in the management or control of any relevant organisation or body.</li> <li>I am not subject to a disqualification Order under the Criminal Justice and Court Services Act 2000 (<i>Working with Children</i>)</li> <li>I am not disqualified under the Protection of Vulnerable Adults List.</li> </ul> </li> </ul>	Personal Details
<ul> <li>I declare that I am not disqualified from acting as a governor/charity trustee and that: <ul> <li>I am 18 years or over at the date of appointment (<i>except as a Student Governor</i>);</li> <li>I am capable of managing and administering my own affairs;</li> <li>I do not have any unspent convictions relating to any offence involving deception or dishonesty;</li> <li>I am not an undischarged bankrupt nor have I made a composition or arrangement with, or granted a trust deed for my creditors.</li> <li>I am not subject to a disqualification order under the Company Directors Disqualification Act 1986 or to an Order made under section 429(b) of the Insolvency Act 1986.</li> <li>I have not been removed from the office of charity trustee or trustee for a charity by an Order made by the Charity Commissioners or the High Court on the grounds of any misconduct or mismanagement nor am I subject to an Order under section 7 of the Law Reform (Miscellaneous provisions) (Scotland) Act 1990, preventing me from being considered in the management or control of any relevant organisation or body.</li> <li>I am not subject to a disqualification Order under the Criminal Justice and Court Services Act 2000 (<i>Working with Children</i>)</li> </ul> </li> </ul>	Name:
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<ul> <li>I am not subject to a disqualification order under the Company Directors Disqualification Act 1986 or to an Order made under section 429(b) of the Insolvency Act 1986.</li> <li>I have not been removed from the office of charity trustee or trustee for a charity by an Order made by the Charity Commissioners or the High Court on the grounds of any misconduct or mismanagement nor am I subject to an Order under section 7 of the Law Reform (Miscellaneous provisions) (Scotland) Act 1990, preventing me from being considered in the management or control of any relevant organisation or body.</li> <li>I am not subject to a disqualification Order under the Criminal Justice and Court Services Act 2000 (Working with Children)</li> </ul>	I am not an undischarged bankrupt nor have I made a composition or arrangement with, or
<ul> <li>Act 1986 or to an Order made under section 429(b) of the Insolvency Act 1986.</li> <li>I have not been removed from the office of charity trustee or trustee for a charity by an Order made by the Charity Commissioners or the High Court on the grounds of any misconduct or mismanagement nor am I subject to an Order under section 7 of the Law Reform (Miscellaneous provisions) (Scotland) Act 1990, preventing me from being considered in the management or control of any relevant organisation or body.</li> <li>I am not subject to a disqualification Order under the Criminal Justice and Court Services Act 2000 (Working with Children)</li> </ul>	granted a trust deed for my creditors.
<ul> <li>I have not been removed from the office of charity trustee or trustee for a charity by an Order made by the Charity Commissioners or the High Court on the grounds of any misconduct or mismanagement nor am I subject to an Order under section 7 of the Law Reform (Miscellaneous provisions) (Scotland) Act 1990, preventing me from being considered in the management or control of any relevant organisation or body.</li> <li>I am not subject to a disqualification Order under the Criminal Justice and Court Services Act 2000 (Working with Children)</li> </ul>	I am not subject to a disqualification order under the Company Directors Disqualification
<ul> <li>Order made by the Charity Commissioners or the High Court on the grounds of any misconduct or mismanagement nor am I subject to an Order under section 7 of the Law Reform (Miscellaneous provisions) (Scotland) Act 1990, preventing me from being considered in the management or control of any relevant organisation or body.</li> <li>I am not subject to a disqualification Order under the Criminal Justice and Court Services Act 2000 (Working with Children)</li> </ul>	Act 1986 or to an Order made under section 429(b) of the Insolvency Act 1986.
<ul> <li>misconduct or mismanagement nor am I subject to an Order under section 7 of the Law Reform (Miscellaneous provisions) (Scotland) Act 1990, preventing me from being considered in the management or control of any relevant organisation or body.</li> <li>I am not subject to a disqualification Order under the Criminal Justice and Court Services Act 2000 (Working with Children)</li> </ul>	I have not been removed from the office of charity trustee or trustee for a charity by an
<ul> <li>Reform (Miscellaneous provisions) (Scotland) Act 1990, preventing me from being considered in the management or control of any relevant organisation or body.</li> <li>I am not subject to a disqualification Order under the Criminal Justice and Court Services Act 2000 (Working with Children)</li> </ul>	Order made by the Charity Commissioners or the High Court on the grounds of any
<ul> <li>considered in the management or control of any relevant organisation or body.</li> <li>I am not subject to a disqualification Order under the Criminal Justice and Court Services Act 2000 (Working with Children)</li> </ul>	misconduct or mismanagement nor am I subject to an Order under section 7 of the Law
I am not subject to a disqualification Order under the Criminal Justice and Court Services Act 2000 (Working with Children)	Reform (Miscellaneous provisions) (Scotland) Act 1990, preventing me from being
Act 2000 (Working with Children)	considered in the management or control of any relevant organisation or body.
I am not disqualified under the Protection of Vulnerable Adults List.	• •
	I am not disqualified under the Protection of Vulnerable Adults List.

Signed \_\_\_\_\_ Date \_\_\_\_\_



# **Governors' Handbook**

## Section 5 – Governance Review/Self Assessment

## 1 Purpose of the Annual Review/Self Assessment of Governance

**The Foundation Code of Governance** (issued by the Association of Colleges) emphasises the importance of "regular effective assessment by a governing body". This includes the Chair's performance and other governors holding offices or undertaking defined roles, and ensuring the performance and effectiveness of all governors is assessed on an on-going basis.

The Corporation will ensure, on an annual basis, that it reviews and assesses its own collective and individual performance. The review/assessment to commence in the summer term and be concluded in the following autumn term to enable the Corporation to make a self assessment judgement on the effectiveness of its governance for the proceeding academic year.

The method of assessment is the decision of the Corporation and may vary from year to year according to its identified needs and priorities, but in assessing its performance it will assure itself that:

- The Corporation is able to make timely strategic decisions
- The Corporation is able to monitor and hold senior management to account for the achievement of corporate objectives
- College controls and financial management are robust
- Risk is proactively managed within the college
- There is an appropriate skills mix in Corporation membership
- Succession planning is in place, for both governors and senior staff

The Corporation's performance will be reported upon in the college's Self-Assessment Report (SAR) under Leadership and Management. The self-assessment strategy outlined above will facilitate the final SAR judgement on Governance. The agreed actions to address identified areas for improvement will be led by the Governance & Search Committee.

## 2 Structure/Timeline of the Review/Self Assessment of Governance:

The Corporation will undertake an annual governance self assessment for the proceeding academic year with the final self assessment report published in the autumn term covering the proceeding academic year - following the same timescale for the College's self assessment process.

The Corporation has agreed the following framework for the annual review of governance:

- To conduct a review of current performance against a number of governance good practise indicators outlined by the FE Commissioner (these were published May 2019).
- (ii) Review of current performance against a number of governance KPIs
- (iii) Skills analysis audit conducted on current governors
- (iv) Chair/Clerk to hold one-to-one review meetings with each governor

- (v) Each Governor to be asked to review the Chair's Performance through completing a questionnaire
- (vi) Succession planning
- (vii) Action planning arising from the Review.

The review to commence in the summer term starting with conducting the one-to-one review meetings with each governor and for each governor to conduct a review of the performance of the Chair. The remaining components of the self assessment framework to be completed in the autumn term, including action planning to address any areas of development identified through each of the self assessment components.

The final Governance Self Assessment Report to be presented to the December Corporation meeting.

## (i) **FE Commissioner Governance Good Practise Indicators**

The FE Commissioner in a letter sent in May 2019 to all Chairs outlined 10 indicators that Corporations should adhere to. These are:

FEC Indicators
1. Colleges need to understand and accept their financial
vulnerabilities as early as possible, and ask the ESFA local teams or
ourselves for support. Diagnostic assessments can help.
2. The balance between improving quality and sustaining finances is
very challenging, but never compromise quality simply in order to
survive "independently".
3. Boards of governors MUST include two financially qualified
members, who are able to offer support and challenge to the
Principal/CEO and FD.
4.Monthly management accounts with a comprehensive commentary
and 24 month cash flow forecast should be sent to all governors.
In our experience every college requires a finance committee or
similar to focus on these issues. Full board meetings alone are
insufficient.
Every college should have a property strategy and up to date space
utilisation survey.
Colleges should not sell assets simply to avoid insolvency and remain
"independent".
Learn from other colleges; partnering and sharing with other non-local
colleges is frequently the best source of improvement.
Budget prudently and avoid over optimistic forecasting of learner
numbers etc. Growth should be a bonus not a naïve aspiration.
Ensure that your Chair, Principal/CEO and FD attend the relevant
Said Business School/ETF leadership programmes. Feedback from
these programmes is overwhelmingly positive.

## (ii) Governance KPIs

Area	Performance indicator

Attendance	1) 75% attendance for the Corporation as a whole and for
	individuals at all main Corporation, committee and Strategy
	meetings in the year
Attendance	2) All Corporation and committee meetings are quorate and
Allenuarice	decisions are not delayed
Longth of	
Length of	3) Corporation meetings to last on average no more than 2.5
meetings	hours
Appointment	4) Corporation vacancies to be filled within three months of the
	vacancy occurring
Appointment	5) Annual review in terms of gender, ethnicity, age and disability
	to ensure equality of membership of the Corporation
Committee	6) All governors to be a member of at least one committee
membership	unless agreed by the Corporation
Register of	7) Declarations of interest to be made by governors as
interests	appropriate and presented to the Corporation annually
Training and	8) All governors to undertake compulsory on-line training in
development	Prevent, Safeguarding, and Keeping Children Safe in
development	Education
Training and	<ul><li>9) Through one to one interviews with governors, to identify any</li></ul>
•	
development	required governor training & development needs
Training and	10)Governors to conduct at least one annual visit to their
development	allocated governor link area within the College
Training and	11)All new governors to receive an induction
development	
Guiding and	12) Meeting to be held annually focusing <u>solely</u> on strategic
monitoring the	direction of the College.
strategic	
direction of the	
College	
Guiding and	13) Key strategic objectives, financial performance and
monitoring the	SAR/Quality improvement plan of the College to be formally
strategic	monitored by Corporation each term.
direction of the	
College	
Guiding and	14) Achievement of College annual targets for teaching, learning
	& Assessment
monitoring the	
strategic	
direction of the	
College	
Guiding and	15) Achievement of budget
monitoring the	
strategic	
direction of the	
College	
Risk & Internal	16) College controls and financial management are robust -
Controls	opinion to be confirmed in the Annual Report from the Audit
	Committee
Risk & Internal	17)Risk is proactively managed with annual opinion on risk
Controls	management to be confirmed in the Annual Report from the
00111013	

	Audit Committee
Self	18) Completion of annual Governance self assessment
assessment	
Clerkship	19) Issue of agenda and supporting papers at least 7 days before meetings.
Senior post holders/Clerk	20) Annual appraisal of Principal & Clerk undertaken by Chair and Vice Chair.

## (iii) Governor Skills Analysis

To conduct annually, and on-going, a Governor Skills Analysis and to address any identified gaps through new appointments.

## (iv) Governor Interviews

Every governor to be invited to attend an informal interview with the Chair and Clerk. In preparation for the interview governors to be asked to give thought to a series of questions.

The informal interview to be an open discussion around the questions.

Interviews to take place during the summer term.

## (v) Succession Planning

To review governor membership to comply with the requirements of the 'Code of Good Governance for English Colleges' - Governors should not normally serve for more than two terms (or a maximum of eight years) except where subsequently undertaking a new and more senior role, for example as chair.

## (VI) Action Planning

The agreed actions to address identified areas for improvement will be led by the Governance & Search Committee.



# **Governors' Handbook**

## Section 6 – Governance Policies and Procedures

## DISCIPLINARY PROCEDURE FOR HOLDERS OF SENIOR POSTS

## 1 SCOPE AND PURPOSE

This procedure applies to all holders of senior posts ("senior postholders") as defined in the Corporation's Articles of Government (Principal and Clerk), and the holders of such other senior posts as the Corporation shall from time to time determine. The purpose of the procedure is:

- (a) to help and encourage senior postholders to achieve and maintain acceptable standards of conduct and work performance: and
- (b) to ensure consistent and fair treatment in relation to disciplinary action taken in response to allegations of unacceptable conduct of performance.

#### 2 GENERAL PRINCIPLES

#### 2.1 Instrument & Articles Of Government

The Corporation may not delegate responsibility for dismissing a senior postholder.

#### 2.2 Independent Advice

The Chairman or, in his absence the Vice Chairman, shall take independent legal advice before making any decision to dismiss a senior postholder to ensure that such action does not contravene UK or EU employment law or any other relevant legislation.

#### 2.1 Investigations

No disciplinary action shall be taken against a senior postholder until the Corporation has fully investigated the circumstances of the matter complained of. If appropriate, the Corporation may suspend the senior postholders, in accordance with Section 7 below, whilst the investigation is carried out.

#### 2.2 Disciplinary Hearings

If the Corporation decides to hold a disciplinary hearing relating to the matter complained of, the senior postholder shall be advised of the nature of the complaint against him or her at least three working days before such hearing. At any disciplinary hearing, the senior postholder shall be given an opportunity to state his or her case and shall have the right to be accompanied by an acknowledged staff representative, work colleague or friend of his or her choice. If the senior postholder fails, without good reason, to attend a disciplinary hearing which the Corporation has invited him or her to attend, the hearing shall take place, and a decision shall be made, in his or her absence. All parties present must have a reasonable opportunity to present their case. At the conclusion of the hearing the employee should be notified of the outcome and this confirmed in writing within 5 working days.

## 2.3 Penalty

No formal disciplinary penalty will be imposed without a disciplinary hearing. Other than in cases of gross misconduct, gross negligence or gross incompetence, when the penalty may be dismissal without notice or payment in lieu of notice, no senior postholder shall be dismissed for a first offence.

#### 2.4 Stages of the Procedure

Normally, the procedure shall be followed in the order of the stages set out in Section 3 below. However, offences of a serious nature may be brought into the procedure at any stage if any earlier stage would not be appropriate to deal with it. For example, there may be occasions when misconduct is considered not to be serious as to justify dismissal, but serious enough to warrant only one written warning which shall be both the first and final written warning.

## 3 THE PROCEDURE

Minor lapses from acceptable standards on conduct or work performance shall usually be dealt with by the Chair of the Corporation or, in the absence of the Chair, the Vice-Chair, giving informal oral warnings or reprimands, which shall not be recorded on the Corporation's personnel file relating to the senior postholder. If the matter is more serious, the following formal procedure shall be used:

## Stage 1 – Oral Warning

If conduct or work performance does not meet acceptable standards, the senior postholder will normally be given a formal oral warning by either the Principal or the Chair of Corporation, or in his or her absence, the Vice Chair. The postholder will be advised of the reason for the warning, that it is the first stage of the formal disciplinary procedures and that he or she has the right to appeal against it in accordance with section 7 below. A brief note of the oral warning will be placed on the Personnel Department's file relating to the postholder. After 6 months the warning will be spent and the note removed from the file and returned to the postholder, subject to their conduct and work performance having been satisfactory throughout that period.

#### Stage 2 – Written Warning

A written warning shall be given to the senior postholder by either the Principal or the Chair or, in the absence of the Chair, the Vice-chair of the Corporation, if the senior postholder commits a serious offence of misconduct or the standard of his or her work performance is seriously inadequate, or if he or she fails to comply with a formal oral warning given under stage 1.

This written warning shall give details of the complaint against the senior postholder, the improvement required and the time limit within which such improvement must be achieved. In the case of misconduct, the warning will state that, if the senior postholder commits a further offence of misconduct during the period specified in the warning, action under Stage 3 will be considered. The written warning will also advise the senior postholder of the right of appeal in accordance with Section 6 below. A copy of the written warning will be placed on the personnel file relating to the senior postholder. After twelve months the warning will be spent and will be removed from the file, subject to the postholder's conduct and work performance having been

satisfactory throughout the period. If the note is not removed after this time the postholder has the right to appeal against its non-removal.

## Stage 3 – Final Written Warning

A final written warning will normally be given to the senior postholder by either the Principal or the Chair or, in the absence of the Chair, the Vice-chair of the Corporation if:

- (a) the senior postholder fails to comply with a first written warning given under Stage 2; or
- (b) despite having been given, under Stage 2, a first written warning as the result of either misconduct or unsatisfactory work performance, the senior postholder commits a further offence of misconduct or his or her work performance continues to be unsatisfactory; or
- (c) the senior postholder's misconduct or unsatisfactory work performance, although not considered to be serious enough to justify summary dismissal, is sufficiently serious to warrant only one written warning (in effect both the first and a final written warning).

This final written warning will give details of the complaint, the improvement required and the time limit within which such improvement must be achieved. In the case of misconduct the warning shall state that, if the senior postholder commits a further offence of misconduct during the time limit specified in the warning, his or her employment may be terminated after another hearing. In the case of unsatisfactory work performance the warning will advise the senior postholder as to what steps he or she should take to improve and state that, if such improvement is not achieved within the period specified in the warning, his or her employment may be terminated after another hearing. The final written warning will also advise the senior postholder of the right of appeal in accordance with Section 6 below. A copy of the final written warning will be placed on the personnel file relating to the senior postholder. After twelve months (although, in exceptional cases, the period may be longer) the warning will be spent and will be removed from the said file and returned to the postholder, subject to the postholder's conduct and work performance having been satisfactory throughout that period. If the note is not removed after this time the postholder has the right to appeal against its non-removal.

#### Stage 4 – Dismissal

Further misconduct by the senior postholder or failure by him or her to reach the required standard of work performance within the time limit stipulated in the final written warning given under Stage 3 may lead to dismissal, as may acts of gross misconduct or other acts capable of justifying summary dismissal under Section 4 below. If it is considered by the Chair or, in the absence of the Chair, the Vice-Chair, or by a majority of the members of the Corporation that it may be appropriate to dismiss the senior postholder, the matter shall be referred to Special Committee of the Corporation, in accordance with the procedure set out in Section 5 below.

#### 4 SUMMARY DISMISSAL

A senior postholder who is accused of gross misconduct, gross negligence or gross incompetence may be suspended from work in accordance with the provisions of Section 7 below whilst the college investigates the alleged offence.

The Chair or, in the absence of the Chair, the Vice-Chair of the Corporation may implement the majority decision of the Corporation on completion of the investigation and the Special Committee hearing in accordance with Section 5 below by summarily dismissing the senior postholder if it is established that the senior postholder has been guilty of gross misconduct, gross negligence or gross incompetence. Such dismissal will be without notice or payment in lieu of notice and will be confirmed to the postholder in writing specifying the reasons for the dismissal.

#### 5 SPECIAL COMMITTEE

- **5.1** If the Chair, or in his absence the Vice Chair, or a majority of members of Corporation, consider that it may be appropriate for the Corporation to dismiss a senior postholder then they should refer the matter to Special Committee. Referral is by submitting a written statement setting out the facts of the case, together with any supporting evidence, to the Clerk who will convene a Special Committee. Special Committee shall be convened as soon as practicable after receipt of the referral under Stage 4 of the formal procedure, and shall meet within 7 days of being convened.
- **5.2** The Special Committee shall consist of at least three members of the Corporation. Membership may be drawn from Corporation members but may not include the following: the Chair of the Corporation, the Vice-Chair, the Principal, the staff and student members, nor any member involved in the case who shall not be eligible for membership of the Special Committee. The Special Committee shall appoint a Chair of the Committee and he or she will be responsible for ensuring compliance with the procedure at the meeting. The Clerk will convene and Clerk the Special Committee unless the committee is considering the post of Clerk, in which case the Chair of Corporation will convene the committee and the committee chairman will appoint a member or other independent person to clerk the meetings. Quorum of Special Committee will be three.
- **5.3** The duties of the Special Committee are to examine the facts of the case for dismissal of a senior postholder, hear or take representations from the postholder, review any relevant documents or representations, take independent advice as appropriate, and submit a written report to Corporation with a copy to the senior postholder it refers to.
- **5.4** The first meeting will review the written statement from the Chair, or Vice Chair, or majority of members, stating the grounds for proposed dismissal and set the time frame and process of preparing a written report to Corporation which should be submitted within 2 months of the date on which Special Committee was convened. The report must set out Corporation's original grounds for dismissal, the submission of the parties in the case, the facts of the case as determined by the committee, any other matters which the Committee considers should be taken into account by the Corporation in

their consideration of the case, and the committee's recommendations about the decision to be taken by the Corporation.

- **5.5** Special Committee shall copy the Corporation's written statement to the postholder and invite the postholder to make representations, either in writing within 14 days or orally at Special Committee's main meeting. The senior postholder shall also be informed of his or her right, prior to the meeting, to bring witnesses to that meeting, and to be accompanied by a friend who may present the case on behalf of the senior postholder. The timing of the meeting should be such that the postholder concerned is given not less than seven working days' notice in writing of the meeting and shall have the opportunity to submit a written statement or other documentation in reply at least three working days before the meeting.
- 5.6 At the main meeting, Special Committee shall first ensure that the nature of the referral, the Committee's role and the procedure to be followed are understood by all persons attending the meeting. Both parties shall then have opportunity to be heard, produce evidence in support of their cases and to question each other's statement and evidence, including oral evidence given by any witness called. The evidence of the Corporation's representative shall be heard first and the senior postholder shall then have the opportunity to respond. The members of the Committee shall be able to put such questions as they think fit to the parties, their representatives and any witnesses called. If the members of the Committee are then of the opinion that more evidence should be provided to it, the hearing may be adjourned for a period of up to seven working days, or as soon as practicable, to ensure further evidence to be submitted. When all the evidence has been heard, the parties shall have the opportunity to summarise their respective cases and must then withdraw from the meeting.
- **5.7** Subject to the senior postholder's rights to be heard and adduce evidence, the Special Committee shall have full discretion to admit or exclude evidence as it thinks fit, without following the legal rules as to admissibility of evidence, and to vary, as may be necessary, the procedure to be followed at the meeting.
- **5.8** Upon conclusion of the hearing, the Committee shall, in private, deliberate their findings and determine their report to be made to the Corporation.

Not later than five working days after the conclusion of the hearing, and within 2 months of the date on which Special Committee was convened, the Special Committee shall send its report to the Chair and Vice-chair of the Corporation and to the senior postholder concerned. The Chair of Corporation will authorise the Clerk to send the report to all members of Corporation except the staff and student members and to call a meeting of Corporation to consider the report.

**5.9** A meeting of the Corporation shall take place for the purpose of considering the Special Committee report, as soon as practicable after the report has been submitted, and within 28 days of submission of the report, subject to not less than seven working day's notice in writing being given by the Clerk to the Corporation and to the senior postholder concerned. Nothing in this procedure shall prohibit a member of the Corporation who was a member of the Special Committee from attending the meeting. However, neither they, nor any member involved in investigation of the case, may take part in the

vote on Corporation's decision. A staff member may, by resolution of other members present, be required to withdraw from any part of the meeting at which the conduct, suspension, dismissal or retirement of any member of staff holding a position senior to his/her own is to be considered. Student members may take no part in the consideration of such matter and may be required by a majority of members to withdraw from any meeting at which such matters will be discussed.

- **5.10** The senior postholder concerned shall have the right to attend the meeting in order to make further representations, including oral representations, for which purpose he may be accompanied by a friend.
- **5.11** At the conclusion of the meeting, the Corporation shall decide upon the appropriate disciplinary action, if any, which may include dismissal with or without notice. The senior postholder concerned shall be informed of the Corporation's decision verbally and in writing within five working days of the Corporation's consideration of the matter being concluded. The decision shall be final and binding and there shall be no right of appeal.
- **5.12** If it is not possible, due to the complexities of the case, to prepare a written report within 2 months, Special Committee must prepare an interim report within that time which sets out a timetable for preparation of the final report.

## 6 APPEALS AGAINST DISCIPLINARY PENALTIES OTHER THAN DISMISSAL

A senior postholder who wishes to appeal against a written warning or a final written warning should inform the Clerk to the Corporation within five working days of the date of the decision which forms the subject of the appeal. The appeal shall be heard by a committee of the Corporation, consisting of three members of the Corporation, excluding the Chair, the Vice-Chair, any members involved in hearing or investigating the case, the staff members and the student member.

The appeal hearing shall be convened as soon as practicable after the notice to appeal has been received by the Clerk to the Corporation and not later than 21 working days after the notice to appeal has been received by the Clerk to Corporation. The postholder will be given at least five working days' notice of the date, time and place for the hearing. At the hearing of the appeal, the senior postholder will be given an opportunity to state his or her case and will be entitled to be accompanied and represented by an acknowledged staff representative, a work colleague or friend of his or her choice.

At the appeal, the disciplinary penalty imposed will be reviewed, but it cannot be increased. The decision of the committee of the Corporation shall be notified to the senior postholder in writing within five working days of the appeal hearing and shall be final and binding. In the case of an appeal against a notice of dismissal the dismissal shall not take effect before the appeal has been determined.

#### 7 SUSPENSION PENDING DISCIPLINARY HEARING

**7.1** When the Chair, or in the absence of the Chair, the Vice-Chair of the Corporation is of the view that a senior postholder may be guilty of

misconduct or that, because of some other good and urgent cause, the continuing attendance of the senior postholder at the Corporation's premises cannot be permitted, the Chair or Vice-Chair may suspend the senior postholder from duty pending the holding of a formal disciplinary hearing.

- **7.2** If the Chair or Vice-Chair decides to suspend the senior postholder immediately, he/she shall:
  - (a) Provide the senior postholder with written notification of the suspension immediately, setting out the grounds on which the decision to suspend has been taken; and
  - (b) Inform the Corporation and the Funding Council of the suspension in writing within 2 working days of the suspension or as soon thereafter as is practicable.
- 7.3 The relevant Article 11 does not give any authorisation to suspend without pay unless this is expressly provided for in the postholder's terms of contract.
- 7.4 A senior postholder who has been under suspension for three weeks or more may appeal in writing to the Corporation against the suspension. Notice of such appeal shall be heard as soon as practicable by a committee consisting of three members of the corporation, excluding the Chair and/or the Vice-Chair, the staff members and the student member. However no such right of appeal shall lie if the senior postholder is the subject of a reference to the Special Committee under Section 5 above.
- **7.5** A suspension against which an appeal by a senior postholder is made shall continue to operate pending the determination of the appeal.
- **7.6** Where an appeal against suspension is made by a senior postholder to the Corporation, the senior postholder shall be given at least five working day's notice of the date, time and place fixed for the hearing, unless an earlier date has been mutually agreed.
- **7.7** At the hearing of an appeal against suspension, the senior postholder may be accompanied and represented by an acknowledge staff representative, a work colleague of his or her choice or friend.
- **8.8** Following the hearing of an appeal against suspension, the Corporation's committee appointed to hear the appeal may either confirm the suspension or lift the suspension. The decision of the Corporation, and the reasons for the same, shall be confirmed by the Clerk to the Corporation in writing to the senior postholder within five working days of the hearing of the appeal. The decision is final.

## **GRIEVANCE PROCEDURE FOR SENIOR POST-HOLDERS**

#### A. <u>SCOPE AND PURPOSE</u>

- 1. This procedure applies to the Principal and all senior post holders as defined in the Corporation's Articles of Government. References to section numbers are to the numbered sections of this document.
- 2. The purpose of this procedure is to:
  - Enable senior post-holders who consider that they have a grievance or complaint arising from their employment to have it dealt with at the appropriate level as expediently as possible.
  - To promote fairness and consistency in the process by which grievances or complaints arising from a senior post holders employment is considered.
- 3. This procedure will not apply to any grievances concerning complaints or disputes which are covered by separate procedures or arrangements of the Corporation.

#### 2 <u>GENERAL PRINCIPLES</u>

- 1. These rules and procedures will be reviewed regularly and applied in accordance with the Corporation's Articles of Government and taking into account developments in employment legislation and good practice and current guidance provided by the Advisory, Conciliation and Arbitration Service.
- 2. It is anticipated that the majority of senior post-holders' grievances can be resolved directly with the person or persons concerned. This procedure sets out the process for grievances to be considered where this is not possible or the grievance is unresolved.
- 3. The Corporation is committed to resolving each stage of the procedure as soon as reasonably possible, taking into account the need to investigate any grievance fairly and adequately and any constraints imposed by staff availability.
- 4. A senior post-holder (and any other member of staff asked to attend) has the right to be accompanied at any grievance hearing at any stage of the formal procedure by a representative of a trade union or a workplace colleague.
- 5. In circumstances where a disciplinary hearing has been arranged but the trade union representative or workplace colleague is unable to attend the proposed hearing, the hearing may be postponed if the senior post-holder (or member of staff affected) can offer an alternative date and time which is reasonable and falls within 5 working days after the day on which the original hearing was proposed.

- 6. A workplace colleague chosen to accompany a senior post-holder (or any other member of staff attending) at a grievance hearing will be permitted to take paid time off during working hours to attend the hearing.
- 7. At least 5 working days in advance, a senior post-holder (and any other member of staff attending) must alert the person or committee who is considering his or her grievance to the identity of any person which the senior post-holder (and other member of staff) proposes to accompany him or her at a grievance hearing.
- 8. Matters investigated as part of a grievance may, in appropriate circumstances, lead to and be used as part of disciplinary proceedings under the Corporation's disciplinary procedure.
- 9. The fact that a senior post-holder has invoked the grievance procedure will not (in the absence of exceptional circumstances) preclude the Corporation from instituting, continuing with or concluding disciplinary proceedings, whether they involve the senior post-holder or other members of staff.
- 10. All reasonable steps will be taken to maintain confidentiality and written records of any grievance proceedings shall be kept and maintained by the Corporation in accordance with the Data Protection Act 1998.

## 3 PROCEDURE

#### Stage One - Informal

- 1. A senior post-holder who has a grievance should first raise it informally with the Principal or, if the grievance is against the Principal or the Principal has a grievance, it should be raised with the Chair of the Corporation, or in his or her absence the Vice-Chair of the Corporation.
- 2. The grievance may be raised either orally or in writing.
- 3. The person considering the grievance will take such steps he or she considers necessary to resolve the grievance as quickly as possible, on an informal basis.
- 4. If the matter is very serious or in other circumstances where the senior postholder does not wish to raise the matter informally, the senior post-holder may proceed straight to the formal stage of the procedure.

#### Stage Two - Formal

- 5. If the grievance cannot be resolved under the informal procedure, or in the event that paragraph 3.4 applies, a senior post-holder must prepare a written statement of his or her grievance.
- 6. The written statement should be sent to the Clerk to the Corporation for the grievance to be considered at this stage by the Chair of the Corporation. If the Chair of the Corporation is absent or has already considered the grievance at the informal stage, the grievance will be considered by the Vice-

Chair of the Corporation and references in sections 3.7 to 3.9 below to the Chair will include the Vice-Chair (as appropriate).

- 7. The Chair shall undertake all reasonable investigations as soon as reasonably possible. Where a grievance is against another member of staff, this will include seeking comments regarding the grievance from such member of staff.
- 8. The Chair shall convene a grievance hearing with the senior post-holder to take place within 20 working days of the Clerk receiving the written statement, or as soon after that as reasonably possible. The senior post-holder will be given as much notice as reasonably possible of the grievance hearing and the conduct of the hearing will be at the Chair's discretion. If the grievance involves another member of staff, the Chair may require the attendance of such a member of staff or any other members of staff who may be able to provide relevant information. If any documentation is to be considered at the hearing, it will be circulated at least 5 working days in advance of the hearing.
- 9. The Chair's decision will be confirmed in writing to the senior post-holder by the Clerk to the Corporation within 10 working days of the hearing. If it is not possible for a decision to be reached within this period, the Clerk will write to the senior post-holder on behalf of the Chair with an explanation for the delay and when the written decision can be expected. The decision will include a reminder that the senior post-holder has a right to appeal against the decision if he or she is not satisfied with it.

#### Stage Three - Appeal

- 10. If a senior post-holder is dissatisfied with the decision at the conclusion of the formal procedure, he or she may appeal. The appeal must be made in a written statement setting out the grounds for the appeal and the statement must be sent to the Clerk to the Corporation within 10 working days of receipt by the senior post-holder of the written decision following the formal procedure.
- 11. The Corporation will appoint a committee of the Corporation ("the Appeal Committee") which, if not already appointed by the time the appeal by the senior post-holder is received by the Clerk, will be appointed as soon as reasonably possible.
- 12. The Appeal Committee shall undertake any further investigations which it considers necessary as soon as reasonably possible.
- 13. The Appeal Committee shall convene an appeal hearing with the senior postholder to take place within 20 working days of its appointment or receipt by the Clerk of the appeal (whichever is the later), or as soon after that as reasonably possible. The conduct of the hearing will be at the Appeal Committee's discretion, save that the senior post-holder has a right to be accompanied as detailed in section 2.3. If the grievance involves another member of staff, the Appeal Committee may require the attendance of such member of staff or any other members of staff who may be able to provide relevant information. If any documentation is to be considered at the hearing, it will be circulated at least 5 working days in advance of the hearing.

- 14. The Appeal Committee's decision will be provided in writing by the Clerk to the Corporation to the senior post-holder within 10 working days of the appeal hearing. If it is not possible for a decision to be reached within this period, the Clerk will write to the senior post-holder on behalf of the Appeal Committee with an explanation for the delay and when the written decision can be expected.
- 15. The Appeal Committee's decision shall be final.

## **CORPORATION SKILLS AUDIT**

Name

Can you please complete for all headings. It does not matter how many boxes you tick as it is expected that governors will have a breadth of skills and expertise. Please return your completed form to the Clerk

Skills Area	Professional expertise and skill				
	High	Moderate	None		
Strategic Management					
Safeguarding					
Equality & Diversity					
Finance/Accounting					
Audit					
Legal					
Property/Premises Management					
Personnel					
Marketing					
Governance / Trusteeship					
Education Management					
Secondary Education					
Further Education					
Higher Education					
Special needs/basic skills					
Large Organisation Management					
Information and Communications Technology					
Local Authorities					
Public Sector Organisations					
Local voluntary/community groups					
Local businesses/Employer links					
Work based Learning -Apprenticeships					
Teaching					
Quality Systems					
Risk Management / Health and Safety					
Spiritual / Faith					
Student Matters					
Widening Participation					
Funding Bodies					

## Ethnicity:

Bangladeshi	black African	black Caribbean	black other	Chinese	Indian	other Asian	mixed	Pakistani	white	other (please specify)

Age:

16 - 21	22-30	31-40	41- 50	51 - 60	60+

## POLICY FOR THE CONDUCT OF CORPORATION BUSINESS

## 1 INTRODUCTION

1.1 These guidelines supplement the 'Standing Orders approved by the Corporation.

#### 2 PLANNING AND PREPARATION FOR MEETINGS

- 2.1 The Clerk will issue to the Principal and to all Chairs at the commencement of each term a schedule of business required of all Committees including the meeting of the Corporation.
- 2.2 Four weeks prior to the meeting, the Clerk will circulate a draft agenda for the meeting and to agree the deadline date for receipt of all reports.
- 2.3 The Clerk will ensure that the agenda and reports for the meeting are made available to Members 7 days in advance of the meeting.
- 2.4 The Clerk will offer to arrange with each Chair in advance of the meeting of the Committee/Corporation a briefing meeting involving appropriate members of the College Management Team to discuss the agenda items.

#### **3 CHAIRING OF MEETINGS**

- 3.1 All questions and points of order to be put through the Chair.
- 3.2 Chairs to ensure as far as possible that meetings do not exceed two hours in length.
- 3.3 Decisions and voting at meetings to follow appropriate Standing Orders.

#### 4 MINUTES OF MEETING

4.1 Corporation Standing Orders require the draft minutes to be produced for approval, by the Chair, not latter than 2 weeks after the meeting has taken place.

## GOVERNORS' FINANCIAL LIABILITY

Corporation members (Governors) have two key forms of protection against any personal financial liability that may arise through their activities on behalf of the Corporation:

- 1. Established legislation makes provision for the Court to extinguish, reduce or vary the liability of any Governor who has acted *honestly and reasonably*;
- 2. Insurance cover taken out by the College in respect of damages and costs for any acts, errors or omissions committed by the College, Governors and Officers whilst acting in those capacities.

Generally, if a problem in the college caused a loss to a third party, that third party would sue the Corporation and not individuals. This is because actions are taken in the name of the Corporation, which is a legal entity in its own right. In exceptional circumstances, it might be possible for a claimant or a successor corporation to sue an individual Governor, on the basis that it was his/her action or failure to act that caused the loss. In these unusual circumstances, the protections mentioned above would potentially be invoked.

Governors are not responsible for losses caused by acts of employees or agents of the Corporation unless they have personally procured the act that led to the loss or are in breach of their duties of skill and care and that led to the loss.

It is worth noting the basic duties of Governors.

- 1. Collectively to carry out the responsibilities set out in Clause 3 (1) of the Articles. These include responsibility for the effective and efficient use of resources, the solvency of the institution and the safeguarding of its assets. This does not mean that Governors become personally liable simply by virtue of the insolvency of the institution. Personal liability in such circumstances would only be likely to arise if it was found that individual Governors had failed to discharge their responsibilities properly in accordance with the principles referred to below.
- 2. To act in good faith and in the best interests of the Corporation. Anything Governors do in their capacity as Governors they do, not on their own behalf, but on behalf of the Corporation. In making any decision, Governors should always have the best interests of the Corporation and the continued fulfilment of its functions at the forefront of their minds. Any ulterior motives or factors that are not relevant to such interests should not be taken into account.
- 3. In carrying out their functions as Governors, to exercise such powers of skill and care as they possess, at least at the same level that an ordinary prudent person might reasonably be expected to show when acting on their own behalf. Higher duties of skill and care are expected of people who are

professionally qualified when acting within their areas of expertise, as opposed to people who are not qualified.

- 4. To avoid putting themselves in a position where they have a conflict of interests with the Corporation. For example, if Governors find that they have an interest in a personal or business capacity in a potential contract with the Corporation, they must declare that interest and ensure that they take no part in the Corporation's decision in relation to that contract.
- 5. Not to obtain any undisclosed benefit as a result of being Governor. In other words, Governors should not profit from their position and should not misappropriate or misuse Corporation assets or information. A Governor may be liable to repay any improper benefit and should always declare any benefits received.
- 6. To observe the rules of governance, ensuring that the Corporation stays within its powers (e.g. in delegation of duties and commercial decisions) and that actions are properly authorised. A third party could sue Governors who signed a contract that was unenforceable because the decision had been taken at an inquorate meeting.

In summary, any claim against a Governor personally is unlikely. In the event of a claim, Governors are likely to be protected by current legislation and by the College's own insurance, provided that they have acted honestly and with a reasonable level of skill and care (as they would in looking after their own affairs).

#### **GOVERNOR REIMBURSEMENT FOR EXPENSES**

#### **General Principles**

- 1 Governors are entitled to receive reimbursement for expenses incurred while undertaking Corporation business.
- 2 Expense rates paid to Governors will be the same rates that apply to College staff.
- 3 Expense claims can be made to cover the costs incurred for travelling to meetings, conferences, and training events. Governors are expected to claim for the cheapest method of travel.
- 4 Receipts need to be made available for all claims except for mileage claims.
- 5 College expense claim forms are to be used by Governors when claiming expenses.
- 6 Completed expense forms to be sent to the Clerk who will keep a record of all claims received.
- 7 The College to set up an annual budget for Governor's expense claims to allow for monitoring and disclosure in the College's financial statements.

#### POLICY ON SUCCESSION PLANNING

- 1 The Corporation agrees that there must be an on-going review of succession planning for positions of Chair and Vice Chair of the Corporation and for this review to be conducted by the Independent Clerk to the Corporation.
- 2 When considering succession, priority must be given to the development of existing governors and of promotion from within existing membership.
- 3 An indication should be sought from existing governors if there is any governor prepared to put themselves forward for consideration as either the future Chair or Vice Chair.
- 4 If there are governors who are prepared to undertake wither of these roles, then arrangements should be made to enable prospective Chairs and Vice Chairs to shadow the existing Chair and Vice Chair over a period of time.
- 5 In addition, prospective Chairs and Vice Chairs should be given the opportunity to Chair a Committee of the Corporation so that they gain experience in chairing meetings.
- 6 The Clerk will inform all governors of the Succession Policy and, on an ongoing basis, will seek expressions of interest from governors in either being Chair or Vice-Chair. Should this result in no expressions of interest being received, and if there are governors who have the appropriate skills and expertise to undertake the duties of either Chair or Vice Chair, then arrangements should be made for the Independent Clerk and Principal to actively persuade such governors to take on the role.
- 7 If there are no governors willing to put themselves forward for Chair or Vice Chair, and if the Corporation feels there is need to attract a certain calibre of individual from outside its membership, then the option to search and advertise will need to be given consideration.

## POLICY ON ATTENDANCE AT MEETINGS AND ACCESS TO COLLEGE BUSINESS

#### 1 ATTENDANCE AT CORPORATION MEETINGS

1.1 Meetings of the Corporation are split into three sections as follows:

Part IGeneral Public InformationPart IIItems confidential to members only, but where minutes and<br/>resolutions are for the public records

Part III Confidential items to members only and where Staff and Student Members through a resolution made by the Corporation may be excluded, and minutes and resolutions are not for the public record

1.2 Agendas and other papers for Corporation meetings are organised so that they reflect this structure of business.

#### 2 CONSIDERATION OF CONFIDENTIAL BUSINESS BY THE CORPORATION (INCLUDING COMMITTEES)

- 2.1 The Corporation's policy is that as much business as possible will be conducted in public but the Corporation reserves the right to keep certain matters confidential. The Corporation uses the following criteria for deciding on confidentiality
  - consideration of the financial position of the College where disclosure might harm the College or its competitive position, as determined by the Corporation
  - consideration of financial or other information relating to procurement decisions, including that relating to the College's negotiating position
  - items containing personal information relating to an individual (other than a member of staff of the College)
  - information provided in confidence by a third party who has not authorised its disclosure
  - Information relating to the negotiating position of the college in industrial relations matters.
  - Legal advice received from or instruction given to the college legal advisors
  - where appropriate, professional advice received from or instructions given to the College's professional advisers
  - information planned for publication in advance of that publication
  - any other matters the publication of which would, in the Corporation's view, be detrimental to the College's interests
  - where the appointment, remuneration, conditions of service, promotion, conduct, suspension, dismissal or retirement of any member or prospective member of staff are to be considered (except that the staff governor may attend where the matter relates only to a member or prospective member of staff holding a post at the same level or junior to his or her own post)

- 2.1 The Corporation will agree, at the end of each meeting, which items, if any, should be kept confidential, bearing in mind the criteria for confidentiality listed above. As a general rule, confidential papers will come into the public domain within one year of their first publication. However there will be papers which must remain confidential either because they contain information relating to individuals, or contain information which the Corporation has decided for specific reasons should not be made public.
- 2.2 The Corporation will annually review all confidential meetings and agree on which minutes can be released within the public domain.

#### 3 MINUTES OF CORPORATION & COMMITTEE MEETINGS

- 3.1 Formal minutes of Corporation and committee meetings are prepared and submitted to the next ordinary meeting of the Corporation. Items which are confidential in terms of the criteria set out in paragraphs 2.1 and 2.2 of this policy are prepared separately and submitted in the appropriate Part of the Corporation agenda.
- 3.2 All approved minutes of Part I and the resolutions of Part II will be published to all Members of the Corporation and published on the College website. The definition of approved minutes is when the Committee and or Corporation has authorised the Chairman to sign the minutes as an accurate record.
  - 4 ATTENDANCE AT CORPORATION MEETINGS BY PERSONS WHO ARE NOT CORPORATION MEMBERS
- 4.1 The Corporation shall decide through a resolution whether a person should be allowed to attend any of its meetings where that person is not a Member, the Clerk or the Principal.
  - 5 ATTENDANCE AT COMMITTEE MEETINGS BY PERSONS WHO ARE NOT COMMITTEE MEMBERS
- 5.1 Members of the public and representatives of the press shall not be admitted to meetings of committees of the Corporation.
- 5.2 Subject to 5.6 below, the Principal shall be entitled to attend meetings of any committee of which (s)he is not a member.
- 5.3 The Clerk to the Governors shall attend meetings of all committees except that s/he shall withdraw from that part of any meeting at which his/her remuneration, conditions of service, conduct, suspension, dismissal or retirement are to be considered.
- 5.4 The Principal is authorised to invite other members of staff to attend committee meetings as the need arises.
- 5.5 The chairman of any committee may permit the attendance of any other person at a committee meeting after having taken the advice of the Principal and the Clerk.
- 5.6 All committees shall have the right to exclude any person who is not a member of the committee from all or part of a meeting should this be warranted by the nature of the business to be considered.

## 6 ACCESS TO COLLEGE DOCUMENTATION

6.1 Information about College activities is generally available to the public. Full details of the range of publications available to the public, and any fees charged for making available this information, are outlined in the College's *'Freedom of Information Publication Scheme'*.

## POLICY ON THE SELECTION & REAPPOINTMENT OF GOVERNORS

(Excluding the Principal)

### 1. VACANCIES

- 1.1 Vacancies may arise from:
  - the death of a governor
  - the resignation of a governor
  - the removal of a governor from office by the Board
  - the expiry of the term of office of an existing governor
- 1.2 In all cases except the expiry of the term of office of an existing governor, the process for filling vacancies shall be that set out in paragraph 3 of this policy.

### 2. EXPIRY OF THE TERM OF OFFICE OF AN EXISTING GOVERNOR

- 2.1 At the commencement of the last year of a governor's term of office, the Clerk will make contact with the governor to see if they are willing for their name to be considered by the Governance & Search Committee to serve another term of office.
- 2.2 In circumstances where the governor is willing to be re-appointed, the Governance & Search Committee will consider whether to make a recommendation to the Corporation that the governor be appointed to serve for a further term of office. The Committee shall base their decision on the following factors:
  - whether the skills of the governor are still required;
  - whether the departure of the governor would afford the opportunity to improve the skill mix of the Corporation;
  - the governor's contribution and commitment to the Corporation's work; and
  - the gender/equality make up of the Corporation.
- 2.3 When the governor under consideration is a member of the Governance & Search Committee, that governor shall withdraw from the meeting and take no part in the decision or voting in relation to his/her future membership of the Board.
- 2.4 Where the Corporation accepts a recommendation from the Committee to appoint an existing governor for a further term of office, the Board shall make the appointment in accordance with the Instrument of Government of the College.
- 2.5 Where the Governance & Search Committee decides that the governor should not be appointed for a further term, a vacancy shall exist and shall be dealt with under paragraph 3 of this policy. Such a decision will be reported to the next meeting of the Corporation.
- 2.6 A governor who the Governance & Search Committee decides should not be appointed for a further term of office shall have no right of appeal against

such a decision nor the right to be heard by the Committee or the Corporation on this issue.

### 3. FILLING OF VACANCIES

- 3.1 When a vacancy arises, for whatever reason, the Governance & Search Committee will give consideration to the skills mix required of the vacancy/vacancies to ensure that the Corporation has appropriate skills and expertise amongst its membership to enable the Corporation to discharge its responsibilities.
- 3.2 Consideration will also be given to the gender and equality of the current membership with the aim of working towards a Corporation membership that best reflects the community that the College serves.
- 3.3 Vacancies may be advertised either through the placing of an advert in local/national newspapers and periodicals or by advertising the vacancy on the College's website. Existing Corporation members will also be asked to bring the vacancy to the attention of any persons that they think might be suitable for appointment. Applications shall be submitted in writing to the Clerk to the Governors.
- 3.4 The Clerk will be responsible for assessing applicants against the person specification and required skills mix.
- 3.5 Interviewing shall be undertaken by a panel determined by the Governance & Search Committee. Minimum membership of the panel shall be the Principal, one other governor, and the Clerk.
- 3.6 The Corporation shall only appoint a governor on the recommendation of the Search Committee and shall do so in accordance with the Instrument of Government of the College. Appointments will be for a period of 4 years, subject to a satisfactory review with the Chair at the end of the first yearvof office.

### 4 STAFF GOVERNOR

- 4.1 Nominations shall be sought from staff whenever a vacancy arises. If more nominations are received than vacancies exist, the Clerk will make the arrangements for an election to take place.
- 4.2 The Corporation shall only appoint a staff governor on the recommendation of the Governance & Search Committee and shall do so in accordance with the Instrument of Government of the College. Appointments will be for a period of 4 years.

### 5 STUDENT GOVERNORS

5.1 The Executive of the Students Association or Students Union will be the recognised body for nominating the two student governors. If the Student Association or Student Union is unable to make any nominations, the Clerk will make the necessary arrangements for the student body to elect the student governors

5.2 The Corporation shall only appoint a student governor on the recommendation of the Governance & Search Committee and shall do so in accordance with the Instrument of Government of the College.

### POLICY ON THE REMOVAL OF A GOVERNOR FROM OFFICE

### 1. ABSENCE FROM MEETINGS FOR A PERIOD LONGER THAN SIX MONTHS

- 1.1 The Clerk will be responsible for monitoring the attendance of Governors at formally summoned Board and Committee meetings. If a governor is identified as having been absent from such meetings for a period of longer than six months without the Board's agreement, the Clerk will immediately notify the Principal and the Chairman of the Board.
- 1.2 The Clerk will then write to the governor concerned explaining the position regarding his/her attendance and advising that this could result in the governor's removal from office. The governor should be asked to explain the reasons for the non-attendance at meetings.
- 1.3 The Clerk will then discuss the matter with the Chairman and the Principal. The Chairman shall decide, in consultation with the Principal and the Clerk, whether or not the matter should be referred to the Board and, if necessary, shall authorise the Clerk to convene a special meeting.

### 2 INABILITY OR UNFITNESS

- 2.1 Any question as to whether or not a member may be unable or unfit to discharge the functions of a governor must be referred to the Clerk.
  - 2.2 Should such a question, regardless of its source, be brought to the attention of the Clerk he/she shall immediately notify the Principal and the Chairman of the Board. If it appears to the Chairman that the matter should be pursued, he/she will decide, in consultation with the Principal and the Clerk, whether or not further investigation is necessary and, if so, how this should be carried out.
- 2.3 The Chairman will decide, in consultation with the Principal and the Clerk, whether or not the matter should be referred to the Board and, if necessary, shall authorise the Clerk to convene a special meeting.

# 3. MEETINGS OF THE BOARD REGARDING THE REMOVAL OF A GOVERNOR

- 3.1 Meetings of the Board at which the removal of a governor is to be considered shall be convened by the Clerk giving at least seven clear days notice.
- 3.2 The only persons entitled to attend such meetings shall be members of the Board and the Clerk, except that the governor in question shall be invited to

attend for part of the meeting in order to state his/her case. He/she shall not participate in discussion or voting by the Board.

- 3.3 The Board shall decide whether or not the governor be removed from office. Should this be the case, the Clerk shall notify the governor.
- 3.4 A governor so removed shall have no right of appeal against the Board's decision.

### FRAMEWORK FOR OVERSEEING SETTLEMENT NEGOTIATIONS BETWEEN THE BOARD AND DESIGNATED SENIOR POST HOLDER

As required by the Financial Memorandum, a framework needs to be established for determining any settlement between a designated senior postholder and the Board.

The Financial Memorandum confirms that colleges should avoid spending public funds on settlements where disciplinary action would have been more appropriate.

### FRAMEWORK

- 1 Appropriate professional (legal) advice must be obtained at all stages of negotiations and when determining any final settlement
- 2 The Board should consider establishing a special committee to oversee negotiations.
- 3 Reference in the first instance to the Remuneration Committee is appropriate, as the Board has discharged to this Committee responsibility for all matters relating to senior postholders.
- 4 The College will need to be able to demonstrate that payments in respect of termination are regular, secure value for money and are affordable. Full costings of any settlement offer must be made available and considered against the financial performance of the College.
- 5 Normally public funds should only be used to meet contractual requirements (i.e., payments in lieu of notice not to exceed contractual period of notice) and items such as pension enhancements within the limits set out in the relevant pension scheme rules. Exceptions should be justified by explicit and quantified reference to value for money.
- 6 Appropriate records of each stage of negotiations should be retained.
- 7 The outcome of negotiations to be reported to the Board for final approval.
- 8 Once agreement has been reached, all parties should sign a Compromise Agreement drawn up by the College's Solicitor.
- 9 Details of the financial costs of settlements to be made available to the College's external auditors for inclusion in year-end accounts.

### POLICY ON COMPLAINTS AGAINST THE CORPORATION

- 1. A complaint against the Corporation, a member of the Corporation or the Clerk to the Corporation may be made by an individual, business or an organisation.
- 2. Complaints against the Corporation or a member of the Corporation should be confirmed in writing and addressed to the Clerk.
- 3. The complaint should state clearly the nature of the complaint and, if appropriate, provide copies of any related documentation. The complainant should also state the remedy they are seeking.
- 4. The Clerk to the Corporation will:
  - acknowledge receipt of the complaint without delay
  - investigate the complaint
  - endeavour to provide a response to the complaint within four weeks and, if this is not possible, provide the complainant with an interim statement.
- 5. The written response of the Clerk to the Corporation will include details of any arrangements for pursuing the matter with an independent body (see paragraph 10 below).
- 6. The Clerk to the Corporation will keep the Chair informed of the situation and will provide the Corporation with a written statement of the nature of the complaint and the response at the next Corporation meeting. Such a report shall be circulated to members within ten working days of the response of the Clerk to the complainant so that members are aware of the situation.
- 7. When carrying out an investigation on a complaint against the Corporation or an individual member of the Corporation the Clerk to the Corporation will have the authority to refer issues to the Corporation's auditors (external and/or internal) or other appropriate advisers.
- 8. A complaint against the Clerk to the Corporation shall be forwarded to the Chair of the Corporation for investigation and response.
- 9. The approach to be adopted by the Chair of the Corporation in investigating and responding to a complaint will be the same as that outlined above with regard to complaints against the Corporation and individual members of the Corporation.
- 10. If a complainant is not satisfied with the outcome of their complaint, they may wish to write to the Skills Funding Agency (Please contact the College or Clerk Helpline for the address of the SFA).

### Role of the SFA:

The SFA is there to ensure that the College's procedures are working effectively. The SFA will review the processes that the College has gone through when dealing with any complaint and the decisions that have been made. The SFA will not investigate a complaint on an individual's behalf or substitute its own judgement for that of the College, but it will seek to ensure that any complaint is dealt with properly. If a complaint received is justified the SFA may make recommendations to the College to prevent the situation happening again.

### PROCEDURE TO FOLLOW IN THE EVENT THAT IT IS DEEMED THAT THE CORPORATION MAY BE ACTING INAPPROPRIATELY OR BEYOND ITS POWERS

The Clerk's role includes advising on proper procedure and, if necessary, intervening when s/he feels that the Corporation is acting inappropriately or beyond its powers. The Corporation has approved the following procedures it would expect to be followed in this situation.

- 1. In the first instance, the Clerk should make every effort to resolve the matter through the avenues available to him or her within the College and be certain that the reason for his or her concerns is understood. Such actions are outlined below in paragraphs 2, 3 and 4.
- 2. Where the Clerk believes the Corporation or a Committee is minded, during a meeting, to act beyond its powers, s/he should raise the issue immediately at the meeting.
- 3. When raised at the meeting, the Clerk's advice should be discussed immediately. If the Corporation or Committee is still minded to act and the Clerk still gives the advice that such action would be beyond the powers of the Corporation or Committee, further discussion should be deferred until the next meeting of the Corporation or Committee, or to a special meeting called in accordance with Article 12(4) of the Instrument & Articles of Government. The Clerk's concerns must be recorded in the minutes of the meeting at which they are discussed.
- 4. Where the Clerk believes that the Corporation or Committee has acted beyond its powers, or an individual has acted beyond his/her powers, s/he should raise the matter in writing with the Chair of the Corporation as soon as possible. The Chair will ask the Principal (as Accounting Officer) for his/her written comments. Where the Chair is involved in the decision under dispute the Clerk should raise the issue with the Chair of the Audit Committee.
- 5. After pursuing the actions in paragraphs 1 to 4, the Clerk may:
  - a) consult the Skills Funding Agency (SFA), Education Department, Association of Colleges or other relevant regulatory body if he/she has concerns about a propriety matter
  - b) consult the College's internal or financial statements auditors
  - c) seek initial legal advice without the agreement of the College management or the Corporation to a maximum of £3,000, if there is disagreement about whether an action may be unlawful or ultra vires

(if pursuing c), the Clerk should make available for legal review a summary of the scenario with details of the specific issues and should request a written response from the legal review)

- 6. Any comments received from the Principal or Audit Committee Chairman, and any advice given by any external source listed in paragraph 5 will be reported by the Clerk to the next ordinary or special meeting of the Corporation or Committee concerned or, in the case of an individual, to the Chair of the Corporation or Chair of Audit Committee. The Corporation may decide to obtain further legal advice or seek advice from the SFA.
- 7. If no action results from the steps detailed above, and if the Clerk is of the opinion that the grounds for concern still present a threat to the proper governance of the College, then the Clerk is authorised to refer the matter to the SFA and inform the Chair and Principal that this has been done.
- 8. The Corporation would not expect any such steps taken in good faith by the Clerk in these circumstances to be grounds for disciplinary action under the College's disciplinary procedures. However, any apparent abuse of this procedure could be subject to disciplinary procedure.
- 9. In the interests of transparency, where the written procedure has been invoked the substance and outcome of the matter will be reported in the minutes of the Corporation.

### **REGISTER OF GOVERNORS' AND SENIOR STAFF'S INTERESTS**

I, ..... declare the following interests:

My Interests (See notes on reverse before completion)			
My spouse/partner's i	nterests		
Interests of other clos	e relatives		
Name	Relationship to me	Interests	
Sianed			

Date.....

Notes on completion:

1 Senior staff, for the purposes of declaration of interest, are defined as:

Principal Director of Finance Any other member of staff designated by the Principal 2 Interests to be declared are any financial, business or personal interests which, when publicly known, would or could be perceived as likely to affect your judgement in relation to any aspect of the College's business. For guidance, you should consider declaring the following interests:

### **Financial Interests**

- a) remunerated employment, office, profession or other activity
- b) directorship of a company
- c) shareholdings in a company
- d) partnership in a business or professional partnership
- e) consultancies (whether or not remunerated)
- f) trusteeship of a trust where you or your spouse or partner or a member of your family may be a beneficiary
- g) gifts or hospitality offered by outside bodies and arising from your position as a governor

### **Personal Interests**

- a) membership of another public body including:
  - local authorities health authorities NHS trusts school or college governing bodies training and enterprise councils
- b) unremunerated posts, honorary positions and other positions that might give rise to a conflict of interest or of trust
- c) membership of closed organisations
- 3. Other members of your family includes father, mother, brother, sister, child, stepchild or grandchild.
- 4. When completing the Register of Interests, governors should take into account the 7 principles of public life:

### THE SEVEN PRINCIPLES OF PUBLIC LIFE

### SELFLESSNESS

Holders of public office should take decisions solely in terms of the public interest. They should not do so in order to gain financial or other material benefits for themselves, their family, or their friends.

### INTEGRITY

Holders of public office should not place themselves under any financial or other obligation to outside individuals or organisations that might influence them in the performance of their official duties.

### OBJECTIVITY

In carrying out public business, including making public appointments, awarding contracts, or recommending individuals for rewards and benefits, holders of public office should make choices on merit.

### ACCOUNTABILITY

Holders of public office are accountable for their decisions and actions to the public and must submit themselves to whatever scrutiny is appropriate to their office.

### **OPENNESS**

Holders of public office should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict information only when the wider public interest clearly demands.

### HONESTY

Holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.

### LEADERSHIP

Holders of public office should promote and support these principles by leadership and example.

### POLICY ON OVERSEEING ORGANISATIONAL CHANGE

### Introduction:

Organisational change occurs for a number of reasons – economic, political, competitive pressures, technological change, change of strategy. This can result in the need for redundancies or redeployment.

### Key Issues

Key issues which need to be taken into account during a programme of this nature include:

- The need to treat all staff whose jobs may be affected by change in a fair and consistent manner and in keeping with College values and principles
- The ability to "keep the show on the road" during the restructuring
- Keeping staff motivated and committed to the College, particularly those who will be retained
- Taking all reasonable steps to enable those who will be made redundant to depart with their pride and self belief intact this may be facilitated by the development of a transparent redundancy support package
- Maintaining the reputation and goodwill of the College among its various constituents such as its students, staff, parents and the wider business community
- Maintaining the reputation of the College in the employment market for the future
- Communicating empathetically and clearly with employees, keeping them advised at every stage of the process and ensuring there is a robust consultation process

### Key Responsibilities – Legal Framework set out in the Articles of Government

The responsibilities of the Corporation and the Principal are set out in Article 3 of the Articles of Government.

### **College Principal and Executive Team Responsibility**

The Principal of the College is responsible for the day-to-day executive management of the College, including:-

- 1. The implementation of the Corporation's decisions
- 2. The management of budget and resources
- 3. The determination of the College's academic and other activities
- 4. The organisation, direction and management of the College
- 5. The appointment and dismissal of staff other than senior postholders or the Clerk.

The proposing and making of a change to the curriculum or the organisational structure of the College clearly falls within the scope of 2, 3 and 4 above of the Principal's responsibilities.

### **Governors' Responsibility**

The Corporation's main duties are to determine and periodically review the educational character and mission of the College, provide oversight of all activities, ensuring the effective and efficient use of resources, ensuring the solvency of the College and the protection of its assets.

In approving the 2-year financial plan and as part of the annual budget setting process, the Corporation sets the financial parameters for any reorganisation. As part of this process, the Corporation would agree the broad direction of any organisational change needed. It is the responsibility of the Principal and senior postholders to ensure any proposed organisational changes remain within these financial parameters.

In order that the Corporation can ensure that the educational character and mission of the college is maintained and that resources are used effectively and efficiently the Corporation (or an appropriate committee) would normally be consulted on proposals for major reorganisations and would have the opportunity to review the outcomes of consultation before implementation.

In less significant cases, the Corporation would be informed (for example through the Executive Report) of reorganisation proposals and of the outcomes of consultations including the decisions arrived at.

In summary, the Corporation must be clear that restructuring/managing of resources is a managerial responsibility that falls under the jurisdiction of the Principal, but the Corporation should receive progress updates on any restructuring. If the restructure presents a significant risk (disruption to business, reputational damage, etc) then this will be need to be brought to the attention of the Corporation but still will be regarded as managerial matter.

If there is a specific example where the restructure could impact on the educational character of the College then Corporation approval would need to be sought. Impact on educational character should be the barometer on whether Corporation approval has to be sought.

### PARAMETERS FOR DECISION-MAKING

### 1 Introduction:

Corporations often find the inability to make decisions without a meeting being convened problematic, in particular where a decision needs to be made urgently outside the usual meeting cycle.

The new freedoms arising from the Education Act 2011has enabled Corporations to review their Instrument & Articles of Government and the following is confirmed in the College's revised Instrument & Articles:

<u>Instrument 11(3)</u> - The Corporation shall determine its rules and procedures covering the use of decisions by written resolution, video and or teleconferencing.

### 2 Definition of a 'meeting':

The College's revised Instrument & Articles of Government defines a 'meeting' as being:

<u>Instrument 1(g)</u>: "meeting" includes a meeting at which the members attending are present in more than one room, provided that by the use of telephone and or video-conferencing facilities it is possible for every person present at the meeting to communicate with each other;

This allows governors to participate in meetings without actually being in the same room as long as everyone can communicate with one another.

### **3** Parameters for decision-making:

(i) A face-to-face meeting is <u>the preferred option</u> for decision-making especially where there is a need for exchange of views. However a 'meeting' does not require all participants to be in the same room so allowing for governors to join the meeting either through telephone conferencing or video conferencing. The exact details of how governors participated in the meeting must be recorded in the minutes of the meeting. The essential criteria that must be met is for everyone to be able to communicate with one another regardless of individual 'locations'.

- (ii) Meeting by telephone or video conferencing. The minimum number of Governors participating in this type of meeting must be 40% of Board membership (existing quorum requirements).
- (iii) Written resolutions or email: Taking decisions by email does not fall under the current definition of a 'meeting'. Although the Instrument & Articles could be amended there is a risk that no clear collective view will appear through a possible lengthy email chain.
- (iv) Extension of Chairs Action: The current Standing Orders allow for Chairs Action where the Chair can make an urgent decision on behalf of the Corporation as long as this is reported and minuted at the next Board meeting. Under extension of Chairs Action, the Chair can take the following course of action:
  - a) Make the decision on their own and to report this at the next Board meeting; or
  - b) Instruct the Clerk to email all governors with the details of what is required and asking for them to return their views through either a 'yes' or 'no' answer. The Chair, having taken into account the views received, can then make a decision under 'Chairs Action" and the details of the decision, along with the answers received from governors, to be reported and minuted at the next Board meeting.

### WHISTLE-BLOWING PROCEDURE

### Introduction

The Corporation wishes to promote throughout the college a culture of openness and a shared sense of integrity. Members of staff must be able to raise concerns about malpractice confidentially within the college, and if necessary, externally. Malpractice of any description is taken very seriously.

The procedure balances the need for staff to draw attention to malpractice without fear of victimisation with the need to protect others against uninformed or vexatious allegations which can cause serious difficulty for innocent individuals.

### Malpractice

Examples of malpractice are listed below, for guidance. The list is not intended to be exhaustive.

fraud and financial irregularity

dishonesty or other criminal offence

miscarriage of justice

unethical conduct connected with the workplace

serious breach of legal or regulatory obligation

improper use of authority

abusive or threatening behaviour

serious maladministration arising from the deliberate commission of improper conduct

dangerous acts or omissions which create a risk to health, safety or the environment

### Safeguards

The individual disclosing the information shall be protected provided that he or she:-

- is not acting in bad faith and
- believes on reasonable grounds that the information is accurate, and

• has not been paid or entered into any agreement providing for payment for the disclosure

If these conditions are satisfied, the Principal and the Corporation shall be responsible for ensuring that the individual employee does not suffer any penalty or victimisation as a result of disclosing such information. Abusing the procedure by deliberately bringing false or malicious accusations will be treated as a serious disciplinary matter and will be dealt with under the college's disciplinary procedures.

### **Urgency and Reporting**

Concerns raised under the procedure will be dealt with as quickly as possible. The Principal, or Clerk to the Corporation (as appropriate to stage 1 or 2 of the procedure) will immediately send a written acknowledgement to the individual who has raised the concern, indicating the time scale for the response, and thereafter supply a written report of the outcome of the investigation and the action which is proposed.

### The Procedure

### Stage 1

Where an individual employee has acquired information which indicates malpractice by a more senior employee or Member of the Corporation, that employee must disclose such information in confidence to the Principal, who will investigate the matter and take appropriate action. This may include involving an external body, such as the internal and external auditors of the college, the police, the Further Education Funding Council or the Department of Education and Employment.

### Stage 2

If the individual disclosing the information is not satisfied that his or her concern has been properly dealt with by the Principal, or if the concern relates in any way to the conduct of the Principal, the employee shall have the right to raise the concern in confidence with the Clerk to the Corporation, who will refer the matter in confidence to the Audit Committee for investigation. The Committee will than take the appropriate action and decide whether to involve any of the external bodies listed under Stage 1 above.

### Stage 3

If the employee's concern has not been satisfactorily resolved within the college under Stages 1 and 2 of the procedure, he or she shall have the right to appeal to an appropriate external body such as the police, the Further Education Funding Council, the Department of Education and Employment, Public Concern at Work, a Member of Parliament, a local councillor or a trade union official. Before taking such action, the employee shall inform the Principal, the Clerk to the Corporation or the Audit Committee, as appropriate.

### WEST THAMES COLLEGE BOARD/COLLEGE LINKS- GUIDANCE NOTES FOR MEMBERS

### The Scheme aims to

- improve your overall familiarity with the college's work
- gives you the opportunity to participate in learning walks
- give you detailed knowledge of your designated areas to bring to the Board's debates
- raise the Board's profile amongst college staff.

### Mechanisms

We hope that you will be able to develop links with your designated areas in ways that suit you. You would usually spend up to half a day in college, once or twice in the year or to arrange a briefer visit preceding a Board or Committee meeting. You might follow up your first visit with much briefer, informal ones, perhaps to attend particular events in your linked areas. The precise arrangements will be for you to decide.

### Format of Visit

Governors are encouraged to use their visit to participate in learning walks in their allocated curriculum area alongside the Manager of the area. Learning walks focus on 6 key areas:

- Planning for learning
- Meeting Needs
- Assessment
- English & Maths
- Personal Development
- Behaviour & Attitudes

Governors are asked to feedback on the process observed but are reminded you <u>are</u> **not judging the learning walks.** 

During the visit, you are asked to focus any discussions with managers on the Self Assessment Report (SAR), Development Plan and Post Inspection Action Plan. In particular, to discuss where progress is being made, what still needs to be done, and are there any barriers?

During the visit please seek student feedback where appropriate.

### Boundaries

You will certainly hear about the problems of your link areas and may also be approached by individual staff or students with complaints or grievances. You may decide to discuss these informally with either the Clerk or Principal. However, you should first, if possible, establish whether the individuals concerned are already taking action via the college's internal mechanisms, or whether they have discussed their concerns with their managers. It is important that staff use all available internal procedures to deal with their concerns and this is the key message to pass on to staff. Exceptionally, you may come across something which appears to you serious enough to raise formally with the Principal or the Board. In this case, consult the Clerk and/or the Chair as soon as possible.

The scheme aims to equip you to bring some expertise on your link areas to discussions at Board level, but you should not feel obliged to lobby for "your" areas (for example, in matters of resourcing). Managers have been briefed on the scheme and its aims and should not expect that you will do so.

### Timing for your visit

Governors will be asked to conduct their visit/learning walk after the SAR validation meeting that is held in November and before the end of February to enable a summary report of all visits to be presented to the March Corporation meeting.

### Organising your visit

Visit and the learning walk appointments will be organised on your behalf by the Principal's PA.

### Reporting

Governors are invited to complete a summary report on their visit by using the attached form. Completed forms are to be emailed to the Clerk.

GOVERNOR LINK VISIT REPORT FORM 2019/20	
Name of Governor	
Areas Visited	
College Link Person	
Date of Visit	
1. Learning Walks	
These focus on 6 areas:	
<ul> <li>Planning for learning</li> <li>Meeting Needs</li> <li>Assessment</li> <li>English &amp; Maths</li> <li>Personal Development</li> <li>Behaviour &amp; Attitudes</li> </ul> Please feedback on the process that you observed (remember, you	
are not judging the learning walks) and identify any points that you would like to share with the governing body.	
2. Meeting with Managers of the area (and staff if appropriate) covering:	
<ul> <li>SAR</li> <li>Quality Improvement Plan</li> <li>Post Inspection Action Plan</li> </ul>	
Please use your visit to	

discuss with the areas, Where progress is being made What still needs to be done? Any barriers?	
3. Student Feedback	
Please summarise any student feedback received during your visit.	
4.Any other Feedback	
Is there any other feedback not covered in 1- 3 that you would like to record?	

### POLICY ON THE REMOVAL OF A GOVERNOR FROM OFFICE

### 1. TERMINATION OF MEMBERSHIP

Instrument 9. 2 from the Instrument & Articles of Government covers the removal from office of a Governor.

*Instrument* 9.2: If at any time the Corporation is satisfied that any member:

- (a) is unfit or unable to discharge the functions of a member; or
- (b) has been absent from meetings of the Corporation for a period longer than six consecutive months without the permission of the Corporation, the Corporation may by notice in writing to that member remove the member from office and the office shall then be vacant.

# 2. ABSENCE FROM MEETINGS FOR A PERIOD LONGER THAN SIX MONTHS

- 2.1 The Clerk will be responsible for monitoring the attendance of Governors at formally summoned Corporation and Committee meetings. If a governor is identified as having been absent from such meetings for a period of longer than six months without the Corporation's agreement, the Clerk will immediately notify the Chair of the Corporation.
- 2.2 The Clerk will then write to the governor concerned explaining the position regarding his/her attendance and advising that this could result in the governor's removal from office. The governor should be asked to explain the reasons for the non-attendance at meetings.
- 2.3 The Clerk will then discuss the matter with the Chair. The Chair shall decide, in consultation with the Clerk, whether or not the matter should be referred to the Governance & Search Committee.
- 2.4 If referred to the Governance & Search Committee, the Committee will be asked to give consideration to the matter and to consider if any recommendations are required to be put to the Corporation, including any recommendation regarding the dismissal of the governor.

### 3 INABILITY OR UNFITNESS

3.1 Any question as to whether or not a member may be unable or unfit to discharge the functions of a governor must be referred to the Clerk.

- 3.2 Should such a question, regardless of its source, be brought to the attention of the Clerk he/she shall immediately notify the Chair of the Corporation.. If it appears to the Chair that the matter should be pursued, he/she will decide, in consultation with the Clerk, whether or not further investigation is necessary and, if so, how this should be carried out.
- 3.3 The Chair shall decide, in consultation with the Clerk, whether or not the matter should be referred to the Governance & Search Committee.
- 3.4 If referred to the Governance & Search Committee, the Committee will be asked to give consideration to the matter and to consider if any recommendations are required to be put to the Corporation, including any recommending regarding the dismissal of the governor.

### 4. MEETINGS OF THE CORPORATION REGARDING THE REMOVAL OF A GOVERNOR

- 4.1 Meetings of the Corporation at which the removal of a governor is to be considered shall be convened by the Clerk giving at least seven clear days notice.
- 4.2 The only persons entitled to attend such meetings shall be members of the Corporation and the Clerk, except that the governor in question shall be invited to attend for part of the meeting in order to state his/her case. He/she shall not participate in discussion or voting by the Corporation.
- 4.3 The Corporation shall decide whether or not the governor be removed from office. Should this be the case, the Clerk shall notify the governor.
- 4.4 A governor so removed shall have no right of appeal against the Corporation's decision.



# **Governors' Handbook**

# **Section 7 – Key Reference Documents**



# Post-16 audit code of practice 2018 to 2019

Assurance and accountability requirements for post-16 providers, including sixth-form and further education colleges

February 2019

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# Summary

The post-16 audit code of practice (the 'Code') sets out a common standard for the provision of assurance in relation to funding of post-16 providers. It sets out:

- the overarching assurance arrangements for post-16 providers
- the specific responsibilities within the assurance framework for sixth-form and further education corporations, and their external auditors/reporting accountants

The Code should be read alongside any agreement setting out conditions of funding in Education and Skills Funding Agency's (ESFA's) grant funding agreements and contracts.

# Validity

We update this document annually. For sixth-form and further education corporations this edition applies to all financial periods commencing on or after 1 August 2018, and the funding year 2018 to 2019. For independent training providers and special post-16 institutions this edition applies to the funding year 2018 to 2019.

# Who is this publication for?

This document is intended for use by the following organisations, and their respective auditors / reporting accountants:

- sixth-form and further education corporations
- independent training providers
- special post-16 institutions
- academies with post-16 provision
- local authority (LA) controlled adult education centres and LA maintained schools with sixth-forms
- non-maintained special schools

Academy trusts with post-16 provision should refer to the <u>academies financial handbook</u> and the <u>academies accounts direction</u>.

# Purpose

ESFA and LAs fund young people's education, apprenticeships and adult skills, and both have a duty to demonstrate that they:

- spend public money in accordance with HM Treasury's guidelines
- have properly discharged any statutory and other legal requirements

ESFA is an executive agency of the Department for Education and acts as agent of the Secretary of State. ESFA's accounting officer is accountable for Parliament for how ESFA uses its funds. This Code sets out how ESFA obtains assurance from providers to meet this duty.

# What has changed in this edition?

Changes in this version include:

- additional guidance to help post-16 providers, including corporations, prevent and manage fraud, including a new anti-fraud checklist at <u>annex D</u>
- emphasising that corporations must have procedures in place to identify fraud, theft, bribery, corruption, irregularity, or major weakness in accounting or other control frameworks
- explaining that we have aligned the regularity self-assessment questionnaire to this document
- clarifying that the scope of the terms of reference for the regularity assurance engagement (<u>annex B</u>), and the reporting accountant's assurance report on regularity (<u>annex E</u>), includes all public funds

# **Clarification of terms**

We use the terms 'must' and 'should' in this document:

- must means a condition or requirement
- should identifies minimum good practice for which there is no absolute requirement, but which should be applied unless an alternative better suits the circumstances

# **Further information and feedback**

Corporations and their auditors can ask ESFA questions via an on-line enquiry form.

We are grateful to the individuals and organisations that have made suggestions or observations about this document. We are constantly striving to improve how we communicate. If you have suggestions for future editions please contact <u>ESFA</u>.

# Part 1: Assurance arrangements for post-16 providers

1. Table 1 sets out where ESFA obtains assurance directly on providers.

Provider type	Area of assurance	Assurance process
Sixth-form and further education corporations	Use of funds; internal control; regularity and	<ul><li>ESFA's precise assurance processes are dependent on provider type, and include:</li><li>using the work of others, including:</li></ul>
Academy trusts with post-16 provision	propriety; accounting requirements	<ul> <li>opinion on the annual accounts</li> <li>assurance report on regularity</li> <li>statement of corporate governance</li> </ul>
Independent training providers	Use of funds	<ul> <li>and internal control</li> <li>annual report of audit committee</li> <li>data returns to ESFA</li> <li>sample of funding reviews</li> </ul>
Special post-16 institutions		<ul><li>targeted work on identified concerns</li><li>financial health assessments</li></ul>

### Table 1: Assurance obtained by ESFA

2. Reflecting the Secretary of State for Education's role as principal regulator, part 2 of this document sets out the assurance framework for sixth-form and further education corporations. Part 3 sets out the assurance framework for external auditors / reporting accountants of those institutions.

3. An independent training provider (ITP) is an umbrella term to classify a range of organisations delivering education and training services. ITPs can include, but are not limited to, training providers delivering training to a number of other organisations, or employer providers delivering training to themselves and their supply chain.

4. Special post-16 institutions (SPIs) deliver education and support to young people with learning difficulties and/or disabilities. SPIs do not have a distinctive definition in law.

5. ESFA contracts with ITPs and SPIs to deliver education and training services. These contracts set out in detail the requirements on the ITP and SPI for services delivery. It is the responsibility of each provider or institution to comply with relevant legislation reflecting their underlying legal status (for example, company, partnership or charity). ESFA's relationship with ITPs and SPIs is contractual not regulatory, and this is reflected in the assurance arrangements.

6. Accountability and assurance arrangements for academy trusts with post-16 provision are set out in ESFA's <u>academies accounts direction</u> and <u>academies financial</u> <u>handbook</u>.

7. Table 2 sets out where ESFA obtains assurance indirectly on providers, through the work of LAs.

Provider type	Area of assurance	Assurance process
LA adult education centres and maintained schools with sixth-forms	Use of funds; internal control; regularity and propriety; accounting requirements	<ul> <li>LAs are responsible for their own assurance processes, which may include:</li> <li>compliance with internal management frameworks and financial regulations</li> <li>using the work of internal/external audit</li> </ul>
Non-maintained special schools	Use of funds	<ul> <li>review of schools financial value standard and assurance forms</li> </ul>

Table 2: Assurance obtained by LAs and shared with ESFA

8. ESFA requires assurance over use of funds for all post-16 providers, that is, whether the provider has legitimately earned those funds by delivering learning in accordance with the terms of their funding agreement or contract.

9. Assurance requirements cover more than use of funds for certain types of provider reflecting ESFA's provider market oversight responsibilities – see table 3.

Table 3: Areas of assur
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Area	Underlying requirements
Use of funds	Income is only receivable where the provider has earned the funding in accordance with the underlying conditions of funding.
Internal control	The system of internal control is designed and implemented to deliver the provider's objectives and ensure compliance with statutory and contractual requirements.
Regularity and propriety	Taking account of propriety, expenditure is incurred and income has been received in a regular manner, and correctly applied.
Accounting requirements	Adequate financial records are kept and annual accounts produced in accordance with accounting requirements.

10. There are a small number of additional specific arrangements, including:

- Office for Students obtains assurance for higher education institutions delivering young people's education, apprenticeships and adult skills
- ESFA obtains assurance over funding from the European Social Fund

• LAs obtain assurance over all element 3 high needs funding

11. The <u>devolution of statutory responsibilities for adult education functions</u> to combined authorities does not affect funding of post-16 providers until 2019 to 2020.

# Part 2: Assurance framework: requirements for further education corporations

# Corporations

12. Sixth-form and further education corporations are entities that operate one or more colleges. They have the legal status of statutory corporations and exempt charities. A college is a charitable activity undertaken by its corporation; it does not have a separate legal entity distinct from that of its corporation.

# **Designated institutions**

13. We use the term corporation to refer to sixth-form and further education corporations established under the <u>Further and Higher Education Act 1992</u>, where members of the corporation form the governing body. Requirements in this guidance apply equally to institutions designated under §28 of the same Act as being in the further education sector, to the extent permitted by their legal status and underlying legislation.

# **General responsibilities**

14. General responsibilities of corporations are set out in their Instrument and Articles of Government and conditions of funding are set out in grant funding agreements and contracts with ESFA.

15. Further responsibilities are set out within:

- legislation, including <u>Further and Higher Education Act 1992</u> and the <u>Apprenticeships, Skills, Children and Learning Act 2009</u>
- charity law (as applicable to exempt charities)
- college accounts direction 2018 to 2019
- specific terms and conditions from other sources of funding

16. Corporations should be familiar with these documents and the requirements in them. A good source of advice on the legal and regulatory framework applying to corporations is the Department for Education's <u>governance guide</u>.

# **Articles of Government**

17. The main responsibilities of the corporation are set out within their Articles of Government. These complement the general duties of governors as charity trustees. Under sections 22 and 33L of the <u>Further and Higher Education Act 1992</u> corporations

may change their Articles, although any change is subject to the limitations set out in the Act and charity law.

18. The Articles set out the corporation's responsibilities, which must include the effective and efficient use of resources, the solvency of the institution<sup>1</sup> and the corporation, and the safeguarding of their assets. The Articles must prohibit the corporation from making changes to the Articles that would result in the body ceasing to be a charity.

# Grant funding agreements and contracts

19. Corporations receive funding under grant funding agreements and contracts with ESFA. These set out in detail the requirements placed on, and responsibilities of, corporations, and that any mandatory requirements of the Code form a condition of funding. For a complete picture of ESFA's assurance requirements, the Code should be read alongside ESFA's grant funding agreements and contracts.

# **Corporation's audit committee**

20. It is a condition of funding and/or this Code that corporations establish an audit committee.

21. The audit committee must advise the corporation on the adequacy and effectiveness of the corporation's assurance framework. In addition, the audit committee advises and supports the corporation in explaining, in its annual accounts, the measures taken to ensure it has fulfilled its statutory and regulatory responsibilities. The <u>college</u> <u>accounts direction 2018 to 2019</u> sets out ESFA's specific requirements including the required format of the corporation's statement of corporate governance and internal control.

22. The corporation must set out clear terms of reference for the audit committee. These should reflect accepted good practice for audit committees of publicly funded organisations<sup>2</sup> and as a minimum must set out:

- the committee's right to investigate any activity within its terms of reference
- the committee's right to access all the information and explanations it considers necessary, from whatever source, to fulfil its remit

<sup>&</sup>lt;sup>1</sup> Corporations should be mindful of the new <u>insolvency regime</u> for further education bodies

<sup>&</sup>lt;sup>2</sup> HM Treasury's <u>audit committee handbook</u> may be a useful reference point.

- a requirement for the corporation to appoint a minimum membership of three, a majority of whom must be governors, which must not include the chair of the corporation or principal
- a responsibility for the corporation, in appointing members, to maintain the committee's independence and objectivity<sup>3</sup>
- a requirement for the corporation to include individuals with an appropriate mix of skills and experience to allow the committee to discharge its duties effectively; collectively, members of the committee should have recent, relevant experience in risk management, finance and assurance
- a restriction on the committee not to adopt an executive role
- 23. In addition, the audit committee must:
  - assess and provide the corporation with an opinion on the adequacy and effectiveness of the corporation's assurance arrangements, framework of governance, risk management and control processes for the effective and efficient use of resources, solvency, and the safeguarding of assets
  - advise the corporation on the appointment, reappointment, dismissal and remuneration of the external auditor, reporting accountant, internal audit (as applicable) and other assurance providers (as applicable) and establish that all such assurance providers adhere to relevant professional standards
  - inform the corporation of any additional services provided by the external auditor, reporting accountant, internal audit (as applicable) and other assurance providers (as applicable) and explain how independence and objectivity are safeguarded
  - review and consider the reports of external auditor, reporting accountant, internal audit and other assurance providers (as applicable), and monitor the implementation of recommendations to agreed timescales
  - oversee the corporation's policies on and processes around fraud, irregularity, impropriety and <u>whistleblowing</u>, and ensure:
    - the proper, proportionate and independent investigation of all allegations and instances of fraud and irregularity
    - $\circ$  that investigation outcomes are reported to the audit committee
    - that the external auditor (and internal auditor if applicable) are informed of investigation outcomes and other matters of fraud, irregularity and

<sup>&</sup>lt;sup>3</sup> Corporations should consider whether staff-governor members of an audit committee meets good practice standards of independence and objectivity.

impropriety, and that appropriate follow-up action has been planned/actioned

- that all significant cases of fraud or suspected fraud, theft, bribery, corruption, irregularity, major weakness or breakdown in the accounting or other control framework are reported to ESFA as soon as possible
- risks around fraud have been identified and controls put in place to mitigate them
- produce an annual report for the corporation, summarising the committee's activities relating to the financial year under review, including:
  - $\circ$  a summary of the work undertaken by the committee during the year
  - $\circ$  any significant issues arising up to the date of preparation of the report
  - any significant matters of internal control included in the reports of audit and assurance providers
  - the committee's view of its own effectiveness and how it has fulfilled its terms of reference
  - the committee's opinion on the adequacy and effectiveness of the corporation's assurance arrangements, framework of governance, risk management and control processes for the effective and efficient use of resources, solvency, and the safeguarding of assets
  - submit the annual report to the corporation before the statement of corporate governance and internal control in the annual accounts is signed

### Accountability to Parliament

24. Parliament's interest is that recipients of public funds apply and account for those funds properly and use them economically, efficiently and effectively. The Comptroller and Auditor General (C&AG), as Head of the National Audit Office, is ESFA's external auditor.

25. The C&AG has the right under the <u>Further and Higher Education Act 1992</u> to inspect the annual accounts of any corporation that receives funding, and the right to carry out value for money investigations. The C&AG is selective in its use of inspection rights and will seek to rely on the work of ESFA's assurance processes.

### **Responsibilities relating to the accounts**

26. Corporations prepare accounts in accordance with ESFA's <u>college accounts</u> <u>direction 2018 to 2019</u>, and appoint an external auditor to audit those accounts. Corporations must allow the external auditor unrestricted access to all records,

information and assets, which the auditor considers necessary to fulfil their responsibilities.

### Responsibilities relating to regularity and propriety

27. Regularity and propriety are discussed within HM Treasury's '<u>Managing Public</u> <u>Money</u>' (MPM). MPM sets out that ESFA's accounting officer has a personal responsibility for safeguarding the public funds for which they are accountable, and for ensuring regularity and propriety in the handling of these funds.

28. Corporations receive significant amounts of public funding from ESFA each year. This framework sets out how ESFA's accounting officer seeks to obtain assurance over the regularity and propriety of public funds to satisfy their responsibility.

29. MPM defines regularity as the requirement that 'resource consumption should accord with the relevant legislation, the relevant delegated authority and this document'. For corporations, this encompasses legislation (for example, the <u>Further and Higher</u> <u>Education Act 1992</u> and the <u>Charities Act 2011</u>), conditions of funding and other guidance issued by ESFA.

30. Propriety is a related concept concerned with standards of conduct, behaviour and corporate governance. MPM defines propriety as the requirement that 'patterns of resource consumption should respect Parliament's intentions, conventions and control procedures'.

31. Propriety is less prescriptively defined but includes matters such as fairness, integrity, the avoidance of private profit from public business, even-handedness in the appointment of staff, open competition in the letting of contracts and avoidance of waste and extravagance. There are no definitive guidelines for propriety – coming to a professional judgement, reflecting the high standard expected in organisations receiving public funding, is required.

### Statement of regularity, propriety and compliance

32. Corporations must publish a statement of regularity, propriety and compliance within their annual accounts. The format of this statement is set out in the <u>college</u> <u>accounts direction 2018 to 2019</u>, and requires disclosure of any identified material irregularity, impropriety or funding non-compliance.

33. Corporations should ensure that any references in their final signed statement to instances of material irregularity, impropriety or funding non-compliance are consistent with any findings from the work of the reporting accountant.

34. To form their conclusion the corporation must ensure that it is working within the boundaries of regularity and propriety. This work should be performed throughout the year, as part of their oversight of internal control processes such as:

- review of management reporting documents
- review of corporation minutes and reports
- confirming compliance with delegated authorities
- exercising effective control to ensure that funds and assets are protected and legal obligations are met

35. The following tests may be useful for the corporation to consider whether a transaction is regular and proper:

- is the expenditure in the best interests of the corporation?
- does the expenditure comply with approved procurement rules and policies?
- is there a valid benefit to the corporation from the expenditure and not just personal benefit to an employee or trustee?
- is the expenditure necessary?
- is the expenditure reasonable does it meet identified and agreed needs?
- has the expenditure been properly authorised?

36. The corporation can also draw comfort from the work of the audit committee and internal auditor (if applicable) which provides a process for independent checking of internal control processes.

37. It is for the corporation to determine if further work is necessary at year-end to evidence their statement of regularity, propriety and compliance. If proper internal control processes have operated during the year, there should be no need for significant additional scrutiny.

### **Regularity self-assessment questionnaire**

38. ESFA has developed a <u>regularity self-assessment questionnaire</u> (RSAQ) to provide clarity of the accountability framework, key requirements and the type of evidence to provide; it supports corporations in drafting their statement of regularity, propriety and compliance. Corporations must provide a copy of their completed RSAQ to the reporting accountant, signed by the accounting officer and chair of governors.

### **Retaining evidence in support of regularity**

39. The corporation must be able to support their statement of regularity, propriety and compliance. This includes responses given in the RSAQ that the corporation completes and discloses to the reporting accountant. Although specific documentation is not required, the accounting officer should retain a record of work undertaken throughout the year. This is to provide support for the sign-off at year-end and to assist with any reporting accountant queries.

40. The retention of working papers would also assist the corporation if the accounting officer changed during the reporting period, or before finalisation of the annual accounts.

41. Where there is a change of accounting officer during the year, or up to the date of signing the declaration, it is the responsibility of the new accounting officer to be satisfied that they can support their signing of the statement. This will be achieved through evidence of discussions between the new accounting officer and the corporation, the internal auditor (if applicable), the senior leadership team and, where possible, the previous accounting officer, alongside all relevant minutes and reports during the period covered by the statement.

42. ESFA's <u>college accounts direction 2018 to 2019</u> emphasises that in respect of business combinations, the chair and accounting officer of the receiving entity are responsible for signing off, and submitting to ESFA, audited accounts of any dissolving corporation. Similarly, the receiving corporation's accounting officer needs to be satisfied that they can support their signing of the statement of regularity, propriety and compliance.

### Fraud, regularity and reporting

43. The legal definition of fraud as defined in the Fraud Act 2006 is: '*The making of a false representation or failing to disclose relevant information, or the abuse of position, in order to make a financial gain or misappropriate assets*'.

44. It is the responsibility of the corporation, as set out in grant funding agreements and contracts with ESFA, to establish and maintain an adequate system of internal control, to ensure compliance, and to prevent and detect irregularities and suspected fraud (including theft, bribery and corruption). To achieve this a corporation must establish an effective and proportionate counter fraud strategy which sets out the approach to raising awareness, prevention, detection, investigation and sanction (including seeking redress where appropriate) of suspected fraud.

45. In developing a counter fraud strategy, corporations should consider the nature of the threat faced. The non-exhaustive list below contains the main components, and the anti-fraud checklist at <u>annex D</u> offers a possible framework:

- a fraud risk assessment to identify areas most vulnerable to suspected fraud;
   ESFA has developed a <u>list of potential fraud indicators</u> to support a review
- testing of internal control systems to ensure robustness and to help assess vulnerability to fraud
- policies and procedures in place (such as a <u>whistleblowing</u> policy and a fraud response plan), detailing how to report suspected fraud and the processes to follow when reports are received
- a fraud loss measurement exercise to evaluate the scale of suspected fraud

• a means of measuring the effectiveness of the counter fraud strategy

46. Corporations must have procedures in place to ensure any suspected or discovered instance of fraud, theft, bribery, corruption, irregularity, major weakness or breakdown in the accounting or other control framework are identifiable. Where identified, corporations must inform the chair of the audit committee, external auditors and internal auditors (if applicable) as soon as practically possible. ESFA must also be informed when the amounts are significant, that is exceeding £10,000 in value, as soon as possible.

47. Significant fraud is usually where one or more of the following factors are involved:

- the sums of money are in excess of £10,000
- there is likely to be public interest because of the nature of the fraud or the people involved
- the particulars of the fraud are novel or complex
- the fraud is systematic or unusual in nature

48. Fraud, by its inherent nature of deception to result in financial or personal gain, means that the transaction must be irregular and improper. The corporation will need to include any significant, systematic or unusual fraud identified in their statement of regularity, propriety and compliance.

49. Significant fraud, including any suspected or attempted fraud, should be reported to <u>Action Fraud</u> to help identify systematic risks potentially affecting whole sectors (for example cybercrime). Action Fraud monitors the cost of fraud across the UK and has been set up to provide a single point of reporting and information for individuals and organisations.

### Sub-contracting

50. Assurance requirements about <u>subcontracting</u> are published separately.

### Part 3: Assurance framework: requirements for external auditors / reporting accountants of further education corporations

### **General responsibilities**

51. It is a condition of funding that corporations appoint an external auditor to audit its annual accounts. ESFA requires external auditors appointed by corporations to comply with the requirements of Part 42 of the <u>Companies Act 2006</u>, namely a firm or individual holding membership of a relevant supervisory body and allowed to carry out audits under the rules of that body.

52. Corporations must also appoint a reporting accountant to provide an assurance report on regularity each financial year. The reporting accountant must be the same as the external auditor. The external auditor / reporting accountant is expected to adhere to relevant professional standards in undertaking their work.

### **Responsibilities relating to the accounts**

53. The external auditor must audit the annual accounts in accordance with relevant legal and regulatory requirements and <u>International Standards on Auditing (UK)</u>.

54. The external auditor must provide an opinion on whether the annual accounts, in all material respects, give a true and fair view and have been prepared in accordance with the relevant <u>Statement of Recommended Practice: Accounting for Further and Higher Education</u>.

55. The external auditor must report by exception whether, in their opinion:

- the corporation has not kept adequate accounting records
- the annual accounts are not in agreement with the accounting records
- if they have not received all information / explanations required for their audit

56. The external auditor has a professional duty to consider the members of the corporation's report on the operation and financial review within the annual accounts. This will include the corporation's statement of corporate governance and internal control. The auditor is required to take appropriate action under auditing standards if the statements made are materially inconsistent with the audited financial statements or any information is apparently materially misstated based on, or materially inconsistent with, their knowledge of the corporation acquired in the course of performing the audit, and report accordingly.

57. ESFA will confirm the value of its main funding grants, generated through the individualised learner record (ILR) returns, to be included as income within the corporation's annual accounts. The auditor will rely on assurance provided by ESFA when

considering whether income, recognised in the accounts from the main funding grants generated through ILR returns, is fairly stated<sup>4</sup>. Responsibility for the accuracy of funding claims remains with the corporation.

58. Where the external auditor is unable to provide an unqualified audit opinion or where they wish to use an alternative form of wording, they must communicate this to the accounting officer, the chair of the corporation, the chair of the audit committee and ESFA, as soon as practically possible.

59. The external auditor must set out any findings arising from the audit in a management letter to the corporation each year. This should cover:

- the external auditor's approach to the audit
- the areas covered by the audit
- the external auditor's findings, including any significant concerns, if arising including ratings of the importance/risk
- any audit recommendations for the period
- the status of any audit recommendations from the previous year
- 60. The management letter must also report on the regularity assurance engagement.

### Responsibilities relating to regularity and propriety

61. Corporations must appoint a reporting accountant to provide an assurance report on regularity each financial year. The reporting accountant must be the same as the external auditor.

62. The reporting accountant must undertake the engagement to provide limited assurance. Limited assurance engagements are defined as those concluding whether, based on the procedures performed and evidence obtained, nothing has arisen that suggests information is materially misstated<sup>5</sup>.

63. For corporations, the reporting accountant provides limited assurance that expenditure disbursed and income received have been applied to purposes intended by Parliament, and financial transactions conform to the authorities that govern them.

64. The reporting accountant must set out any material matters within their assurance report on regularity. Any other findings arising from the engagement should be set out in their management letter to the corporation, including any concerns over propriety.

<sup>&</sup>lt;sup>4</sup> Detailed arrangements are set out separately by ESFA

<sup>&</sup>lt;sup>5</sup> See International Standard on Assurance Engagements (ISAE) 3000 Revised, Assurance Engagements Other than Audits or Reviews of Historical Financial Information

### Framework of authorities and criteria for assessment

65. The reporting accountant's assurance report on regularity refers to the authorities that govern the corporation. Understanding the framework of authorities relevant to the conduct of the activities of a corporation will assist the reporting accountant in planning their work and identifying risk of potential material irregularities in the annual accounts.

66. The reporting accountant should have regard to Public Audit Forum's <u>Practice</u> <u>Note 10</u> (PN10). This sets out a general framework for obtaining reasonable assurance over regularity. The regularity assurance framework for corporations seeks limited assurance, and therefore PN10 does not strictly apply. It does, however, remain a useful reference for:

- understanding the framework of authorities
- testing to obtain sufficient appropriate evidence
- reporting on regularity
- understanding materiality and risk

67. Much of the work required to understand the activities and relevant framework of authorities will already have been considered in the audit of the annual accounts<sup>6</sup>.

68. In making their assurance report on regularity, the reporting accountant will need to further understand and assess how the corporation has interpreted the framework of authorities in its own context, and the systems, procedures and controls that have been put in place to ensure compliance.

69. The corporation's statement of regularity, propriety and compliance and regularity self-assessment questionnaire should inform the reporting accountant's work by demonstrating how the requirements are met. Many reporting accountants will already have detailed knowledge of the corporation's systems, procedures and controls from previous years' audit work.

### Testing

70. In planning their testing, the reporting accountant should refer to <u>Practice Note</u> (<u>PN) 10</u>, which sets out the general framework for obtaining assurance over regularity and <u>International Standard on Assurance Engagements (ISAE) 3000</u>, which set out some specific considerations for limited assurance engagements.

• <u>PN10</u> (Part 2: paragraph 42) sets out that procedures designed to test regularity would comprise a mix of tests of controls and substantive procedures

<sup>&</sup>lt;sup>6</sup> See International Standard on Auditing (UK) 315 and International Standard on Auditing (UK) 250A

• <u>ISAE 3000</u> sets out that the nature and extent of testing is a matter for the professional judgement of the reporting accountant, although it is anticipated that testing will be based primarily on the corporation's statement of regularity, propriety and compliance.

71. It will typically be most efficient to undertake regularity work in conjunction with, and at the same time as, the audit of the annual accounts.

72. ESFA has accepted responsibility for obtaining direct assurance over the corporation's main funding grants generated through individualised learner record (ILR) data returns. Regularity testing of the completion of ILR returns is, therefore, excluded from this framework. Similarly, ESFA has accepted responsibility for the regularity of partner organisations delivering provision through ILR returns on behalf of a corporation. The reporting accountant is, therefore, limited to considering whether payments are made in line with Parliament's intentions, any contractual terms and in accordance with the corporation's financial regulations and procedures.

73. Other than the exclusions above, the regularity work should include all corporation expenditure and income received, regardless of source. This includes income and expenditure of any subsidiaries or joint venture arrangements to the extent that they are included as part of the consolidated annual accounts.

74. Reporting accountants must notify the corporation and <u>ESFA</u> if potential regularity matters, that could affect ILR returns and associated claims, come to their attention during their work.

75. Where the reporting accountant has specific concerns over the regularity of income and expenditure at a corporation, they may, exceptionally, write to <u>ESFA</u> and ask for a summary of any relevant matters, for example fraud and whistleblowing (if such information is not reasonably available from the corporation).

76. The reporting accountant should consider whether they can rely on the work of a third party (such as internal audit, if applicable) who has undertaken assurance reviews relevant to the objective of the regularity assurance engagement. It is a matter of professional judgement how much reliance the reporting accountant places on this work.

77. ESFA does not require reporting accountants to maintain separate files in respect of the audit of the annual accounts and their regularity work. As mentioned above, they can incorporate regularity sampling into the audit of the annual accounts; however, they will need to document clearly the objectives, method and conclusion.

### The assurance report on regularity

78. <u>Annex E</u> sets out the required format of the reporting accountant's assurance report on regularity, including the format of the limited assurance conclusion.

79. Limited assurance engagements are defined as those concluding whether, based on the procedures performed and evidence obtained, anything has arisen that suggests information is materially misstated.

80. For corporations, the reporting accountant provides limited assurance that expenditure disbursed and income received have been applied to purposes intended by Parliament, and the financial transactions conform to the authorities that govern them.

81. The reporting accountant must set out a summary of the work performed in the assurance report on regularity e.g. enquiry, inspection and review, observation and reperformance.

82. Where the reporting accountant identifies potential irregularities, these should be discussed with the corporation and accounting officer. Potential irregularities should be considered individually, and in aggregate in terms, whether they represent a material irregularity, by either value or nature. The reporting accountant should also revisit their risk assessment.

83. When the reporting accountant concludes that there are matters of material irregularity, by virtue of value or nature, either individually or in aggregate of transactions underlying the annual accounts, this will lead to a modified assurance report on regularity including full disclosure of those matters in that report. If this constitutes a matter of material significance<sup>7</sup> then it must be reported to <u>ESFA</u>.

84. Where irregularity is identified but the reporting accountant concludes it is not material, by virtue of value or nature, either individually or in aggregate, or does not relate to transactions underlying the annual accounts, the issue will be reported in the reporting accountant's management letter.

85. Where the reporting accountant is unable to provide a report on regularity or where they wish to use an alternative form of wording, they must communicate this to the accounting officer, the chair of the corporation, the chair of the audit committee and ESFA, as soon as practically possible.

86. The reporting accountant must consider the impact of any regularity issue on their audit of the annual accounts.

87. The assurance report on regularity has due regard to propriety without formally providing assurance over it. Propriety is concerned with conduct and behaviour rather than compliance with a framework of authorities and it is therefore not readily susceptible to objective verification. There is no requirement to provide assurance on propriety save for when, as per <u>PN10</u> (Part 2: paragraph 9) issues of propriety come to light. The reporting accountant should consider whether, and if so how, they may be reported.

<sup>&</sup>lt;sup>7</sup> As defined in: <u>Matters of Material Significance reportable to UK charity regulators.</u>

### Materiality and risk

88. In the absence of an alternative assurance standard, the Code draws on some of the principles set out in <u>PN10</u> even though the further education sector is not specifically within scope.

89. <u>PN10</u> (Part 2: paragraphs 31 to 40) sets out that the auditor's assessment of what is material is a matter of judgement and includes both quantitative (value) and qualitative (nature) considerations. Materiality affects both the way in which the auditor plans, and designs the audit work on regularity, and how the auditor evaluates and reports the results of that work. The assessment of materiality at the planning stage for regularity may be different to that applied for the audit of the financial statements as a whole.

90. Materiality is relevant when planning and performing the assurance engagement, including when determining the nature, timing and extent of procedures, and when evaluating whether the subject matter information is free of misstatement.

91. The materiality level applied for the testing of transactions in terms of whether they are regular, or have been used in accordance with the contractual terms and conditions of grant, may also differ to that applied to the annual accounts.

92. Matters of material significance<sup>8</sup>, must be reported to ESFA, as set out in section 160 of the <u>Charities Act 2011</u>.

### Fraud

93. Fraud, by its inherent nature of deception to result in financial or personal gain, means that the transaction must be irregular and improper. Identified fraud that is significant (<u>paragraph 47</u>) or material will lead to a modified assurance report on regularity, including full disclosure of those matters in that report.

94. The additional requirement to report fraud as a breach of regularity does not alter, reduce or replace the standard reporting requirements for fraud including the <u>Proceeds of Crime Act 2002</u>.

### **Required provisions in the terms of engagement**

95. The duties of the external auditor/reporting accountant must be clearly set out in an engagement letter in accordance with <u>ISA 210 (Revised 2016)</u>. <u>Annex A</u> sets out standard clauses that must be included within the letter of engagement between the corporation and the auditor/reporting accounts. These clauses include detail of the

<sup>&</sup>lt;sup>8</sup> As defined in: <u>Matters of Material Significance reportable to UK charity regulators.</u>

arrangement for the regularity assurance engagement, which allows ESFA to draw assurance from the report on regularity.

96. <u>Annex B</u> sets out standard terms of reference for the regularity assurance engagement. These terms outline the responsibilities of the corporation, reporting accountant and ESFA in relation to the engagement, and the duty of care owed by the reporting accountant.

97. Where the corporation and/or external auditor/reporting accountant want to use an alternative form of words, they must agree this with ESFA.

98. There is no expectation that ESFA will sign the engagement letter.

### Sub-contracting

99. Assurance requirements about <u>subcontracting</u> are published separately.

# Annex A: Clauses for inclusion in the letter of engagement

The following paragraphs must be included in the letter of engagement between the corporation and their external auditor/reporting accountant.

#### Regarding the audit of the annual accounts

This letter establishes an agreement between [name of audit firm] and the corporation in relation to the audit of, and reporting on, the corporation's annual report and financial statements (annual accounts).

We shall conduct our audit of the corporation's annual accounts in accordance with the latest <u>International Standards of Auditing (UK)</u> issued by the Financial Reporting Council ('ISAs') and in full compliance with any instructions, guidance or frameworks issued by ESFA, including those within the <u>college accounts direction 2018 to 2019</u>.

We have a professional responsibility to report if the annual accounts do not comply in any material respect with applicable accounting standards and the requirements of the accounts direction, unless in our opinion non-compliance is justified in the circumstances. In determining if departure is justified, we will consider whether:

- the departure is required for the annual accounts to give a true and fair view
- adequate disclosure has been made concerning the departure

We shall report to ESFA, as soon as practically possible, any significant fraud or major weakness or breakdown in the accounting or other control framework, of which we become aware, subject only to the requirements of the <u>Proceeds of Crime Act 2002</u>.

Where we cease to hold office for any reason, we will provide the corporation with either a statement of any circumstances connected with the removal or resignation that we consider should be brought to the corporation's attention, or a statement that there are no such circumstances. The corporation must copy this statement to ESFA as soon as possible following receipt.

#### Regarding the regularity assurance engagement

The Secretary of State for Education, acting through ESFA, has adopted the standard terms of reference included within the post-16 audit code of practice.

We will report to ESFA in accordance with those standard terms of reference.

The Secretary of State, acting through ESFA, will not be required to sign this engagement letter.

# Annex B: Terms of reference for the regularity assurance engagement

The following are the pre-agreed terms of reference on which the Secretary of State for Education, acting through ESFA, engages the reporting accountant to perform a limited assurance engagement on regularity in connection with the corporation.

ESFA accepts that an agreement between it, the corporation and its reporting accountant on these terms is formed when the reporting accountant signs and submits its assurance report on regularity to ESFA.

ESFA is not required to sign anything. The Code and <u>college accounts direction 2018 to</u> 2019 provide the framework and reporting requirements for the statement of regularity, propriety and compliance. The large number of corporations in scope of this engagement make it impractical to have an engagement letter with each individual reporting accountant. Standard terms of reference are therefore in place.

Amendment to these standard terms may only be considered in exceptional circumstances. Amendments may cause delay to the reporting accountant's work leading to late submission of the related report and consequent breaches of funding conditions.

#### **1** Introduction

The corporation is required to submit to ESFA, an assurance report on regularity signed by a reporting accountant, which provides limited assurance, as part of its annual report and financial statements (annual accounts). These terms of engagement set out the basis on which the reporting accountant will sign the assurance report on regularity.

#### 2 The corporation's responsibilities

The corporation's responsible are:

- complying with the requirements of ESFA's grant funding agreements and contracts, or of any other public funder, including provision of information as required
- producing annual accounts to 31 July 2019<sup>9</sup> in accordance with the requirements of the <u>college accounts direction 2018 to 2019</u>

<sup>&</sup>lt;sup>9</sup> Amend dates as neccessary to reflect extended period or short period accounts

- having these accounts audited by a registered auditor
- submitting audited accounts to ESFA by 31 December 2019
- ensuring the accounting officer's report has been made without bias
- maintaining proper records complying with the terms of any legislation or regulatory requirements and the terms and conditions of funding

The corporation's accounts shall meet the requirement of the <u>college accounts direction</u> <u>2018 to 2019</u> to include the reporting accountant's assurance report on regularity.

The corporation will make available all records, correspondence, information and explanations that the reporting accountant considers necessary to enable the reporting accountant to perform its work. The reporting accountant will request and the corporation shall provide:

- written representations in relation to matters for which independent corroboration is not available
- confirmation that significant matters have been brought to the reporting accountant's attention

The corporation and ESFA accept that the ability of the reporting accountant to perform their work effectively depends upon the corporation providing full and free access to financial and other records. The corporation shall obtain any such records held by a third party and ensure they are made available to the reporting accountant.

The reporting accountant accepts that, whether or not the corporation meets its obligations, there remains an obligation on the reporting accountant to ESFA to perform its work with reasonable care. The failure by the corporation to meet its obligations may cause the reporting accountant to modify its conclusion or be unable to provide a conclusion.

#### **3** Scope of the reporting accountant's work

The reporting accountant will use professional judgement and take account of the particular circumstances of the corporation to determine the scope of work to support the conclusion in accordance with the Post-16 Audit Code of Practice (the Code).

The reporting accountant may communicate with ESFA as part of the planning and delivery of the regularity engagement where they believe there is an issue with a specific corporation.

#### 4 Form of the reporting accountant's report

The mandatory report that the reporting accountant will provide, on the assumption that the reporting accountant is able to report in that form, is included in the Code.

The reporting accountant's report is prepared on the following basis:

- that ESFA has no right by virtue of regularity engagement to place reliance on the work of the external auditor/reporting accountant and the opinion they form in respect of their audit of the annual accounts of the corporation
- the reporting accountant's report is prepared solely for the use of the corporation and ESFA, and solely for the purpose of submission to ESFA in connection with the requirements of the Code. It may not be relied on by the corporation or ESFA for any other purpose
- the corporation, ESFA or others may not rely on any oral or draft reports the reporting accountant provides. The reporting accountant accepts responsibility to the corporation and ESFA for the reporting accountant's final signed reports only
- to the fullest extent permitted by law, except for the corporation, ESFA, the firm
  of reporting accountants, its partners and staff neither owe nor accept any duty
  to any person (including, without limitation, any person who may use or refer to
  any of ESFA's publications) and shall not be liable for any loss, damage or
  expense of whatever nature which is caused by any person's reliance on
  representations in the reporting accountant's reports

### 5 Liability provisions

The reporting accountant will perform the engagement with reasonable skill and care and accepts responsibility to the corporation, and ESFA for losses, damages, costs or expenses ('losses') caused by its breach of contract, negligence or wilful default, subject to the following provisions:

- the reporting accountant will not be responsible or liable if such losses are due to the provision of false, misleading or incomplete information or documentation or due to the acts or omissions of any person other than the reporting accountant, except where, on the basis of the enquiries normally undertaken by reporting accountants within the scope set out in these terms of engagement, it would have been reasonable for the reporting accountant to discover such defects
- the reporting accountant accepts liability without limit for the consequences of its own fraud and for any other liability which it is not permitted by law to limit or exclude

subject to the previous paragraph, the reporting accountant should discuss any
proposal to limit their liability, whether to the corporation and/or to ESFA,
arising on any basis; whether in contract, tort (including negligence) or
otherwise, arising from or in any way connected with this engagement
(including any addition or variation to the work) with the audit committee and
ESFA in advance of approval by the corporation. This is on the basis that the
corporation and ESFA agree that any such limitation to the reporting
accountant's liability will apply in aggregate to the reporting accountant's
liability to each and all of the corporation and ESFA

The corporation and ESFA agree that they will not bring any claims or proceedings against any individual partners, members, directors or employees of the reporting accountant. This clause is intended to benefit such partners, members, directors and employees who may enforce this clause pursuant to the <u>Contracts (Rights of Third</u> <u>Parties) Act 1999</u> ('the Act'). Notwithstanding any benefits or rights conferred by this agreement on any third party by virtue of the Act, the parties to this agreement may agree to vary or rescind this agreement without any third party's consent. Other than as expressly provided in these terms, the Act is excluded.

Any claims, whether in contract, negligence or otherwise, must be formally commenced within 2 years after the party bringing the claim becomes aware (or ought reasonably to have become aware) of the facts which give rise to the action, and in any event no later than six years after the relevant report was issued (or, if no report was issued, when the reporting accountant accepted the engagement in writing). This expressly overrides any statutory provision which would otherwise apply.

#### 6 Fees

The reporting accountant's fees, together with VAT and out-of-pocket expenses, will be agreed with, and billed to, the corporation. ESFA is not liable to pay these fees.

#### 7 Quality of service

The reporting accountant will investigate all complaints. ESFA or the corporation has the right to take any complaint to the professional supervisory body governing the reporting accountant.

#### 8 Provision of Services Regulations 2009

The reporting accountant will not be prevented or restricted by virtue of the reporting accountant's relationship with the corporation and ESFA, including anything in these terms of engagement, and providing services to other clients. The reporting accountant's standard internal procedures are designed to ensure that confidential information communicated during the course of an assignment will be maintained confidentially.

### 9 Freedom of Information Act 2000

If ESFA receives a request under the <u>Freedom of Information Act 2000</u> for the disclosure of confidential information, it will inform the corporation promptly of such request and ensure that any representations made by the corporation, or reporting accountant, are fully taken into account when it responds to the request. However, the decision to release information rests with ESFA.

#### **10 Alteration to terms**

Amendment to these standard terms of engagement may only be considered in very rare circumstances. All additions, amendments and variations to these terms of engagement shall be binding only if in writing and signed by the duly authorised representatives of the parties. These terms do not affect any separate agreement in writing between the corporation and the reporting accountant.

### 11 Applicable law and jurisdiction

This agreement shall be governed by, interpreted, and construed in accordance with English law.

The corporation, ESFA and the reporting accountant irrevocably agree that the courts of England shall have exclusive jurisdiction to settle any dispute (including claims for set-off and counterclaims) which may arise on any basis in connection with the validity, effect, interpretation or performance of, or the legal relationship established by this agreement or otherwise arising in connection with this agreement.

### Annex C: Summary of regularity concerns

This annex sets out some of the characteristics of providers where we have identified regularity concerns. Corporations and their auditors may wish to consider these areas when assessing compliance. This list is not exhaustive and is given as guidance only.

#### Governance

Good governance is important in delivering a high quality service and ensuring accountability. The corporation is responsible for good governance. Regularity concerns can arise where there is indication of:

- weaknesses in the corporation's approach to holding management to account
- inadequate record keeping, for example poor quality or missing meeting minutes
- ineffective implementation of policies and procedures, for example in tendering, capital projects, budget monitoring and reporting, anti-fraud measures
- ineffective governance structure, including lack of policies in key areas
- inadequate reflection of charity law and associated good practice, including Charity Commission guidance on decision-making
- inappropriate related party relationships and transactions and incomplete disclosure thereof

#### Management

Effective management is needed if a corporation is to deliver a quality service through day-to-day operations. Regularity concerns can arise where there is indication of:

- ineffective use of resources, including land, buildings, staff, cash, borrowings
- slow response to issues identified by Ofsted
- inadequate record keeping, for example poor quality bookkeeping
- ineffective management structure, including lack of control processes, noncompliance with control processes and lack of relevant experience in key areas

#### Useful resources

There have been few material instances of irregularity in the further education sector; however, it is important to remain vigilant to the risks. Useful resources for further consideration include:

- College: notices to improve
- Governance guide
- FE Commissioner reports
- Common issues we periodically publish information and guidance about common issues identified from our funding audit work to help post-16 providers improve their internal control framework.

### Annex D: Anti-fraud checklist for post-16 providers

Fraud occurs in every sector and providers need to be aware of the potential

for it to occur. The 10 questions below are intended to help providers review their arrangements for preventing, detecting and dealing with fraud should it occur. Arrangements will vary according to the size, structure and complexity of the provider.

- Are directors / governors / trustees, accounting officer (if applicable) and chief financial officer (or equivalent) aware of the risk of fraud and their responsibilities about fraud?
- 2. Does the provider have a regularly reviewed counter fraud strategy, fraud risk assessment processes and a fraud response plan?
- 3. Has the provider established systems and processes to respond quickly and effectively into allegations of suspected fraud, and responding to actual fraud when it arises?

#### Summary

Responsibility and accountability embedded in the structure

Adopting a risk-based approach and a focus on prevention

Realistic approach to resources supporting counter fraud

Audit committee engagement

Assurance sought on effectiveness of counter fraud arrangements

- 4. Does the provider engender an anti-fraud culture throughout the organisation, for example: a clear statement of commitment to ethical behaviour; fraud champion; focus on prevention; sound financial regulations (including segregation of duties); recruitment; disciplinary procedures; screening; training and induction?
- 5. Is fraud risk included within the remit of the provider's audit committee?
- 6. Is fraud risk considered within the provider's risk management process?
- 7. Does the provider have regularly reviewed policies on whistleblowing, declarations of interest and receipt of gifts and hospitality?
- 8. Is it clear how and to whom suspicions of fraud in the organisation or subcontractors should be reported, both within the provider, and externally (e.g. Action Fraud, external auditors, regulators, ESFA as necessary)?
- 9. Does the provider periodically evaluate the effectiveness of anti-fraud measures in reducing fraud?
- 10. Does the provider undertake 'lessons learned' exercises when suspected or actual fraud has taken place?

# Annex E: Reporting accountant's assurance report on regularity

## To: The corporation of [name] and Secretary of State for Education, acting through Education and Skills Funding Agency (ESFA)

In accordance with the terms of our engagement letter dated [x] and further to the requirements and conditions of funding in ESFA's grant funding agreements and contracts, or those of any other public funder, we have carried out an engagement to obtain limited assurance about whether anything has come to our attention that would suggest, in all material respects, the expenditure disbursed and income received by [name of corporation] during the period 1 August 2018 to 31 July 2019<sup>14</sup> have not been applied to the purposes identified by Parliament and the financial transactions do not conform to the authorities which govern them.

The framework that has been applied is set out in the post-16 audit code of practice (the Code) issued by ESFA. In line with this framework, our work has specifically not considered income received from the main funding grants generated through the Individualised Learner Record data returns, for which ESFA has other assurance arrangements in place.

This report is made solely to the corporation of [name of corporation] and ESFA in accordance with the terms of our engagement letter. Our work has been undertaken so that we might state to the corporation of [name of corporation] and ESFA those matters we are required to state in a report and for no other purpose. To the fullest extent permitted by law, we do not accept, or assume, responsibility to anyone other than the corporation of [name of corporation] and ESFA for our work, for this report, or for the conclusion we have formed.

### Respective responsibilities of [name of corporation] and the reporting accountant

The corporation of [name of corporation] is responsible, under the requirements of the Further & Higher Education Act 1992, subsequent legislation and related regulations and guidance, for ensuring that expenditure disbursed, and income received, are applied for the purposes intended by Parliament, and the financial transactions conform to the authorities that govern them.

Our responsibilities for this engagement are established in the United Kingdom by our profession's ethical guidance and are to obtain limited assurance and report in accordance with our engagement letter and the requirements of the Code. We report to you whether anything has come to our attention in carrying out our work which suggests that in all material respects, expenditure disbursed and income received, during the period 1 August 2018 to 31 July 2019<sup>14</sup> have not been applied to purposes intended by Parliament or that the financial transactions do not conform to the authorities which govern them.

### Approach

We conducted our engagement in accordance with the Code issued by ESFA. We performed a limited assurance engagement as defined in that framework.

The objective of a limited assurance engagement is to perform such procedures as to obtain information and explanations in order to provide us with sufficient appropriate evidence to express a negative conclusion on regularity.

A limited assurance engagement is more limited in scope than a reasonable assurance engagement and consequently does not enable us to obtain assurance that we would become aware of all significant matters that might be identified in a reasonable assurance engagement. Accordingly, we do not express a positive opinion.

Our engagement includes examination, on a test basis, of evidence relevant to the regularity of the corporation's income and expenditure.

The work undertaken to draw to our conclusion includes:

- [X]
- [X]

### Conclusion

In the course of our work, [except for the matters listed below] nothing has come to our attention which suggests that in all material respects, the expenditure disbursed and income received during the period 1 August 2018 to 31 July 2019<sup>10</sup> has not been applied to purposes intended by Parliament, and the financial transactions do not conform to the authorities that govern them.

- [Matter 1]
- [Matter 2]

[Signed]

[Audit firm]

[Date]

<sup>&</sup>lt;sup>10</sup> Amend dates as neccessary to reflect extended period or short period accounts



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## Further education and skills inspection handbook

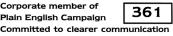
Handbook for inspecting further education and skills providers under part 8 of the Education and Inspections Act 2006, for use from September 2019

This handbook describes the main activities that inspectors carry out when they inspect further education and skills providers in England under part 8 of the Education and Inspections Act 2006.

Published: July 2019

Reference no: 190021







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### Introduction

- 1. This handbook describes the main activities that inspectors carry out when they inspect further education and skills providers in England under part 8 of the Education and Inspections Act 2006. It sets out the evaluation criteria that inspectors use to make their judgements and on which they report.
- 2. The handbook has two parts:
  - Part 1. How further education and skills providers will be inspected

This contains information about the processes before, during and after inspection.

- Part 2. The evaluation schedule This contains the evaluation criteria inspectors use to judge the quality and standards of further education and skills providers and the main types of evidence used.
- 3. This handbook is a guide for inspectors on how to carry out inspections of further education and skills providers. It is also available to providers and other organisations to inform them about inspection processes and procedures. It balances the need for consistent inspections with the need to respond to each provider's individual circumstances. This handbook applies to inspections from 1 September 2019 under the education inspection framework (EIF).<sup>1</sup> Inspectors will apply their professional judgement when they use this handbook.

## Types of providers subject to inspection covered by this handbook

- 4. The providers we inspect under the Education and Inspections Act 2006 and using this handbook are:
  - further education colleges
  - sixth-form colleges
  - independent specialist colleges
  - dance and drama colleges<sup>2</sup>
  - independent learning providers
  - local authority providers
  - designated institutions<sup>3</sup>

<sup>&</sup>lt;sup>1</sup> 'Education inspection framework', Ofsted, May 2019;

www.gov.uk/government/publications/education-inspection-framework.

<sup>&</sup>lt;sup>2</sup> Dance and drama colleges are inspected against the principles of the EIF at the request of the DfE. <sup>3</sup> Designated institutions have specially designated educational status under section 28 of the Further and Higher Education Act 1992.



- employer providers
- higher education institutions that provide further education and/or apprenticeship training up to and including level 5
- 16 to 19 academies/free schools.

### **Privacy notice**

- 5. During an inspection, inspectors will collect information about staff and learners by talking to them, by looking at documents, records and survey responses and other recorded information and by observing everyday life at the provider. Inspectors may also meet with employers where appropriate. Ofsted uses this information to prepare its report and for the purposes set out in its privacy policy.<sup>4</sup> We will not record names, but some of the information may make it possible to identify an individual.
- 6. Individuals and organisations have legal requirements to provide information to Ofsted as part of inspections. Ofsted has legal powers under section 132 of the Education and Inspections Act 2006 that relate to inspecting providers of further education and skills for learners aged 16 and over. Inspectors can 'inspect, take copies of, or take away any documents relating to the education or training' of students from the provider's premises. These powers also enable our inspectors to inspect computers and other devices that may hold this information.

<sup>&</sup>lt;sup>4</sup> Further education and skills: Ofsted privacy notice, www.gov.uk/government/publications/ofstedprivacy-notices/further-education-and-skills-ofsted-privacy-notice. Ofsted will not publish any information that identifies an individual in the report but may name the principal, the chief executive or equivalent.



## Part 1. How further education and skills providers will be inspected

### How providers are selected for inspection

- 7. To decide when we should next inspect a provider, we use the 'frequency of inspection' set out from page 6. We also use risk assessment<sup>5</sup> to ensure that our approach to inspection is proportionate, so that we can focus our efforts where we can have the greatest impact.
- 8. We use a broad range of information to assess risk and performance when selecting providers for inspection. This process applies in particular to good or outstanding providers. The indicators include:
  - previous inspection records
  - self-assessment reports
  - performance data
  - destination data
  - information provided, or concerns raised, by a funding body, government regulators, employers, parents and carers, and learners
  - the views of learners and employers, gathered through online questionnaires
  - relevant local intelligence, such as changes to leaders or structures
  - any information about significant changes to the type of provision and the number of learners in a provider
  - the size and complexity of a provider, including the number and types of provision, the geographical spread of education or training centres and any recent changes to these
  - the outcomes of monitoring visits or any other related activity.
- 9. We can use relevant information received at any point during the year to select providers. We will review this information regularly.

<sup>&</sup>lt;sup>5</sup> 'Methodology note: risk assessment of good and outstanding further education and skills providers', Ofsted, April 2018; www.gov.uk/government/publications/risk-assessment-methodology-for-schoolsand-further-education-and-skills-providers.



### **Frequency of inspection**

### Providers judged outstanding

10. Providers judged outstanding for overall effectiveness at their most recent inspection are not normally subject to routine inspection.<sup>6</sup> However, a provider judged outstanding may receive a full inspection if its performance declines or if there is another compelling reason, such as potential safeguarding concerns. A provider judged as outstanding may also be inspected as part of our survey or research work, or through a monitoring visit.

### **Providers judged good**

11. Providers judged good for overall effectiveness at their most recent inspection will usually be inspected within five years of the publication of their previous inspection report. This will normally be a short inspection but may be a full inspection if information suggests that this is the most appropriate way forward, for example, if the provider's performance has declined. For more information, see the section on short inspections (paragraphs 122 to 152). A good provider may also be inspected as part of our survey or research work, or through a monitoring visit.

### Providers judged to require improvement

12. Providers judged to require improvement at their most recent inspection will normally receive a full inspection within 12 to 30 months of the publication their previous inspection report. These providers will normally be subject to a monitoring visit before the full inspection, normally seven to 13 months after the publication of their previous inspection report (see paragraph 32).<sup>7</sup>

### Providers judged inadequate

13. Providers judged inadequate will receive re-inspection monitoring visits, as outlined in paragraphs 33 to 35. These providers will then receive a full inspection (known as a 're-inspection') within 15 months of publication of their previous full inspection report, provided they continue to be funded. The major exceptions to this are providers that no longer receive their main funding or that have been removed from the Register of Apprenticeship Training Providers

<sup>&</sup>lt;sup>6</sup> The following types of provider are still subject to routine inspection when they have been judged to be outstanding: higher education institutions offering further education and/or apprenticeship training up to and including level 5; local authority providers; independent specialist colleges. In these cases, they will normally be inspected again within six years from the date of the publication of the report of the previous inspection.

<sup>&</sup>lt;sup>7</sup> When a provider has been graded inadequate for apprenticeship provision and the provider has had its apprenticeship funding terminated/ been removed from the register of apprenticeship training providers, that apprenticeship provision will not normally be covered at the requires improvement monitoring visit.



(RoATP) and deliver only apprenticeship provision.<sup>8</sup> From that point, neither a re-inspection monitoring visit nor a full re-inspection will normally take place. If a provider has apprenticeship provision graded inadequate and has also been removed from the RoATP but still has other substantial funding, that apprenticeship provision will not normally be covered as part of the re-inspection monitoring visit and subsequent re-inspection.

#### **New providers**

- 14. We will normally carry out a monitoring visit to any provider that becomes newly, directly and publicly funded to deliver education and/or training.<sup>9</sup> This funding may be received from the Education and Skills Funding Agency (ESFA), from a mayoral or combined authority (MCA) or the Greater London Authority (GLA) in the case of adult education,<sup>10</sup> or through the apprenticeship levy.<sup>11</sup> The monitoring visit will normally take place within 24 months of the provider starting to deliver directly funded provision. For more details about monitoring visits, see paragraphs 27 to 31.
- 15. These providers will normally receive their first full inspection within 24 months of the publication of their monitoring visit report.<sup>12</sup> When a provider receives one or more insufficient progress judgements at their monitoring visit, it will normally receive a full inspection within six to 12 months of the publication of the monitoring visit report. We may carry out a full inspection of these providers without carrying out a monitoring visit, where appropriate.<sup>13</sup>
- 16. If a provider has made insufficient progress in safeguarding, it will normally receive one further monitoring visit to review only its safeguarding arrangements within four months of the publication date of its previous monitoring visit report.<sup>14</sup>

www.gov.uk/guidance/adult-education-budget-aeb-devolution.

<sup>&</sup>lt;sup>8</sup> See also ESFA guidance, 'Removal from register of apprenticeship training providers'; www.gov.uk/government/publications/removal-from-register-of-apprenticeship-training-providers.

<sup>&</sup>lt;sup>9</sup> This relates to providers newly and directly funded to deliver apprenticeship provision from or after April 2017 (whether levy or non-levy) and those which are newly funded to deliver education provision from or after August 2017 whether, adult education, 16 to 19 study programme or high needs funded. <sup>10</sup> Adult education budget (AEB) devolution, Education and Skills Funding Agency, 2018;

<sup>&</sup>lt;sup>11</sup> 'Apprenticeship funding: how it works', Department for Education, 2018; www.gov.uk/government/publications/apprenticeship-levy-how-it-will-work/apprenticeship-levy-how-

it-will-work.

<sup>&</sup>lt;sup>12</sup> New FE colleges and 16 to 19 academies that began to deliver funded provision from August/ September 2017 will receive their full inspection in their third year, in accordance with pre-existing arrangements. They will not normally receive a monitoring visit.

<sup>&</sup>lt;sup>13</sup> However, new providers that became newly directly funded for apprenticeship provision before April 2017 or other forms of funding before August 2017 and that have not yet received their first full inspection will usually receive a full inspection directly.

<sup>&</sup>lt;sup>14</sup> If the provider's only insufficient progress judgement relates to safeguarding and it then receives a judgement of reasonable or significant progress with respect to safeguarding at the second



### Newly merged colleges

- 17. A newly merged college will normally receive a full inspection within three years of the merger.<sup>15</sup> This will normally be a full inspection. For inspection purposes, regardless of the type of merger, we view all merged colleges as new colleges.<sup>16</sup> A newly merged college will not carry forward any inspection grades from predecessor colleges. It will have no inspection grade until the first full inspection.
- 18. Any newly merged college may receive a monitoring visit at any reasonable time. A newly merged college will normally receive a monitoring visit before the first full inspection if the overall effectiveness grade of one or more of the predecessor colleges was requires improvement or inadequate.<sup>17</sup> These monitoring visits will focus on relevant themes about the progress of the merged college, including from the most recent report(s) of the predecessor college(s). Monitoring visits will normally arrive at progress judgements against these themes as set out in paragraph 25. The monitoring visit report will normally be published. Concerns about risks arising from this or other sources may lead to an earlier full inspection within the three-year window.<sup>18</sup>

#### Sixth-form colleges that convert to become 16 to 19 academies

19. Sixth-form colleges that convert to become 16 to 19 academies will be treated according to their most recent inspection outcome. Those that are outstanding will normally only be inspected if their performance drops or there is another compelling reason, such as safeguarding concerns. Those that were good will normally receive a short inspection within five years of the publication of their previous inspection report (but may receive a full inspection within that timeframe if risks are identified). Those judged as requires improvement will normally be inspected within 12 to 30 months of the publication of the previous report. They will normally receive a monitoring visit within seven to 13 months of the publication of the previous report (as set out in paragraphs 12 and 32). Those judged inadequate will normally be inspected within 15 months of the publication of the report of the previous inspection of the converted college. They will normally receive re-inspection monitoring visits as set out in paragraphs 13 and 33 to 35.

monitoring visit, the provider will not then have a judgement of insufficient progress. The full inspection will then take place within 24 months of the publication of the first monitoring visit report. <sup>15</sup> Further education colleges and sixth-form colleges will be inspected at corporation level.

<sup>&</sup>lt;sup>16</sup> This refers to mergers between colleges.

<sup>&</sup>lt;sup>17</sup> This may not apply if the merged college has already received a support and challenge visit or the most recent merger took place before January 2018.

<sup>&</sup>lt;sup>18</sup> See paragraph 8 above for the range of sources that Ofsted draws on for risk assessment.



20. A 16 to 19 academy/free school that is re-brokered (transferred to a new sponsor) for performance reasons will be treated as a new provider from the point of re-brokerage for the purposes of inspection.

### **Types of inspection**

### **Full inspection**

21. Providers that are graded as requires improvement or inadequate will undergo a full inspection as outlined in paragraphs 12 and 13. Inspectors grade the overall effectiveness, the types of provision and the other key judgements areas in accordance with the criteria and grade descriptors set out in part 2 of this handbook. Providers judged as outstanding or good may also undergo a full inspection if, for example, their performance has declined. Ofsted reserves the right to carry out a full inspection of any provider at any reasonable time.

### **Short inspection**

22. Providers judged good at their previous inspection will normally undergo a short inspection. A short inspection will determine primarily whether the quality of education/training that learners receive is good. For information about short inspections, see paragraphs 122 to 152 of this handbook.

#### Survey and research visits

23. We may visit any provider, including those judged good or outstanding, as part of our surveys and research work, based on our national priorities. We may carry out visits at any reasonable time.

#### **Monitoring visits**

24. A monitoring visit is an interim type of inspection that explores one or more specific themes. The purpose of a monitoring visit is to assess progress against these themes to encourage improvement, assess risk and measure progress. We may carry out a monitoring visit of any provider at any reasonable time. Providers will normally receive two working days' notice of a monitoring visit, although they may be unannounced. They will normally last up to two days on site. They will normally result in a published report. Concerns arising from monitoring visits may lead to an earlier full inspection.



- 25. We will normally use one of the following progress judgements on monitoring visits:
  - insufficient progress: progress has been either slow or insubstantial or both, and the demonstrable impact on learners has been negligible<sup>19</sup>
  - reasonable progress: the provider's actions are already having a beneficial impact on learners, and improvements are sustainable and are based on the provider's thorough quality assurance procedures
  - significant progress: progress has been rapid and is already having considerable beneficial impact on learners.
- 26. Monitoring visits follow a similar process to that set out in part 1 of this handbook, except where otherwise noted. Inspectors will make progress judgements based on the themes explored on that visit. They will use part 2 of this handbook as the broader context for monitoring visits.

### Monitoring visits to providers that are newly directly publicly funded

- 27. We will normally carry out a monitoring visit to any provider that becomes newly directly and publicly funded, as set out in paragraph 14. This visit will normally be carried out within 24 months of starting to deliver the directly funded provision. These monitoring visits will follow themes. In each case, inspectors will review:
  - progress in leadership and management in the first theme
  - progress in providing a high-quality of education or training in the second theme
  - progress towards ensuring effective safeguarding arrangements in the third theme.

The precise wording of the themes for the most commonly recurring types of new provider are as follows.

<sup>&</sup>lt;sup>19</sup> Note the references to insufficient progress judgements with respect to ESFA intervention in this guidance: www.gov.uk/government/publications/removal-from-register-of-apprenticeship-training-providers.



Type of new provider	Leadership and management theme	Quality of education and/or training theme	Safeguarding theme
Providers newly directly funded to deliver apprenticeship training provision from or after April 2017	How much progress have leaders made in ensuring that the provider is meeting all the requirements of successful apprenticeship provision?	What progress have leaders and managers made in ensuring that apprentices benefit from high-quality training that leads to positive outcomes for apprentices?	How much progress have leaders and managers made in ensuring that effective safeguarding arrangements are in place?
Providers newly directly funded to deliver adult learning provision from or after August 2017 <sup>20</sup>	How much progress have leaders and managers made in designing and delivering relevant adult learning provision that has a clearly defined purpose?	How much progress have leaders and managers made to ensure that learners benefit from high- quality adult education that prepares them well for their intended job role, career aim and/or personal goals?	How much progress have leaders and managers made in ensuring that effective safeguarding arrangements are in place?
New independent specialist colleges newly ESFA funded from August 2018 onwards	How much progress have leaders and managers made in designing and delivering relevant learning programmes that are clearly defined and tailored to suit the individual needs of learners?	How much progress have leaders and managers made in ensuring that learners benefit from high-quality learning programmes that develop their independence, communication and skills, and help them to achieve their personal and/or work-related goals?	How much progress have leaders and managers made in ensuring that effective safeguarding arrangements are in place?

28. We will adapt these themes to apply to other types of new providers as necessary to ensure best fit. They will still follow the format and approach set out above.

<sup>&</sup>lt;sup>20</sup> If an adult learning provider acquires apprenticeship funding it will then enter the category of a new apprenticeships training provider and the adult learning will be covered under a separate theme which will be the adult learning 'quality of education' theme.



- 29. For these new providers, inspectors make progress judgements by taking into account that the provider is newly directly funded and by considering the impact of actions taken to develop the necessary knowledge, skills and behaviours of learners.
- 30. If the provider has other types of provision, each type of provision will be covered by a separate theme and progress judgement.
- 31. If a provider is judged to have made insufficient progress in the safeguarding theme, it will normally receive one further monitoring visit to review only its safeguarding arrangements within four months of the previous monitoring visit.

### Monitoring visits to providers judged to require improvement

32. We will normally carry out a monitoring visit to a provider that has been judged to require improvement. The visit will normally take place between seven and 13 months from the publication of its inspection report in which it was judged to require improvement. Inspectors will make progress judgements on the main areas for improvement identified in that report. The monitoring visit will result in a published report.<sup>21</sup> Through the monitoring visit, inspectors will challenge the provider to improve so that it can become good by the next full inspection.<sup>22</sup> The report will set out what progress the provider has made since the previous inspection.

#### Re-inspection monitoring visits to providers judged to be inadequate

- 33. We normally carry out re-inspection monitoring visits to providers found to be inadequate overall after the publication of their inspection report, except when their main funding has been terminated and/or they have been removed from the RoATP and they deliver only apprenticeship provision.<sup>23</sup>
- 34. Re-inspection monitoring visit themes will be based on the main areas for improvement identified in the inspection report. Inspectors will make a progress judgement against each theme as set out in paragraph 25. The re-inspection monitoring visit report will be published. Through the monitoring visit, inspectors will challenge the provider to improve. The report will set out what progress the provider has made since the previous inspection.

<sup>&</sup>lt;sup>21</sup> Consultation outcome: inspection visits to further education and skills providers judged to require improvement, Ofsted, 2018; www.gov.uk/government/consultations/inspection-visits-to-further-education-and-skills-providers-judged-to-require-improvement.

<sup>&</sup>lt;sup>22</sup> If a provider judged to require improvement has apprenticeship provision graded inadequate and has been removed from the RoATP, that apprenticeship provision will not normally be covered as part of the monitoring visit.

<sup>&</sup>lt;sup>23</sup> If a provider judged to be inadequate has apprenticeship provision graded inadequate and has been removed from the RoATP, that apprenticeship provision will not normally be covered as part of the monitoring visit.



35. The first re-inspection monitoring visit will normally take place within six months of the date of publication of the previous inspection report, if the provider continues to be funded. A second re-inspection monitoring visit will normally take place within 10 months of the date of publication of the previous inspection report, if the provider continues to be funded.

#### **Pilot inspections**

36. From time to time, we may pilot different approaches to inspection. We will provide details for this type of inspection on a case-by-case basis.

### **Scope of inspection**

- 37. We will normally inspect providers that have one or more of the following that they are directly responsible for:
  - direct funding from ESFA
  - an advanced learner loans facility from ESFA
  - adult education funding from Greater London Authority (GLA) and/or one of the mayoral and combined authorities (MCAs)<sup>24</sup>
  - apprenticeship training provision funded through the apprenticeship levy.
- 38. Subcontracted provision that is part of the directly funded provider's responsibility is also within the scope of inspection. As part of the inspection, inspectors may look at any provision carried out on behalf of the provider by subcontractors or partners. Typically, visits to, or communications with, subcontractors are likely to include inspecting the direct contract holder's arrangements to quality assure and improve the provision.
- 39. Inspections will not include provision that the provider operates under subcontracted arrangements on behalf of other providers.
- 40. Ofsted reserves the right to inspect and grade any subcontractor and its provision as a separate entity against the EIF and this handbook.
- 41. Any provision that is part of a pilot scheme is normally outside the scope for inspection. Provision funded by the European Social Fund is normally outside the scope of inspection.

<sup>&</sup>lt;sup>24</sup> Nine combined authorities have been established so far. Currently the authorities are: Greater Manchester, Liverpool City Region, Sheffield City Region, West Yorkshire, North of Tyne, Tees Valley, West Midlands, West of England, Cambridgeshire/Peterborough: www.gov.uk/guidance/adult-education-budget-aeb-devolution.



## Inspecting residential provision in colleges

- 42. We inspect residential accommodation in colleges taking into account the national minimum standards for the accommodation of students aged under 18.<sup>25</sup> The standards apply to 'institutions within the further education sector', as defined by section 91 of the Further and Higher Education Act 1992, which have residential accommodation for 16- and 17-year-olds.<sup>26</sup> These inspections are separate from the inspection of the education and training provision of the college described in this handbook.
- 43. Our social care inspectors carry out these inspections. The approach is set out in the 'Social care common inspection framework (SCCIF): residential provision of further education colleges'.<sup>27</sup> If a college is registered as a care home, the Care Quality Commission inspects the accommodation.

## Inspection of religious education and collective worship in relation to Catholic sixth-form colleges

44. In the case of these colleges, the relevant Catholic diocese will inspect their denominational religious education, Catholic ethos and the content of collective worship. Our inspectors will not comment on the content of religious worship or on denominational religious education. Inspectors may visit lessons and assemblies in order to help them evaluate how these contribute to students' personal development and behaviour and attitudes.

## What inspections will cover

- 45. On a full inspection, inspectors will make an overall effectiveness judgement and key judgements on:
  - the quality of education
  - behaviour and attitudes
  - personal development
  - leadership and management.

<sup>&</sup>lt;sup>25</sup> Further education residential accommodation: national minimum standards, Department for Education; www.gov.uk/government/publications/further-education-residential-accommodation-national-minimum-standards.

 <sup>&</sup>lt;sup>26</sup> Further and Higher Education Act 1992; www.legislation.gov.uk/ukpga/1992/13/contents.
 <sup>27</sup> www.gov.uk/guidance/social-care-common-inspection-framework-sccif-residential-provision-of-further-education-colleges.



46. They will also make judgements on each major type of provision offered, as set out in the table below.

Type of provision	Description of provision
Education programmes for young people	Provision funded through the ESFA 16 to 18 classroom-based funding stream for study programmes and traineeships for those aged 16 to 18 and for ESFA-funded full-time provision for 14- to 16-year-olds enrolled in colleges.
Adult learning programmes	Provision funded through the adult education budget and/or advanced learning loans, including employability training for learners aged 19 and over referred for training by Jobcentre Plus. This includes community learning provision and traineeships for those aged 19 and over. This may include adult education provision funded by GLA and/or MCAs.
Apprenticeships	Apprenticeships at levels 2 to 5 funded by the ESFA and/or through the apprenticeship levy. <sup>28</sup>
Provision for learners with high needs	Provision for learners for which providers receive high-needs funding in addition to 16 to 18 ESFA funding for study programmes and/or 16 to 18 apprenticeships. Learners up to the age of 24 may be eligible for this funding.

- 47. Inspectors will take account of all types of provision within the scope of the inspection. They will grade and report on the types of provision. If the number of learners in a particular type of provision is very low and/or the provision is very new and inspectors cannot gather sufficient evidence to arrive at a graded judgement, it will not be graded.
- 48. The quality of provision for learners with high needs and with special educational needs and/or disabilities (SEND), a much broader group than those attracting high-needs funding, will always be considered during the inspection of any type of provision.
- 49. Sector subject areas will not be graded or reported on separately. However, inspectors may use their subject expertise to contribute to the evidence base for types of provision and key judgements.<sup>29</sup>
- 50. The lead inspector will normally confirm to the provider which types of provision will be graded separately.

<sup>&</sup>lt;sup>28</sup> www.gov.uk/government/publications/apprenticeship-accountability-statement. Where a provider registered with the Office for Students (OfS) provides apprenticeship training in one or more apprenticeship standards that includes a mandatory higher education qualification, the OfS may provide Ofsted with provider-specific information to inform the inspection judgement relating to the apprenticeship provision.

<sup>&</sup>lt;sup>29</sup> In the case of monitoring visits, inspectors will use their range of expertise to contribute to the relevant themes.



## **Before the inspection**

- 51. The lead inspector's planning will focus primarily on how inspectors will gather evidence of learners' experiences, to evaluate the different types of provision offered by the provider against the four key judgements of the EIF.
- 52. Inspectors' evidence-gathering will be primarily made up of focused curriculum reviews or 'deep dives', including lesson/session visits, scrutinising learners' work/training and assessment, and discussions with learners and teachers/ trainers. Inspectors may carry out some inspection activities jointly with members of the provider's staff.
- 53. Inspectors may plan visits to learners at work at their employer's or at subcontractor's premises and carry out inspection activities. These visits give inspectors the opportunity to hold discussions with learners and employers, to discuss learning programmes and to look at learners' work. Inspectors may carry out interviews/discussions with learners, employers and staff via telephone, video calls or webinars.

## The role of the nominee in inspection

- 54. Each provider is invited to nominate a senior member of staff to act as the provider's main link with the inspection team. The nominee should:
  - have a detailed understanding of the provider's programmes and operations, including, where appropriate, those of subcontractors
  - be sufficiently senior to ensure the cooperation of staff at all levels
  - have authority to carry out the role with autonomy.
- 55. The nominee's responsibilities include:
  - providing information for the lead inspector to support inspection planning
  - liaising with the lead inspector and ensuring that documents and other information are available, and that staff can attend meetings
  - briefing the provider's staff about arrangements
  - informing learners and employers about the inspection<sup>30</sup>
  - informing learners, employers, parents, carers and staff that they can give their views through the relevant online questionnaires (see 'Seeking the views of learners, parents and carers, employers and staff' below)<sup>31</sup>

<sup>&</sup>lt;sup>30</sup> Inspectors may identify a number of off-site learners and employers to observe and/or interview. The nominee should ensure that they are notified, as well as any other users and partners who inspectors wish to meet.

<sup>&</sup>lt;sup>31</sup> This does not apply to monitoring visits.



- attending team meetings, in particular the final grading/ judgement team meeting
- coordinating feedback arrangements in particular at the end of the inspection.

## Notification of inspection

- 56. Notification of all types of further education and skills inspections and monitoring visits normally takes place up to two working days before the inspection unless the inspection is unannounced. Ofsted reserves the right to carry out unannounced inspections or monitoring visits.
- 57. We will normally notify the provider in the morning of the notification day and will email the notification letter. The lead inspector will then contact the provider, normally by phone, as soon as possible and by the following morning at the latest. The lead inspector should make sure that:
  - good communications and effective working relationships are established
  - the arrangements for the inspection are confirmed.

## Planning for the inspection

- 58. As soon as the provider has been notified of the inspection, staff should draw together the information in paragraph 61. These should be working documents and not prepared specifically for the inspection. Inspectors should keep the review of documentation to a minimum. Providers are not expected to prepare anything extra for inspectors.
- 59. Inspectors should be aware that the provider will need to accommodate the inspection while still managing day-to-day operations.
- 60. Requests for a deferral will be handled in accordance with our policy.<sup>32</sup>
- 61. To ensure that the lead inspector has a clear understanding of the scope and range of provision and information needed to plan the logistics of the inspection, the nominee will send the following information, as applicable, as soon as possible:
  - details of the courses/programmes being delivered and their mode of delivery
  - timetables for lessons/sessions/workshops or other learning activities during the week
  - a list of provider staff and a diagram of the organisational structure

<sup>&</sup>lt;sup>32</sup> 'Deferring Ofsted inspections', Ofsted, 2016; www.gov.uk/government/publications/deferring-ofsted-inspections.



- the geographical spread of training premises and learners, particularly work-based learners and apprentices, according to regions or sub-regions
- the names and location of employers
- the names and location of subcontractors
- contact information for key staff
- the current number of learners in the following age groups: 14 to 16;<sup>33</sup> 16 to 18; 19+
- the current overall number of learners (excluding apprentices) at level 1 or below, level 2, level 3 and level 4/5, by subject area
- the current number of intermediate, advanced and higher-level apprentices, according to age groups: 16 to 18, 19 to 24, and 25+, by subject area and by apprenticeship framework or standard
- the current number of learners following employability programmes and those who have attended in the previous 12 months
- details of learners who are on a study programme but who are not working towards a substantial qualification
- the current number of learners following traineeships and those who have attended in the previous 12 months
- the current number of learners on community learning programmes and those who have attended in the previous 12 months
- the current number of learners with SEND and the number of learners for whom high-needs funding is received, and their particular needs.
- 62. To ensure that the provider understands the inspection process, the lead inspector will hold a telephone planning meeting with the nominee/most senior member of staff.
- 63. The lead inspector will use the telephone planning meeting to arrange how information is made available to inspectors. The provider should inform all subcontractors' staff, current learners, employers and other users about the inspection. It should emphasise that inspectors may visit any sessions involving learners either on the provider's premises or at other locations, including learners' workplaces or online.
- 64. The lead inspector will draw up a pre-inspection team briefing for the inspection team and the nominee. The purpose of this briefing is to focus inspection activity and identify areas for exploration, in particular the areas of the curriculum that will be reviewed through 'deep dives' (focused curriculum reviews).

<sup>&</sup>lt;sup>33</sup> Inspectors may ask for specific information relating to 14- and 15-year-olds.



- 65. Inspectors will select the 'deep dive' curriculum review areas they will focus on (and associated inspection activities, such as which learners and employers are being visited). They will take into account a range of factors, including:
  - the types of provision
  - the courses on offer, their subjects and levels
  - the relative performance on different courses
  - the number, spread and coverage of sites
  - the value of the provider's contract(s) with funding agencies or with employers
  - the geographical spread of learners
  - the geographical spread of employers
  - the mode of delivery and attendance
  - information from the provider's nominee, learners and employers
  - information from commissioning or funding bodies.
- 66. The team briefing letter will provide details about the start of the on-site inspection, including the location and timing of the initial meeting and any other relevant arrangements for the first day, including the planned curriculum reviews.

## Seeking the views of learners, parents and carers, employers and staff

- 67. Learners' views are important to inspection. It is important that all learners can express their views to inspectors. This also applies to employers and any other key stakeholders. Inspectors will consider the views of learners, parents and carers, provider staff and employers as important evidence.
- 68. Ofsted's online questionnaires for learners and employers (called Learner View and Employer View) are available to gather the views of learners and employers at the point of inspection. There are also online questionnaires for parents and carers of learners and for provider staff available at the point of inspection. After notifying the provider of the inspection, we ask the nominee to tell all staff, learners, employers and (where appropriate) parents and carers of learners that the inspection is taking place. The nominee should ask them to give their views to the inspection team by using these online questionnaires.<sup>34</sup>
- 69. Surveys of the views of learners, employers, parents/carers and staff carried out by the provider, funding bodies or other organisations provide evidence for the inspection and may indicate themes to explore further. They do not replace

<sup>&</sup>lt;sup>34</sup> This does not apply in the case of monitoring visits.



talking with learners, employers and staff during the inspection or views collected through our online questionnaires.

- 70. Inspectors will speak to a range of learners and employers, often as part of the 'deep dive' focused curriculum reviews. This may happen face to face or remotely, for instance through a webinar or online meeting. We may use other surveys to capture views.
- 71. Inspectors will take account of views expressed to them by learners, employers, parents, governors, staff and the nominee. Staff and learners must be able to speak to inspectors in private to ensure that the presence of the nominee or senior staff does not influence their responses. Meetings during the inspection may include those with samples of learners selected by inspectors and open-invitation meetings.
- 72. The lead inspector will take account of any external views on the provider's performance, for example through briefings from commissioning and funding bodies or other relevant regulators or inspectorates.

## **During the inspection**

## Days allocated to inspection and inspection team members

- 73. Inspections and monitoring visits will be led by either one of Her Majesty's Inspectors (HMI) or an Ofsted Inspector (OI) assisted by other HMIs and/or OIs.<sup>35</sup>
- 74. A full inspection normally lasts between two and five days on site. The number of inspectors involved will vary according to the size and complexity of the provider. Some inspectors may only be needed for part of the inspection. How the lead inspector will deploy the team depends on the number of learners and sites, the type(s) of provision and range of learning programmes.
- 75. Short inspections (see paragraphs 122 to 152) normally last no longer than two days on site. The number of inspectors involved will vary according to the size and complexity of the provider. Some inspectors may only be needed for part of the inspection.
- 76. Monitoring visits usually last between one and two days, depending on the scope of the visit and size of the provider. They will usually involve one or two inspectors (but may sometimes involve more).

<sup>&</sup>lt;sup>35</sup> An Ofsted Inspector is an inspector who is not an HMI but is deployed by Ofsted as a team or lead inspector on further education and skills inspections and monitoring visits.



## Gathering and recording evidence

- 77. Inspections will normally begin with in-depth discussions with provider leaders and managers about the provider's curriculum to establish the intent of the curriculum. Inspectors will ask about what leaders intend learners to learn; what are the end points and next steps they wish them to reach through this; what are the key concepts that they need to understand; and in what order they will learn them.
- 78. Although meetings with leaders are important, inspectors' first priority during inspections is to collect first-hand evidence.
- 79. Inspectors will primarily do this through a range of inspection activities, grouped into focused curriculum reviews, known as 'deep dives'. These will provide evidence of the effective implementation of the curriculum and its intent but they will also gather evidence which may be relevant to the other key judgement areas and progress judgements. These activities will be focused on curriculum areas selected by the lead inspector (see paragraph 65).
- 80. These inspection activities include:
  - direct observation of teaching, training and assessment
  - meetings and discussions with teachers, trainers and other staff (in particular subject specialists and subject leaders to understand the intent and implementation of the curriculum)
  - interviews and discussions with learners (these may happen in formal planned meetings or in more informal settings)
  - scrutinising learners' work
  - evaluating learning materials and their use by learners
  - analysing provider and learner records, showing planning for, and monitoring of, learners' individual progress and destinations from their starting points when they began their courses or apprenticeships
  - assessing learners' progress
  - examining what learners know, understand, and can do and make as a result of their learning.
- 81. Evidence drawn from these different activities and focused on specific curriculum areas should provide valid, reliable and sufficient evidence of the quality of education and training when connected, combined and brought together.
- 82. Evidence from these curriculum-related activities will also inform the other key judgements: behaviour and attitudes; personal development; and leadership and management.



- 83. Inspectors will also carry out other inspection activities to gather evidence for the key judgements. These may include:
  - analysing documents relating to leadership and management (such as records about safeguarding or notes of governors' meetings), or personal development and behaviour and attitudes (such as records about attendance or enrichment activities)
  - analysing learner, employer, parent/carer and staff views provided through questionnaires and other sources
  - meeting with learners, employers, staff, governors, board members, councillors, trustees, subcontractors, where appropriate.
- 84. During the inspection, inspectors will collect, analyse and record evidence and their judgements on paper or electronic evidence forms. It is essential that the evidence accurately reflects discussions. Inspectors should identify clearly information that was provided in confidence. The evidence forms, together with any briefings, plans or instructions prepared by the lead inspector, and responses from learners and employers (in hard copy, online or other formats) contribute to the evidence base. The lead inspector is responsible for assuring the quality of evidence.
- 85. Ofsted has no preferred teaching style. Inspectors judge the quality of education by the ways in which learners acquire knowledge, develop skills and exhibit appropriate behaviours for work and success in life or study. Teaching staff should plan their lessons as usual.<sup>36</sup>
- 86. Inspectors may visit employers, to observe learners' on-the-job skills development and speak to employers and their staff.
- 87. Inspectors will not normally indicate which sessions they plan to observe. The team reserves the right to visit any learner or employer and may cancel or add visits to ensure that enough evidence is collected. Inspectors will not normally give feedback to individual members of staff following these sessions.

## **Observations of teaching and training**

- 88. An important element of the inspection approach will be to visit lessons, workshops or sessions where teaching, training, learning and assessment are happening. Inspectors may often invite appropriate staff from the provider to take part in joint observations of these learning sessions.
- 89. Observation is primarily useful for gathering evidence about curriculum implementation and how teaching and training sessions contribute to the quality of education and training. Inspectors can use observations to gather

<sup>&</sup>lt;sup>36</sup> For other myths relating to inspections, please see 'Ofsted inspection: myths'; www.gov.uk/government/publications/further-education-and-skills-inspection-handbook.



evidence about how well staff implement the curriculum by looking at teaching of one or more subjects, and by triangulating observations with evidence collected through discussions with staff, learners, and, where relevant, employers, and through work scrutiny.

- 90. Inspectors will connect observation activity to other evidence for triangulation and as part of the deep dives. Observation is not about evaluating individual teachers or trainers. Inspectors will not grade the teaching or training they observe. Instead, inspectors will view teaching and training across a sample of the provision to provide part of the evidence base to inform inspection judgements, in particular the quality of education and training.
- 91. Observation is also useful for gathering evidence that contributes to other key judgements, including behaviour and attitudes. Observation enables inspectors to see direct evidence about how behaviour is managed and how behaviours and attitudes are developed in individual learning sessions. This evidence will complement the other evidence that inspectors gather about behaviour and attitudes during inspection.

## Work scrutiny

- 92. Inspectors may scrutinise learners' work across the provider and aggregate insights to provide part of the evidence for an overall view of quality of education, primarily around the impact of the education provided. Inspectors will not evaluate individual pieces of work. Inspectors will connect work scrutiny to lesson observation and, where possible, conversations with learners, staff and, where appropriate, with employers.
- 93. Inspectors may invite appropriate staff from the provider to take part in joint scrutiny of learners' work.
- 94. Work scrutiny is useful primarily for gathering evidence about the curriculum impact of the quality of education. Inspectors can use work scrutiny to evaluate learners' progress and progression through their course of study. Work scrutiny will show whether learners know more and can do more, and whether the knowledge and skills they have learned are well sequenced and have developed incrementally. Inspectors will synthesise what they find in order to contribute to their overall assessment of the quality of education across the provider.

## The use of data

95. Inspection uses a range of data that is available. Both before and during the inspection, inspectors will analyse the performance of the provider using the most recent validated data. Analysis may be at overall provider level and/or for individual subjects or types of provision. Although data alone will not lead directly to judgements, the primary data that measures success for each type of provision will provide important evidence for judging the impact of the quality of education.



- 96. Inspectors will evaluate learners' progress in relation to their starting points, based on their rate of learning, acquisition of knowledge, skills and behaviours and whether they have achieved their individual, challenging targets. They will also take account of data about the destinations learners go to when they leave the provider.
- 97. Inspectors will not look at internal progress and attainment data on GCSE and A-level courses where fixed-time terminal examinations comprise the entire assessment of the course. Similarly, inspectors will not normally look at predicted in-year achievement and attainment data more generally. That does not mean providers cannot use this data if they consider it appropriate. Inspectors will, however, put more focus on the curriculum and less on providers' generation, analysis and interpretation of performance data. Inspectors will be interested in the conclusions drawn and actions taken from any internal assessment information but they will not examine or verify that information first hand.

## The self-assessment report

- 98. Inspectors will use self-assessment reports, or equivalent documents, to assess risk, monitor standards and plan for inspection.
- 99. If these documents are not available in advance, the provider should share the latest report/plan(s) with the lead inspector following notification of the inspection.
- 100. Inspectors will, in any case, use other readily available information about the provider.
- 101. Ofsted does not require self-assessment to be provided in a specific format. Any assessment that is provided should be part of the provider's processes and not generated solely for inspection purposes.<sup>37</sup>

## **Meetings during inspection**

- 102. Inspectors are likely to have a number of different meetings with provider staff for different purposes. They will try to minimise disruption to the provider's regular business and to the inspection team's focus on assessing the quality of education and training. Therefore, meetings will be kept brief and purposeful.
- 103. Inspections will normally begin with in-depth discussion with senior leaders and managers about the provider's curriculum to establish the intent of the curriculum. This initial meeting will also provide useful insights into leadership

<sup>&</sup>lt;sup>37</sup> Ofsted will periodically write to all providers to request that they provide a copy of their selfassessment. Providers can send their latest self-assessment to fes.sar@ofsted.gov.uk at any time.



and management and other areas. There may be other meetings with senior leaders, including the nominee as necessary, as the inspection progresses.

- 104. Inspectors carrying out deep dives focusing on specific areas of the curriculum will normally meet with key curriculum staff. This is to understand its intent and implementation before carrying out their inspection activities to review that area of the curriculum. Other types of meeting have been referred to above in paragraphs 80 and 83.
- 105. The inspection team itself will hold meetings. They may be meetings of the whole team or between two or more inspectors. They may be held remotely via Skype or telephone or face to face. These may include:
  - an initial team meeting to:
    - brief the inspection team on the schedule for the inspection
    - clarify any queries about team members' roles
    - receive a brief update from the provider, including, if appropriate, an initial briefing from the provider's managers with relevant responsibilities for key areas to be covered of the inspection<sup>38</sup>
  - a meeting for the nominee to hear the emerging judgements and identify any opportunities to provide additional evidence
  - a grading/progress judgement meeting to reach judgements about the provider.
- 106. The nominee may attend some inspection team meetings, although they may not contribute to decisions about inspection judgements. By taking part in discussions about evidence collected during the inspection, the nominee can help to ensure that all appropriate evidence is taken into account. Any concerns about evidence should be raised with the lead inspector. The nominee will report to the provider's staff on the progress of the inspection.
- 107. Inspectors may hold additional meetings with the provider's staff.
- 108. The lead inspector will hold a feedback meeting for the provider and invitees to hear the key messages at the end of the inspection. Members of ESFA staff may attend to hear the feedback.<sup>39</sup>

## **Reaching final judgements**

109. Inspectors will discuss emerging findings with the nominee and, where appropriate, with senior staff.

<sup>&</sup>lt;sup>38</sup> Not all inspectors will necessarily attend this meeting.

<sup>&</sup>lt;sup>39</sup> Staff from GLA or an MCA may also attend where they are funding the provider.



110. The lead inspector will ensure that the inspection team agrees the judgements for full inspections using the descriptors in part 2 of this handbook.<sup>40</sup> The overall judgements will reflect all of the evidence considered by the inspection team. The evidence base must support the judgements convincingly.

## **Providing feedback**

- 111. Before leaving, the lead inspector should ensure that the provider is clear:
  - about the grades awarded for each judgement required<sup>41</sup>
  - that the grades awarded are provisional and, although unlikely, may be subject to change through moderation and quality assurance<sup>42</sup>
  - that the points provided in the feedback, subject to any change, will be generally reflected in the report, although the text of the report may differ slightly from the oral feedback
  - about the main findings and areas for improvement
  - that inspection findings may be shared with the Further Education Commissioner, ESFA, DfE, Ofqual, Office for Students (OfS) or other relevant regulator/inspectorate before the publication of the report
  - about the procedures that will lead to the publication of the report
  - about the complaints procedure
  - where relevant, about the implications of the provider being judged as requires improvement or inadequate overall<sup>43</sup>
  - that, if the overall effectiveness or the leadership and management of a sixth-form college, further education college or designated institution are judged inadequate, this has implications for the college in relation to appointing newly qualified staff in future years.<sup>44</sup>

<sup>&</sup>lt;sup>40</sup> For monitoring visits, when grades are referred to, this should be understood to refer to progress judgements.

<sup>&</sup>lt;sup>41</sup> For monitoring visits, when grades are referred to, this should be understood to refer to progress judgements.

<sup>&</sup>lt;sup>42</sup> For monitoring visits, when grades are referred to, this should be understood to refer to progress judgements.

<sup>&</sup>lt;sup>43</sup> Note the references to inadequate judgements on inspections and insufficient progress judgements on monitoring visits with respect to ESFA intervention in this guidance:

www.gov.uk/government/publications/removal-from-register-of-apprenticeship-training-providers <sup>44</sup> See 'Induction for newly qualified teachers (England)', Department for Education, 2018; www.gov.uk/government/publications/induction-for-newly-qualified-teachers-nqts.



## After the inspection

## Arrangements for publishing the report

- 112. The lead inspector is responsible for writing the inspection report and submitting the evidence to Ofsted shortly after the inspection ends. The text of the report should reflect the evidence. The findings in the report should be consistent with the feedback given to the provider at the end of the inspection.
- 113. Inspection reports will be quality assured before we send a draft copy to the provider. The draft report is restricted and confidential and should not be shared externally or published. The inspection process is not complete until the provider receives the final version of the report. We may share the findings of the inspection with the Further Education Commissioner, ESFA, MCAs or the GLA, DfE, Ofqual,OfS or other relevant regulator/inspectorate as necessary (that might entail sharing the draft report in whole or in part).
- 114. We will inform the provider of the timescale for commenting about factual inaccuracies in the draft report. The lead inspector will consider any factual inaccuracies identified by the provider and will make changes as appropriate.
- 115. Typically, providers will receive an electronic version of the final report before we publish the report. In most circumstances, we publish the final report on our website within four to six working weeks.

## The inspection evidence base

116. The evidence base for the inspection must be retained for the time specified in our guidance.<sup>45</sup> This is normally six years from the publication of the report. Information must not be disposed of if we still require it.

## **Quality assurance and complaints**

## **Quality assurance of inspection**

- 117. All inspectors are responsible for the quality of their work. The lead inspector must ensure that inspections are carried out in accordance with the principles of inspection and the code of conduct (set out in the EIF).
- 118. We monitor the quality of inspections through a range of formal processes. Senior HMI or HMI may visit some providers or monitor remotely to quality assure inspections. Inspection evidence bases and reports are subject to quality assurance monitoring and moderation within Ofsted. The lead inspector will be

<sup>&</sup>lt;sup>45</sup> 'Retention and disposing of information'. Inspectors can access this through the Ofsted engagement hub (internal only).



responsible for feeding back to the team inspectors about the quality of their work and their conduct.

119. All providers are invited to take part in a post-inspection evaluation in order to contribute to inspection development.

#### Handling concerns and complaints

- 120. The great majority of Ofsted's work is carried out smoothly and without incident. If concerns do arise during an inspection visit, they should be raised with the lead inspector as soon as possible in order to resolve issues before the inspection is completed. The lead inspector should seek advice where necessary. Inspectors should note any concerns raised, and actions taken, in the inspection evidence.
- 121. If it is not possible to resolve concerns during the inspection, the provider may wish to lodge a formal complaint. The lead inspector should ensure that the provider is informed of the procedures for making a formal complaint. Information about how to complain is available on our website.<sup>46</sup>

<sup>&</sup>lt;sup>46</sup> 'Raising concerns and making a complaint about Ofsted', Ofsted, 2018; www.gov.uk/government/publications/complaints-about-ofsted.



## **Short inspections**

- 122. Providers graded good for overall effectiveness at their previous inspection will usually be inspected within five years of the publication of that inspection report. Most will receive a short inspection (see paragraph 11).
- 123. A short inspection will determine primarily whether the quality of education/training that learners receive is good. Inspectors will consider the provider's quality of education and/or training and the effectiveness of leadership and management. They will assess whether safeguarding arrangements are effective and if learners benefit from good-quality careers advice and guidance. Short inspections may also cover any areas particular to a provider that the lead inspector judges necessary.
- 124. In order to confirm whether the provider remains good, inspectors will use the criteria set out in part 2 of this handbook. They will not be expected to carry out a full inspection within a reduced timeframe but to arrive at sufficient evidence to demonstrate that the provider remains good overall.
- 125. A short inspection report will not give graded judgements for provision types. It will not change the provider's overall effectiveness grade.
- 126. Once a provider has received its first short inspection and is confirmed to be good, we will usually carry out a further short inspection within five years of the publication of the previous report. If risk assessment identifies any decline in performance or if there are any safeguarding or other concerns about the provider, we may carry out a full inspection.<sup>47</sup> Ofsted reserves the right to carry out a full inspection to any provider at any reasonable time.
- 127. As with all other inspections under the EIF, the model of short inspections is designed to encourage constructive, challenging professional conversation between inspectors, leaders, managers and governors.

## The purpose of a short inspection

- 128. The main purpose of short inspections is to evaluate sufficiently whether the provider remains good and in particular:
  - whether the provider's quality of education/training is good
  - whether safeguarding arrangements are effective
  - whether careers education and guidance are of a good quality<sup>48</sup>

<sup>&</sup>lt;sup>47</sup> As at paragraph 11.

<sup>&</sup>lt;sup>48</sup> Section 41 of the Technical and Further Education Act 2017 requires that Ofsted `comment[s]' on careers guidance provided to students in further education colleges, sixth-form colleges and designated institutions. The Act defines students for this purpose as those aged 16 to 18 and those up



whether leaders, managers and governors have the capacity to make continued improvement and manage change well.

A short inspection will also take into account: any other aspect that the lead inspector considers particularly relevant given the findings of the previous inspection report; issues identified at the planning stage; and the particular nature of the provider.

- 129. Inspectors will focus primarily on the quality of education during a short inspection. They will not expect to cover the criteria within the quality of education judgement in part 2 of this handbook to the same extent as on a full inspection. They will focus on a number of key curriculum areas using deepdive focused curriculum reviews to provide sufficient evidence that the provider remains good. This will follow the same approach as set out in the sections above: 'gathering and recording evidence', 'observations of teaching and training', 'work scrutiny' and 'use of data'.
- 130. A short inspection will be carried out by one or more inspectors over one or two days, depending on the size and type of provider.<sup>49</sup>

## **Outcomes of a short inspection**

- 131. A short inspection has three possible outcomes.
  - Outcome 1 the provider continues to be a good provider. In these cases, it will receive a short inspection report following the report publication process).
  - Outcome 2 the provider is at least good and there is sufficient evidence of improvement to suggest that the provider may be judged outstanding. In these cases, the short inspection will be extended to a full inspection.
  - Outcome 3 the inspection team has insufficient evidence to satisfy itself that the provider remains good, or there are concerns arising from evidence gathered that the provider may not be good. In these cases, the short inspection will be extended to a full inspection.
- 132. Inspectors will always report on whether safeguarding is effective. If safeguarding is not effective, inspectors will extend the short inspection to a full inspection.

to the age of 25 who have an education, health and care (EHC) plan. While the statutory duty applies only to the inspection of the above institutions, inspectors will inspect and comment in similar fashion on careers advice on short and full inspections of all further education and skills providers as appropriate. If there are no 16- to 19-year olds or those with EHC plans, the inspection may not cover careers guidance.

<sup>&</sup>lt;sup>49</sup> That is one or two days on site. Additional time is also allocated for the lead inspector to plan the inspection and write the inspection report.



## Providers that remain good (outcome 1)

133. If inspectors judge that a provider remains good (outcome 1), they will confirm this judgement in the final feedback at the end of the short inspection.

## Extending short inspections to full inspections (outcomes 2 and 3)

- 134. If there is sufficient evidence of improved quality to suggest that the provider may be judged outstanding, the short inspection will be extended to a full inspection (outcome 2).
- 135. If the lead inspector has insufficient evidence to confirm that the provider remains good **or** if there is evidence that the provider may no longer be good (which may include concerns about safeguarding), the short inspection will be extended to a full inspection (outcome 3).
- 136. In the cases of outcomes 2 or 3, the lead inspector will inform the provider by the end of the short inspection of the decision to extend the inspection to a full inspection.
- 137. For outcomes 2 and 3, the short inspection will be extended to a full inspection as soon as possible. This will usually be completed within 15 working days of the short inspection. More inspectors may join the lead inspector on site. This may include HMI and/or OIs. The inspection team will gather and evaluate evidence to make a full set of graded judgements against the EIF. The lead inspector from the short inspection will usually continue the full inspection.
- 138. A decision to extend the inspection does not predetermine the outcome of the full inspection. At the end of the full inspection, the provider may receive any grade on the four-point grading scale.
- 139. The lead inspector of the full inspection will contact the nominee and tell them when the full inspection will start. The lead inspector will share the team composition and deployment. The inspector may request further evidence and information for planning before the on-site stage of the inspection begins.
- 140. Between the end of the short inspection and the beginning of the full inspection following extension, evidence from the short inspection will be shared with the new team. The lead inspector and that team will build on the evidence to complete the full inspection, avoiding repetition or duplication.
- 141. The full inspection may move straight to evidence gathering, without an initial team meeting.
- 142. A short inspection report will not be produced when the short inspection converts to a full inspection. Instead, the provider will receive a full inspection report.



## Inspectors' planning and preparation

143. The lead inspector will share with the inspection team:

- essential information about the provider and the timings for the inspection
- a short summary of any areas to be focused on, based on a brief analysis of the pre-inspection information
- a brief outline of inspection activity, including planned 'deep dive' focused curriculum reviews. This will be finalised on site.

## Notification and introduction

- 144. We will normally notify the provider up to two working days before the inspection, unless the inspection is unannounced. Ofsted reserves the right to carry out unannounced inspections or visits. We will notify the provider in the morning of the notification day and will email the notification letter. The lead inspector will then contact the provider as soon as possible.
- 145. Leaders, managers and governors are not required to prepare documents or other materials for inspection. Inspectors will review documents and other materials that leaders, staff and governors use for normal day-to-day business. Any assessment should be part of the provider's usual evaluation work and not generated solely for inspection purposes. Inspectors will use what the provider has.
- 146. During the initial telephone call to a provider selected for short inspection, the lead inspector will:
  - establish contact with the provider's nominee
  - confirm the date of the inspection
  - explain the purpose of the inspection, including the different possible outcomes of the short inspection
  - indicate the likely format and timings of the short inspection
  - request that the provider alerts learners, employers, parents and carers (where appropriate) and provider staff about the inspection. These groups will be invited to give their views by means of online questionnaires
  - make initial arrangements for meeting or interviewing governors, managers, staff, learners, employers and others
  - make arrangements to visit employers or subcontractors as necessary.



- 147. Inspectors may also request further information during the initial telephone call, by subsequent email or at the first opportunity on site. This information may include:
  - information about learners, their types of provision, courses/programmes, subject areas and locations
  - timetables for lessons/sessions/workshops or other learning activities
  - a list of provider staff and/or a diagram of the organisational structure and key staff contact information
  - the current self-assessment report or equivalent and any evaluation of the impact of actions taken to date
  - recent data on learners' outcomes, performance, progress and destinations (but note paragraph 97 above about internal progress and attainment data on GCSE and A-level courses where fixed-time terminal examinations comprise the entire assessment of the course)
  - lists of employers and subcontractors and their locations.

148. Requests for a deferral will be handled in accordance with Ofsted's policy.<sup>50</sup>

## Feedback at the end of a short inspection

149. The lead inspector will give oral feedback at the end of the short inspection. The lead inspector is responsible for managing this meeting and agreeing attendance with the nominee.

150. The lead inspector will:

 state whether the provider continues to be a good provider or

state that there is evidence that the provider may no longer be good or there is insufficient evidence to conclude that the provider is a good provider; if either is the case, they will explain that the inspection will be extended into a full inspection and the process for this

or

state that there is sufficient evidence of improved quality to extend the inspection to a full inspection

and

<sup>&</sup>lt;sup>50</sup> 'Deferring Ofsted inspections', Ofsted, 2016; www.gov.uk/government/publications/deferring-ofsted-inspections.



make clear whether the provider's safeguarding arrangements are judged to be effective and provide feedback on other relevant areas covered in the short inspection (as outlined in paragraph 128).

## **Reporting on the short inspection**

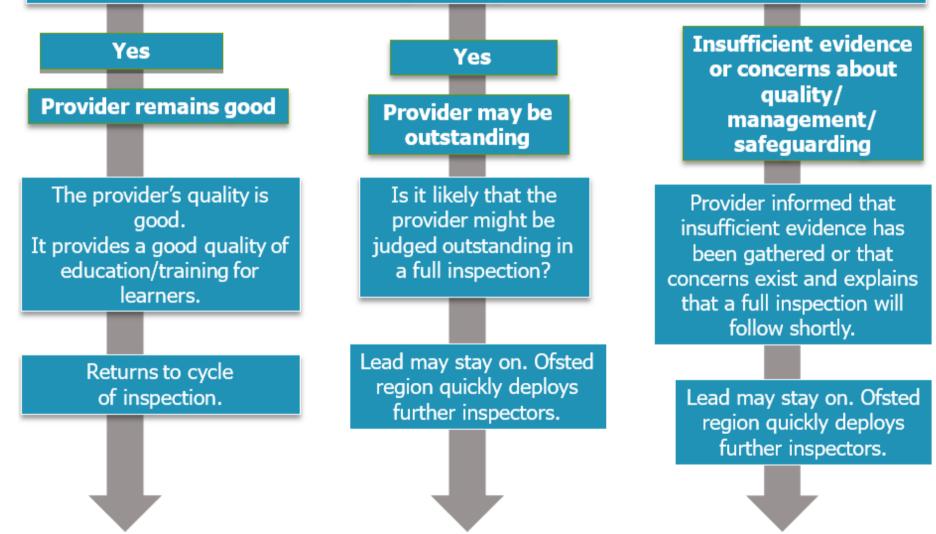
151. If the quality of provision is good, the provider will receive a short inspection report setting out the inspection findings. These will include statements that the provider is good, a judgement on whether safeguarding arrangements are effective, and a summary of what the provider does well and what it can do better. If the short inspection is extended to become a full inspection, the provider will receive a full inspection report as outlined above and not a short inspection report.

## Quality assurance and publication of the short inspection report

152. The short inspection report will be published on our website. Quality assurance and publication processes are the same as those for full inspection reports (see paragraphs 112 to 121).



## Is the provider a good provider? Is safeguarding effective?





# Part 2. The evaluation schedule: how further education and skills providers will be judged

## Background to the evaluation schedule

- 153. Inspectors must use the evaluation schedule alongside the guidance set out in part 1 of this handbook and the EIF.
- 154. The evaluation schedule is not exhaustive. It does not replace the professional judgement of inspectors. Inspectors must interpret grade descriptors in relation to the type(s) of provision inspected and context of the provider.
- 155. In line with the EIF, inspectors will make judgements on the following areas:
  - overall effectiveness

and the four key judgements:

- the quality of education
- behaviour and attitudes
- personal development
- leadership and management.
- 156. We have created the criteria for each of these judgements using inspection experience, areas of consensus in academic research and our own research. You can find a full note of how the judgement criteria relate to the available research in our commentary.<sup>51</sup>
- 157. Inspectors use the following four-point scale to make all judgements, including, where applicable, on the effectiveness of the different types of provision offered:
  - grade 1: outstanding
  - grade 2: good
  - grade 3: requires improvement
  - grade 4: inadequate.

## The evaluation schedule and grade descriptors

## **Overall effectiveness**

158. Inspectors must use all their evidence to evaluate what it is like to be a learner at the provider. In making their judgements about a provider's overall

<sup>&</sup>lt;sup>51</sup> 'Education inspection framework: overview of research', Ofsted, January 2019; www.gov.uk/government/publications/education-inspection-framework-overview-of-research.



effectiveness, inspectors will consider whether the quality of provision is good or whether it exceeds good and is therefore outstanding. If it is not good, inspectors will consider whether it requires improvement or is inadequate.

- 159. In judging the overall effectiveness, inspectors will take account of:
  - the overall effectiveness judgement for each type of provision inspected
  - the four key judgements.
- 160. Inspectors will first judge the overall effectiveness of each type of provision inspected. To do this, they will apply the grading criteria set out in the EIF. The section 'Evaluating types of provision' in this handbook sets out how inspectors will evaluate the overall effectiveness of each type of provision. The inspection report will include a numerical grade for each type of provision inspected. Inspectors will then grade the four key judgements. Where there are differences in grades given for a type of provision, inspectors will consider the following when awarding the grade for overall effectiveness:
  - the number of learners in/the funding value of the relevant provision
  - the impact of the weaker areas on learners' overall experience and quality of education received.
- 161. Inspectors will always make a written judgement about the effectiveness of the arrangements for safeguarding learners.
- 162. Before making the final judgement on overall effectiveness, inspectors must evaluate the extent to which the education and training provided meets the needs of all learners. This includes learners with SEND and those who have high needs.

## Grade descriptors for overall effectiveness

## Outstanding (1)

- The quality of education is outstanding.
- All types of provision offered are likely to be outstanding. In exceptional circumstances, a type of provision may be good, as long as there is convincing evidence that the provider is improving this provision rapidly and securely towards it being outstanding.
- All key judgements are likely to be outstanding. In exceptional circumstances, one of the key judgements may be good, as long as there is convincing evidence that the provider is improving this area rapidly and securely towards it being outstanding.
- Safeguarding is effective.



163. To judge whether a provider is **good**, **requires improvement** or is **inadequate**, inspectors will use a 'best fit' approach, relying on the professional judgement of the inspection team.

## Good (2)

- The quality of education is at least good.
- All types of provision offered are likely to be good or outstanding. In exceptional circumstances, a type of provision may require improvement, if there is convincing evidence that the provider is improving this provision rapidly and securely towards it being good.
- All key judgements are likely to be good or outstanding. In exceptional circumstances, one of the key judgement areas may require improvement, as long as there is convincing evidence that the provider is improving it rapidly and securely towards it being good.
- Safeguarding is effective.

## **Requires improvement (3)**

- Other than in exceptional circumstances, it is likely that, where the provider requires improvement in any of the key judgements, the provider's overall effectiveness will require improvement.
- Safeguarding is effective, or, if there are any weaknesses in safeguarding, they are not difficult to rectify, and there are no serious failings that leave learners being harmed or at risk of harm.

## Inadequate (4)

The judgement on the overall effectiveness is likely to be inadequate when any one of the key judgements is inadequate and/or safeguarding is ineffective.



## **Evaluating types of provision**

164. The following section outlines what inspectors will look for to demonstrate how the grade descriptors for each key judgement apply to each type of provision.

## Education programmes for young people

- 165. To achieve comparability with the way in which we inspect and judge 16 to 19 provision in schools and academies under the EIF, the considerations below align with those in the school inspection handbook.
- 166. Inspectors will review provision for learners aged 14 to 16 enrolled full time at a college and provision for learners on traineeships aged 16 to 19 as part of this judgement.
  - Inspectors will consider how well leaders and teachers promote high expectations for achievement and progress through the systems they use to monitor and develop the quality of provision for learners, including the most disadvantaged, those with SEND and those with high needs.
  - Inspectors will consider how leaders and teachers develop or take on a purposeful curriculum that provides progression and stretch, as well as mathematics and English for all learners, including those without GCSE legacy grades A\* to C (reformed grades 9 to 4) and, where relevant, work experience or industry placements and non-qualification activities.<sup>52</sup>
  - Inspectors will review how well high-quality impartial careers guidance enables learners to make progress and move on to a higher level of qualification, employment, further training or independent living when they are ready to do so.
  - Inspectors will use observations of teaching and training activities, and discussions with learners, teachers, support staff and, where relevant, employers, to consider how well learners develop personal, social and independent learning skills.
  - Inspectors will judge how well learners achieve high levels of punctuality and attendance, and how well their conduct and attitudes, including in non-qualification or enrichment activities and/or work experience, prepare them for employment or to progress to higher levels of study and/or independence.
  - Inspectors will also consider whether arrangements for safeguarding learners are appropriate and effective.

<sup>&</sup>lt;sup>52</sup> Non-qualification activities may include tutorials, work to develop study, leadership teamwork, selfmanagement skills and volunteering.



## Adult learning programmes

- 167. Adult learning comprises a rich variety of learning and training, such as programmes for those with SEND, vocational training, employability training and community learning.
  - Inspectors will judge, where appropriate, how well the curriculum, including the wider curriculum, for each strand of a provider's adult learning programme has a clearly defined purpose that is relevant to the education and training needs and interests of learners, and to local employment opportunities, and supports local and national priorities.
  - Inspectors will judge how effectively leaders, managers and governors focus public funding on people who are disadvantaged and least likely to participate in education and training, and work with other partners to widen participation and support learners' progression to further learning and/or employment relevant to their personal circumstances.
  - Inspectors will assess how well leaders and managers use community learning funding to develop learning programmes and projects that develop stronger communities, where appropriate.
  - Inspectors will judge how effectively staff work with learners, employers and other partners such as Jobcentre Plus, to ensure that teaching, learning and assessment enable learners to develop personal, social and employability skills that prepare them well for their intended job role, career aims and/or personal goals.
  - Where appropriate, inspectors will judge how well providers record and recognise learners' progress and achievements to inform teaching and support programmes to help learners reach their goals.
  - Inspectors will also consider whether arrangements for safeguarding young people and vulnerable learners are appropriate and effective.

## Apprenticeships

- 168. Inspectors will consider how well leaders and managers ensure that the apprenticeship curriculum meets the principles and requirements of an apprenticeship.
  - Evidence will include the extent to which the provider's staff engage with employers to:
    - complete the apprenticeship commitment statement
    - plan the initial assessment, training, assessments, review points and milestones throughout
    - agree any additional qualifications to be included



- monitor and support apprentices, including those with SEND and those who have high needs, to progress quickly, gain new knowledge, skills and behaviours and achieve to their full potential.
- Inspectors will judge how well trainers, assessors, coaches and mentors communicate up-to-date vocational and technical subject knowledge that reflects expected industry practice and meets employers' needs.
- Inspectors will determine whether apprentices acquire that knowledge effectively so that they demonstrate the required skills and behaviours that enable them to complete their apprenticeships, contribute to their workplace and fulfil their career aims by progressing to their intended job roles or other sustained employment, promotion or, where appropriate, moving to a higher level of apprenticeship or qualification.
- Inspectors will also consider whether arrangements for safeguarding young people and vulnerable learners are appropriate and effective.

## Provision for learners with high needs

- 169. Part 3 of the Children and Families Act 2014 explains the current arrangements for young people with learning difficulties and/or disabilities.<sup>53</sup> The Act aims to encourage education, health and social care services to work together. Local authorities must describe the provision available to young people in the area by publicising the 'local offer'. A young person has a learning difficulty or disability if he or she has:
  - a significantly greater difficulty in learning than most others of the same age
  - a disability that prevents or hinders him or her from using the kind of facilities generally provided for others of the same age in general post-16 institutions.
- 170. Inspectors will consider the extent to which leaders, managers and governors use the funding for learners with high needs so that their individual learning programmes challenge learners to: develop their independence; improve their communication skills; make relevant personal choices and decisions; and prepare themselves for adult life.
  - Inspectors will judge how successfully learners participate in good-quality and individually tailored learning programmes that lead to paid or voluntary employment where appropriate (including to supported internships, traineeships and apprenticeships) and/or to greater independence in their everyday lives.
  - Inspectors will evaluate how effectively leaders and managers coordinate all specialist support, including speech and language development,

<sup>&</sup>lt;sup>53</sup> www.legislation.gov.uk/ukpga/2014/6/part/3/enacted.



behaviour management, occupational therapy and physiotherapy, so that learners develop the skills they need.

- Where appropriate, inspectors will determine the extent to which the choice of accreditation helps learners progress towards further learning, vocational training, employment and independent living.
- Inspectors will judge whether procedures for recognising and recording learners' progress and achievement are rigorous and purposeful and support the achievement of all learners.
- Inspectors will determine whether staff are suitably qualified and/or have appropriate expertise to support learners or specific groups of learners. They will determine whether learning resources, including assistive technology, are to the required standard and specification and whether they are used effectively to support learners to overcome their barriers to achieving their challenging learning goals.
- Inspectors will judge how successfully learners develop skills to enhance their employment opportunities and independence in their everyday lives in real-life situations, including meaningful work experience, and how well they take an active part in their local communities.
- Inspectors will judge how well learners following academic or vocational qualifications make progress and achieve, compared with all learners on the same programme. They will also judge whether learners progress into appropriate paid or voluntary employment, further learning or other activities.
- Inspectors will also consider whether arrangements for safeguarding learners are appropriate and effective.

## The quality of education<sup>54</sup>

- 171. Inspectors will take a rounded view of the quality of education that a provider delivers to its learners.
  - Inspectors will consider the provider's curriculum, which embodies the decisions the provider has made about the knowledge, skills and behaviours its learners need to acquire to fulfil their aspirations for learning, employment and independence.
  - They will also consider the way teachers teach and assess to support learners to build their knowledge and to apply that knowledge as skills.
  - Finally, inspectors will consider the outcomes that learners achieve as a result of the education they have received.

<sup>&</sup>lt;sup>54</sup> This covers the quality of education and training. Where teachers and teaching are referred to, this should be understood to cover trainers and training too.



## Intent

- 172. In evaluating the provider's educational intent, inspectors will primarily consider the curriculum leadership provided by senior and subject leaders.
- 173. The evaluation focuses on factors that contribute to learners receiving education and training that enables them to achieve highly. These factors are listed below.
  - Leaders and managers have selected and developed a curriculum that develops the knowledge, skills and behaviours that learners need in order to take advantage of the opportunities, responsibilities and experiences that prepare them for their next stage in education, training or employment. In this way, it can powerfully address social disadvantage.
  - It is clear what the curriculum is preparing learners for. It is also clear what learners will need to be able to know and do at the end of their learning or training programmes.
  - Leaders, managers and teachers have planned and sequenced the curriculum so that learners can build on previous teaching and learning and develop the new knowledge and skills they need.
  - The curriculum offers learners the knowledge and skills that reflect the needs of the local and regional context.
  - The curriculum intent takes into account the needs of learners, employers, and the local, regional and national economy, as necessary.
  - The curriculum ensures that all learners benefit from high academic, technical and vocational ambitions. This means that the curriculum should be ambitious for disadvantaged learners or those with SEND, including those who have high needs, and should meet those needs.

## The curriculum

- 174. The curriculum sets out the aims of a programme of education and training. It also sets out the structure for those aims to be implemented, including the knowledge, skills and behaviours to be gained at each stage. It enables the evaluation of learners' knowledge and understanding against those expectations.
- 175. We will judge providers taking radically different approaches to the curriculum fairly. We recognise the importance of providers' autonomy to choose their own curriculum approaches. If leaders are able to show that they have thought carefully, that they have built a curriculum with appropriate coverage, content, structure and sequencing, and that it has been implemented effectively, then inspectors will assess a provider's curriculum favourably.



## Sources of evidence specific to curriculum intent

- 176. Inspectors will draw evidence about leaders' intent for the curriculum principally from discussion with senior and subject leaders. Inspectors will explore:
  - how leaders have ensured that a subject curriculum includes content that has been identified as most useful and that this content is taught in a logical progression, systematically and explicitly for all learners to acquire the intended knowledge, skills and behaviours
  - how leaders ensure that the curriculum supports learners' progression and provides knowledge and/or skills for the future (including non-qualification activity, where relevant)
  - how learners see links between different areas of knowledge and skills and recognise that some knowledge and skills are transferable
  - how carefully leaders have thought about the sequence of teaching knowledge and skills to build on what learners already know and can do.

Inspectors will also consider any documentary evidence that leaders wish to provide in the format that the provider normally uses. Inspectors will not request materials to be produced or provided in any specific format for inspection.

#### Implementation

- 177. In evaluating the implementation of the curriculum, inspectors will focus on how the curriculum is taught at subject, classroom or workshop level.
- 178. We will focus on the following factors.
  - Teachers having expert knowledge of the subjects that they teach. If they do not, they are supported to address gaps so that learners are not disadvantaged by ineffective teaching.
  - Teachers enable learners to understand key concepts, presenting information clearly and promoting discussion.
  - Teachers check learners' understanding effectively, and identify and correct misunderstandings.
  - Teachers ensure that learners embed key concepts in their long-term memory and apply them fluently and consistently.
  - Leaders and teachers have designed and they deliver the subject curriculum in a way that allows learners to transfer key knowledge to longterm memory. The curriculum is sequenced so that new knowledge and skills build on what learners know and can do and learners can work towards defined end points.
  - Teachers use assessment to check learners' understanding in order to inform teaching.



Teachers use assessment to help learners to embed and use knowledge fluently, to develop their understanding, and to gain, extend and improve their skills and not simply memorise disconnected facts.

## The use of assessment

- 179. When used effectively, assessment can help learners to embed and use knowledge fluently and to show that they are competent in applying their skills. The results of effective assessment assist teachers to produce clear and achievable next steps for learners. However, assessment is too often carried out in a way that creates unnecessary burdens for staff and learners. It is therefore important that leaders and teachers understand its limitations and avoid misuse and overuse.
- 180. Inspectors will evaluate how assessment supports the teaching of the curriculum, while not driving teachers towards excessive individualisation, differentiation or interventions that are almost impossible to deliver without lowering expectations of some learners and/or driving up teachers' workload.

## Sources of evidence specific to curriculum implementation

- 181. The following activities will provide inspectors with evidence about the provider's implementation of its intended curriculum:
  - discussions with subject specialists, subject leaders and teachers about:
    - the curriculum that learners follow
    - the intended end points towards which those learners are working
    - their view of how those learners are progressing through the curriculum
  - reviews of curriculum plans or other long-term planning (in whatever form teachers and/or subject leaders usually produce and use them)
  - visits to classes, workshops and other activities, including observations of teaching and training
  - scrutinising work produced by learners
  - interviews with learners
  - discussions with teachers about how often they are expected to record, upload and review data
  - discussions with subject specialists and leaders about the content and pedagogical content knowledge of teachers, and what is done to support them
  - discussions with staff, including specialist staff, who support learners in developing their knowledge, skills and behaviours.
- 182. In order to triangulate evidence effectively, inspectors will ensure that they gather a variety of these types of evidence in relation to the same sample of



learners. Inspectors will also ensure that the samples of learners they choose are sufficient to allow them to reach a valid and sufficiently reliable judgement on the quality of education offered by the provider overall.

## Impact

- 183. When inspectors evaluate the impact of the education provided by the provider, they will focus on what learners have learned, and the skills they have gained and can apply.
- 184. Inspectors will focus on the following factors.
  - A well-constructed, well-taught curriculum will lead to good results because those results will reflect what learners have learned. There need be no conflict between teaching a broad, rich curriculum and achieving success in examinations and tests or assessments.
  - Disadvantaged learners and learners with SEND acquire the knowledge and skills they need to succeed in life.
  - End-point assessments and examinations are useful indicators of learners' outcomes, but they only represent a sample of what learners have learned. Inspectors will balance this with their first-hand assessment of learners' work.
  - All learning builds towards an end point. Learners are being prepared for their next stage of education, training or employment at each stage of their learning. Inspectors will consider whether learners are ready for their next steps.
  - Inspectors will also consider whether learners are ready for the next stage and are going to appropriate, high-quality destinations.

## Sources of evidence specific to curriculum impact

- 185. Inspectors will gather evidence of the impact of the education offered by the provider from the following sources:
  - nationally generated and validated performance information about learners' progress and attainment
  - first-hand evidence of the progress learners are making, drawing together the evidence from the interviews, observations, work scrutiny and documentary review, described above (see 'sources of evidence specific to curriculum implementation')
  - any information provided by the provider about the destinations to which their learners progress when they leave the provider
  - telephone conversations or other similar discussions with a selection of learners about their destinations



- discussions with learners, for instance about what they have remembered about the knowledge and skills they have acquired and how their learning enables them to connect ideas.
- 186. Inspectors will evaluate learners' progress in relation to their starting points, based on their rate of learning, acquisition of knowledge, skills and behaviours and whether they have achieved their individual, challenging learning goals.
- 187. Inspectors will not look at internal progress and attainment data on GCSE and A-level courses where fixed-time terminal examinations comprise the entire assessment of the course. Similarly, inspectors will not normally look at predicted in-year achievement and attainment data more generally.
- 188. That does not mean providers cannot use this data if they consider it appropriate. However, inspectors will put more focus on the curriculum and less on providers' generation, analysis and interpretation of performance data. Inspectors will be interested in the conclusions drawn and actions taken from any internal assessment information, but they will not examine or verify that information first hand.

# Balancing intent, implementation and impact to reach a quality of education judgement

189. Inspectors will **not** grade intent, implementation and impact separately. Instead, inspectors will reach a single graded judgement for the quality of education and training, drawing on all the evidence they have gathered and using their professional judgement.

## Grade descriptors for quality of education

For the quality of education provided to be judged outstanding, it must meet the following criteria.

## Outstanding (1)

- The provider meets all the criteria for a good quality of education securely and consistently.
- The quality of education is exceptional.

In addition, the following apply.

## Intent

The provider's curriculum intent is strong. Throughout the provider and its subcontractors, teachers have a firm and common understanding of the intended curriculum and what it means for their practice.

## Implementation

The provider's implementation of the curriculum is consistently strong. Across all parts of the provider, including in subcontracted provision and



for learners with SEND and those with high needs, teaching and training are of a high quality. Training activities contribute well to delivering the curriculum intent.

The work that learners do over time embodies consistently demanding curriculum goals. It matches the aims of the curriculum in being coherently planned and sequenced towards cumulatively sufficient knowledge and skills for future learning and employment.

## Impact

- The impact of the taught curriculum is strong. Learners acquire and develop high-quality skills and produce work of a consistently high standard.
- Learners consistently achieve highly, particularly the most disadvantaged. Learners with SEND achieve the best possible outcomes.
- 190. To judge whether the quality of education is **good**, **requires improvement** or is **inadequate**, inspectors will use a 'best fit' approach, relying on the professional judgement of the inspection team.
- 191. **Note:** Some sections of the criteria appear in [square brackets] below. This is to mark that they are transitional only, because we recognise that not all providers will have had the opportunity to complete the process of taking up or constructing their curriculum fully by September 2019. We will review these bracketed sections before September 2020 to decide whether they should be deleted.

## Good (2)

## Intent

- Leaders adopt or construct a curriculum that is ambitious, appropriately relevant to local and regional employment and training priorities and designed to give learners, particularly the most disadvantaged, the knowledge and skills they need to succeed in life. [If this is not yet fully the case, it is clear from leaders' actions that they are in the process of bringing this about.]
- The curriculum is coherently planned and sequenced towards cumulatively sufficient knowledge and skills for future learning and employment. [If this is not yet fully the case, it is clear from leaders' actions that they are in the process of bringing this about.]
- The provider is ambitious for all its learners, including those with SEND and those who have high needs, and this is reflected in the curriculum. The curriculum remains ambitious and is tailored, where necessary, to meet individual needs. [If this is not yet fully the case, it is clear from leaders' actions that they are in the process of bringing this about.]



Learners study the intended curriculum. Providers ensure this by teaching all components of the full programmes of study.

## Implementation

- Teachers have expert knowledge of the subject(s) and courses they teach. Leaders provide effective support for those teaching outside their main areas of expertise. Where relevant, teachers have extensive and up-todate vocational experience.
- Teachers present information and/or demonstrate skills clearly, promoting appropriate consideration of the subject matter being taught. They check learners' understanding systematically, identify misconceptions and provide clear, direct feedback. In doing this, they respond and adapt their teaching as necessary, but without having to use unnecessary, time-consuming, individual approaches to presenting subject matter.
- The work that teachers give to learners is demanding and ensures that learners build knowledge and acquire skills, improving on what they already know and can do.
- Teachers encourage learners to use subject-specific, professional and technical vocabulary well.
- Teachers work effectively with support staff to ensure that all learners achieve as they should.
- Over the course of study, teachers design and use activities to help learners remember long term the content they have been taught, to integrate new knowledge into larger concepts and to apply skills fluently and independently.
- Teachers and leaders use assessment well, for example to help learners embed and use knowledge fluently and flexibly, to evaluate the application of skills, or to check understanding and inform teaching. Leaders understand the limitations of assessment and do not use it in a way that creates unnecessary burdens for staff or learners.
- Teachers create an environment that allows the learner to focus on learning. The resources and materials that teachers and trainers select and produce – in a way that does not create unnecessary workload for staff – reflect the provider's ambitious intentions for the course of study and clearly support the intent of a coherently planned curriculum, sequenced towards cumulatively sufficient knowledge and skills for future learning, independent living and employment.

## Impact

Learners develop detailed knowledge across the curriculum and, as a result, achieve well across all areas of their study. Learners make substantial and sustained progress from their identified and recorded starting points in each of their courses and, where applicable, across the curriculum. Where appropriate, this is reflected in results from national



examinations, which meet government expectations, or in the qualifications or apprenticeship standards obtained.

Learners are ready for the next stage of education, employment or training. They have gained qualifications or have met the standards to go on to destinations that meet their interests and aspirations and the goal of their course of study. Learners with SEND/high needs have greater independence in making decisions about their lives.

### **Requires improvement (3)**

■ The quality of education is not yet good.

### Inadequate (4)

- The quality of education is likely to be inadequate if any one of the following applies:
- The curriculum has little or no structure or coherence, and leaders have not appropriately considered sequencing. Learners experience a jumbled, disconnected series of lessons/training that do not build their knowledge, skills or understanding.
- Learners' experiences in lessons or sessions contribute weakly to their learning of the intended curriculum.
- The curriculum does not prepare learners for the opportunities, responsibilities and experiences of life in modern Britain.
- Weak assessment practice results in teaching that fails to meet learners' needs.
- Learners do not develop or improve the English and mathematical skills they need to succeed in their next stage, whether that is in education, training or employment or in greater independence.
- The attainment and progress of learners are consistently low and show little or no improvement over time, indicating that learners are underachieving considerably.
- Learners with SEND do not benefit from a good-quality education. Staff's expectations of them are low. Staff do not identify learners' needs accurately, and are therefore unable to support learners' development effectively.
- Learners have not attained the qualifications, skills or behaviours appropriate for them to progress to their next stage of education, training or employment.



### **Behaviour and attitudes**

- 192. This judgement considers how leaders and staff create a safe, disciplined and positive environment within the provider and the impact this has on the behaviour and attitudes of learners.
- 193. The judgement focuses on the factors that research and inspection evidence indicate contribute most strongly to learners' positive behaviour and attitudes, thereby giving them the greatest possible opportunity to achieve positive outcomes. These factors are:
  - A calm and orderly environment in the provider, classroom, workshop and workplace, as this is essential for learners to be able to learn.
  - The setting of clear expectations for behaviour across all aspects of provider life, including at work.
  - A strong focus on attendance at and punctuality to learning and work settings to minimise disruption, and so that learners gain valuable employability skills.
  - Learner motivation and positive attitudes to learning are important predictors of attainment.
  - A positive and respectful provider culture in which staff know and care about learners.
  - An environment in which learners feel safe because staff and learners do not accept bullying, harassment or discrimination. Staff deal with any issues quickly, consistently and effectively.

### Learners with particular needs

- 194. The provider may be working with learners with particular needs to improve their behaviour or their attendance. When this is the case, 'behaviour and conduct that reflect the provider's high expectations and their consistent, fair implementation' are likely to indicate improvement in the attendance, punctuality and conduct of these learners.
- 195. Some learners, or groups of learners, who have particular needs may have weak attendance or display challenging behaviour. When this is the case, inspectors will evaluate the impact of the provider's high expectations, the consistent, fair implementation of policies, the support given by the provider to the learners, and the impact on the marked and sustained improvement of the attendance and behaviour of these learners.

### Sources of evidence specific to behaviour and attitudes

196. Inspectors will use evidence gathered during the inspection as well as evidence of trends in learners' behaviour and attitudes over time. Inspectors will use first-hand evidence from visits to learning sessions and training workshops, including visits to learners at work or on work placements. Inspectors will also



gather evidence from interviews with learners, staff, employers and other partners, for which documents such as attendance registers may also be used.

- 197. Inspectors' judgements about learners' behaviour and attitudes are concerned with their attitudes to learning and, where appropriate, to work, and the development of the skills relevant to their learning programme. Inspectors' judgements also take account of learners' ability to demonstrate appropriate behaviour for the learning and work environments. Inspectors will consider the main purpose of the type of provision when they prioritise the impact that each of the criteria has on learners' behaviour and attitudes.
- 198. The learner and staff surveys used in inspection contain questions about safeguarding, how respondents feel about the provider and how well supported and respected they feel in the provider.
- 199. Inspectors will carry out other evidence-gathering activities that include, but are not limited to:
  - observing learners' behaviour in a range of different classes/workshops at different times of the day
  - observing learners' punctuality in arriving at the provider, to classroom and workshop sessions and to work
  - observing learners' courtesy, respect for, and good manners towards, each other and adults, and pride in themselves and their provider and/or employer
  - reviewing documentary evidence about behaviour, including how the provider tackles challenging behaviour
  - gathering the views of learners, employers, parents, staff, those with responsibility for governance and other stakeholders
  - gathering evidence about the typical behaviour of learners who are not on site during the inspection
  - balancing evidence seen during the inspection and evidence of trends over time.



### Grade descriptors for behaviour and attitudes

200. For the behaviour and attitudes of a provider to be judged outstanding, it must meet the following criteria:

### Outstanding (1)

- The provider must meet all the criteria for good behaviour and attitudes, securely and consistently.
- Behaviour and attitudes are exceptional.

In addition, the following apply.

- Learners have consistently high levels of respect for others. They play a highly positive role in creating an environment that values and nurtures difference. Bullying and harassment are never tolerated.
- Learners demonstrate consistently highly positive attitudes and commitment to their education and/or training. They are persistent in the face of difficulties. If learners struggle with this, the provider takes intelligent, swift and highly effective action to support them.
- There are many examples of commitment beyond the basics, for example high participation in skills competitions or social action projects.
- Learners behave consistently well, demonstrating high levels of self-control and consistently positive attitudes to their education and/or training. If learners struggle with this, the provider takes intelligent, fair and highly effective action to support them to succeed in their programme of learning.
- 201. To judge whether behaviour and attitudes are good, requires improvement or are inadequate, inspectors will use a 'best fit' approach, relying on the professional judgement of the inspection team.

### Good (2)

- Providers have high expectations of learners' behaviour and conduct and these are applied consistently and fairly. This is reflected in learners' behaviours and conduct.
- Learners' attitudes to their education or training are positive. They improve their attitudes over time. They understand their rights and responsibilities as learners. They are committed to their learning, know how to study effectively, are resilient to setbacks and take pride in their achievements.
- Learners have high attendance and are punctual. This includes participating in any distance-learning activities, such as online learning and virtual learning environments.
- Relationships among learners and staff reflect a positive and respectful culture where the principles of equality and diversity are nurtured. Learners feel safe and rarely experience bullying, harassment or



discrimination. If incidents occur, learners feel safe and confident to report them, knowing that staff will take swift and appropriate action.

#### **Requires improvement (3)**

- Behaviour and attitudes are not yet good.
- Learners feel safe and confident in reporting incidents of bullying, harassment or discrimination, knowing that staff will take swift and appropriate action.

### Inadequate (4)

Behaviour and attitudes are likely to be inadequate if any one of the following applies.

- Learners' lack of engagement, motivation or enthusiasm inhibits their progress and development.
- A significant minority of learners show a lack of respect and self-discipline. Learners ignore or rebut requests to moderate their conduct and are not ready to move on to their next stage or the world of work.
- Learners' attendance is consistently low and shows little sign of sustained improvement.
- Incidents of bullying, harassment or prejudiced and discriminatory behaviour, both direct and indirect, are frequent.
- Learners have little confidence in the provider's ability to tackle bullying, harassment or discrimination successfully.
- Learners are not safe, or do not feel safe, at the provider or at work or subcontractor settings.

### **Personal development**

- 202. The curriculum should support learners to develop their knowledge and skills beyond the purely academic, technical or vocational. This judgement evaluates the provider's intent to provide for the personal development of learners, and the quality of the way in which it does this.
- 203. As the provider is working with learners, those learners are also being influenced by other factors in their home environment, their community and elsewhere. Providers can teach and train learners how to build their confidence and resilience, for example, but they cannot determine how well young people and adult learners draw on this. Similarly, providers cannot make their learners active, engaged citizens, but they can help them understand how to engage with society and provide them with plentiful opportunities to do so. Providers



can take effective action to prepare learners for many aspects of life, but the impact of this work may not be seen until many years later. In this judgement, therefore, inspectors will seek to evaluate the quality and intent of what a provider offers and will look to see what learners know but will not attempt to measure the impact of the provider's work on the lives of individual learners.

- 204. The judgement focuses on the most significant dimensions of the personal development of learners that our education system has agreed, either by consensus or statute, are the most significant:
  - developing responsible, respectful and active citizens who are able to play their part and know how to become involved in public life
  - developing and deepening learners' understanding of the fundamental British values of democracy, individual liberty, the rule of law and mutual respect and tolerance
  - promoting equality of opportunity so that all learners can thrive together, understanding that difference is a positive, not a negative, and that individual characteristics make people unique
  - promoting an inclusive environment that meets the needs of all learners, irrespective of age, disability, gender reassignment, race, religion or belief, sex or sexual orientation, relationship status or pregnancy
  - developing learners' character, which we define as the set of positive personal traits, dispositions and virtues that informs their motivation and guides their conduct so that they reflect wisely, learn eagerly, behave with integrity and cooperate consistently well with others. This gives learners the qualities they need to flourish in our society
  - developing learners' confidence, resilience and knowledge so that they can keep themselves mentally healthy
  - developing learners' understanding of how to keep physically healthy and maintain an active lifestyle
  - developing an age-appropriate understanding of healthy relationships through appropriate relationship and sex education
  - providing an effective careers programme that offers advice, experience and contact with employers to encourage learners to aspire, make good choices and understand what they need to do in order to reach and succeed in their chosen career
  - supporting readiness for the next phase of education, training or employment so that learners can make the transition to the next stage successfully.

### Sources of evidence specific to personal development

205. To inform this judgement, inspectors will use evidence gathered during the inspection and evidence of trends in learners' personal development over time.



Inspectors will use first-hand evidence from visits to learning sessions and training workshops, including visits to learners at work or on work placements. Inspectors will gather evidence from interviews with learners, staff, employers and other partners. Evidence will also include information provided through learner, employer and parent questionnaires. Inspectors will use a range of evidence to evaluate personal development, including:

- the range, quality and take-up of extra-curricular activities offered
- how well leaders promote British values
- how well leaders develop learners' character through the quality of education that they provide
- where appropriate, the quality of debate and discussions that learners have
- learners' understanding of the protected characteristics and how they can promote equality and diversity, and how they celebrate the things we have in common
- the quality of careers information, education, advice and guidance, and how well these benefit learners in choosing and deciding on their next steps.

#### Grade descriptors for personal development

206. For personal development to be judged outstanding, it must meet the following criteria.

### Outstanding (1)

- The provider meets all the criteria for good in personal development securely and consistently.
- Personal development is exceptional.

In addition, the following apply.

- The provider consistently and extensively promotes the personal development of learners. The provider goes beyond the expected, so that learners have access to a wide, rich set of experiences that teach them why it is important to contribute actively to society. Opportunities for learners to develop their talents and interests are of exceptional quality.
- The provider ensures that participation in these activities is very high, particularly among those from disadvantaged backgrounds, and all benefit from these opportunities and experiences.
- 207. To judge whether personal development is good, requires improvement or is inadequate, inspectors will use a 'best fit' approach, relying on the professional judgement of the inspection team.



### Good (2)

- The curriculum extends beyond the academic/technical/vocational and provides for learners' broader development, enabling them to develop and discover their interests and talents
- The curriculum and the provider's wider work support learners to develop their character – including their resilience, confidence and independence – and, where relevant, help them know how to keep physically and mentally healthy.
- The provider prepares learners for future success in education, employment or training by providing: unbiased information to all about potential next steps; high-quality, up-to-date and locally relevant careers guidance; and opportunities for encounters with the world of work.
- The provider prepares learners for life in modern Britain by: teaching them how to protect themselves from radicalisation and extremist views; helping to equip them to be responsible, respectful, active citizens who contribute positively to society; developing their understanding of fundamental British values; developing their understanding and appreciation of diversity; celebrating what we have in common; and promoting respect for the different protected characteristics as defined in law.

### **Requires improvement (3)**

Personal development is not yet good.

### Inadequate (4)

Personal development is likely to be inadequate if any one of the following applies.

- A significant minority of learners do not understand how and why to live healthy, positive lives.
- Leaders and those responsible for governance, through their words, actions or influence, directly and/or indirectly, undermine or fail to promote equality of opportunity.
- Leaders and those responsible for governance do not protect learners from radicalisation and extremist views when learners are vulnerable to these. Policy and practice are poor, which means that learners are at risk.



### Leadership and management

- 208. Inspectors will look at the work of principals, chief executives, senior leaders, subject leaders and others with leadership and management roles when reaching this judgement.<sup>55</sup>
- 209. This judgement is about how leaders, managers and those responsible for governance ensure that the education and training delivered by the provider have a positive impact on all learners, including those with SEND and those who have high needs. It focuses on the areas in which inspection evidence and research show that leaders and managers can have the strongest impact on the quality of education and training provided. Important factors include:
  - leaders' high expectations of all learners and the extent to which these are embodied in day-to-day interactions with and support for learners
  - the extent to which leaders focus their attention on the education and training they provide, leading to better outcomes for learners and continued and sustainable improvement
  - whether continuing professional development for teachers, trainers and other staff is aligned with the curriculum, and the extent to which this develops teachers' subject expertise and pedagogical knowledge over time, so that they deliver high-quality education and training
  - the extent to which leaders ensure that learners benefit from effective teaching and high expectations in classrooms, in workshops, at work or with subcontractors
  - whether leaders engage with learners, parents, their community and employers to plan and support the education and training that learners get
  - the extent to which leaders consider the workload and well-being of their staff, while also developing and strengthening the quality of the workforce
  - the extent to which leaders' and managers' high ambitions are for all learners, including those who are difficult to engage
  - whether leaders and those responsible for governance understand their respective roles and carry these out to enhance the effectiveness of the provider.

### Governance

210. Inspectors will seek evidence of the impact of those responsible for governance. They will determine whether they provide confident, strategic

<sup>&</sup>lt;sup>55</sup> Research suggests that leadership and management can be highly effective when it is shared by different individuals and distributed across different levels across a provider.



leadership and create strong accountability for, and oversight and assurance of, educational performance to ensure continuous and sustainable improvement.

- 211. Inspectors should consider whether those responsible for governance:
  - know the provider and understand its strengths and weaknesses
  - support and strengthen the provider's leadership and contribute to shaping its strategic direction
  - ensure that the provider meets its statutory responsibilities
  - provide challenge and hold senior leaders and managers to account for improving the quality of learning and the effectiveness of performance management systems.
- 212. Inspectors will satisfy themselves that those responsible for governance understand their responsibilities and are ensuring that these are carried out appropriately within the provider. They are not expected to review a list of duties with inspectors.

#### **College groups and governance arrangements**

213. Many providers cooperate as groups, with an overall board and chief executive officer, or similar arrangement. These assume some or all of the responsibilities formerly shouldered by the individual college's/provider's governing body. In these providers, inspectors will seek evidence of the impact of the overall board and its staff as well as the college's/provider's local board, committee or governing body, to which there are relevant delegated responsibilities.

### Safeguarding

- 214. Inspectors will always take into account how well providers help and protect young people and learners so that they are kept safe.<sup>56</sup> Although inspectors will not provide a separate numerical grade for this, they will always make a written judgement in the leadership and management section of the inspection report about whether the arrangements for safeguarding young people and learners are effective.
- 215. If safeguarding is ineffective, this is likely to lead to a judgement of inadequate leadership and management. The following are examples of what ineffective safeguarding might include:
  - learners' behaviour towards each other is unsafe, putting learners at risk of harm

<sup>&</sup>lt;sup>56</sup> Inspectors should also take into account the provider's safeguarding of any young people below the age of 16 who may be on the premises of a provider, even when the quality of their education is not within the scope of inspection.



- incidents of bullying or prejudiced and discriminatory behaviour, either direct or indirect, are common
- learners have little confidence that the provider will address concerns about their safety, including concerns about the risk of abuse
- learners or particular groups of learners do not feel safe in the provider, the workplace or in a subcontractor's premises
- leaders and managers do not handle safeguarding allegations about staff members and learners appropriately
- leaders and managers do not have suitable arrangements for learners to raise concerns, for identifying vulnerable adults or for managing safe recruitment
- leaders fail to protect learners from the dangers of radicalisation and extremism in accordance with the 'Prevent' duty guidance.<sup>57</sup>
- 216. However, there may be circumstances when it is appropriate to judge a provider as requires improvement, rather than inadequate, when there are minor weaknesses in safeguarding arrangements that are easy to put right.
- 217. 'Inspecting safeguarding in early years, education and skills settings'<sup>58</sup> sets out the approach inspectors should take to inspecting safeguarding in providers covered by the EIF. This should be read alongside the framework and this handbook.
- 218. In addition, inspectors should be familiar with relevant, including statutory, guidance on safeguarding:
  - Keeping children safe in education: statutory guidance for schools and colleges'<sup>59</sup>
  - 'Working together to safeguard children'.<sup>60</sup>
  - 'Positive environments where children can flourish'.<sup>61</sup>

www.gov.uk/government/publications/keeping-children-safe-in-education--2.

<sup>60</sup> 'Working together to safeguard children', Department for Education, July 2018;
 www.gov.uk/government/publications/working-together-to-safeguard-children--2.
 <sup>61</sup> 'Positive environments where children can flourish: a guide for inspectors about physical

intervention and restrictions of liberty', Ofsted, March 2018; www.gov.uk/government/publications/positive-environments-where-children-can-flourish.

<sup>&</sup>lt;sup>57</sup> www.gov.uk/government/publications/prevent-duty-guidance.

<sup>&</sup>lt;sup>58</sup> 'Inspecting safeguarding in early years, education and skills settings', Ofsted, 2015; www.gov.uk/government/publications/inspecting-safeguarding-in-early-years-education-and-skills-from-september-2015.

<sup>&</sup>lt;sup>59</sup> 'Keeping children safe in education', Department for Education, 2018;



### Sources of evidence specific to leadership and management

- 219. Inspectors will gather a range of evidence from meetings with leaders, managers and governors and first-hand evidence of their work across the provider, including in subcontracted provision.
- 220. Inspectors will use documentary evidence that the provider supplies to evaluate the impact of the work of leaders, managers and governors, both currently and over time. They will use this in conjunction with first-hand evidence. This includes, but is not limited to:
  - meetings with leaders and those responsible for governance, to evaluate how well they fulfil their statutory duties with respect to equality and safeguarding
  - documentary evidence that demonstrates the effectiveness of the provision for all learners and its continuous and sustainable improvement
  - interviews with staff and learners to evidence how well leaders have created a positive culture
  - first-hand evidence gathered during the inspection
  - responses to the staff, learner, employer and parent/carer questionnaires. These will be particularly useful for judging the culture that leaders and managers have established
  - any evidence the provider has from surveying the staff and the way in which leaders and managers have responded to concerns raised by staff, parents or employers
  - considering the overall aims of bodies giving strategic direction to providers on skills and economic needs, such as mayoral and combined authorities for devolved adult education.

### Grade descriptors for leadership and management

221. For the leadership and management of a provider to be judged outstanding, it must meet the following criteria.

### Outstanding (1)

- The provider meets all the criteria for good leadership and management securely and consistently.
- The leadership and management are exceptional.

In addition, the following apply.

Leaders ensure that teachers receive focused and highly effective professional development. Teachers' subject, vocational, technical, pedagogical and pedagogical content knowledge builds and develops consistently over time and improves the quality of education provided to learners.



- Leaders' engagement with learners, employers, parents and the local community/economy is very effective. They provide clear and direct evidence of the positive impact of how this engagement benefits learners and ensures continuous and sustainable improvement.
- Leaders ensure that regular, frequent and meaningful engagement takes place with staff at all levels, so that they can be confident that issues will be identified. When issues are identified – in particular about workload – leaders deal with them consistently, appropriately and quickly.
- Staff consistently report high levels of support for well-being issues.
- 222. To judge whether leadership and management are good, requires improvement or inadequate, inspectors will use a 'best fit' approach, relying on the professional judgement of the inspection team.



### Good (2)

- Leaders have a clear and ambitious vision for providing high-quality, inclusive education and training to all. This is realised through strong, shared values, policies and practice.
- Leaders focus on improving teachers' subject and teaching knowledge to enhance the teaching of the curriculum and the appropriate use of assessment. The practice and subject knowledge and up-to-date vocational expertise of staff build and improve over time.
- Leaders ensure that all learners, including those with SEND and high needs, and disadvantaged learners, get the information, advice, guidance and support to achieve their next steps and progress to positive destinations. Leaders provide the support for staff to make this possible.
- Leaders engage effectively with their community, including, where relevant, with parents/carers, employers, local services and organisations responsible for local and regional economic planning.
- Leaders engage with their staff and are aware and take account of the main pressures on them. They are realistic and constructive in the way they manage staff, including their workload
- Those responsible for governance understand their role and carry this out effectively. They ensure that the provider has a clear vision and strategy and that resources are managed well. They hold leaders to account for the quality of education and training and help to ensure continuous and sustainable improvement.
- Those responsible for governance ensure that the provider fulfils its legal duties and responsibilities. These include, for example, those under the Equality Act 2010, and those in relation to the 'Prevent' strategy and safeguarding.
- Leaders protect staff from harassment, bullying and discrimination.
- The provider has an effective culture of safeguarding that enables staff to: identify, help and protect learners who may need early help or who are at risk of neglect, abuse, grooming, exploitation, radicalisation or extremism; help learners to reduce their risk of harm by securing the support they need, or referring in a timely way to those who have the expertise to help; and manage safe recruitment and allegations about adults and learners who may be a risk to other learners and vulnerable adults.

### **Requires improvement (3)**

- Leadership and management are not yet good.
- Safeguarding is effective. If any weaknesses in safeguarding exist, these are not difficult to rectify, and there are no serious failings that leave learners being harmed or at risk of harm.



### Inadequate (4)

Leadership and management are likely to be inadequate if any one of the following applies:

- Leaders are not doing enough to tackle a poor quality of education or training. This significantly impairs the progress of learners, including the most disadvantaged, learners with SEND and those who have high needs.
- Leaders are not aware of, or do not take effective action to stem, the decline in the quality of provision.
- The curriculum fails to meet the needs of learners, employers, the local community or local and regional economies. This is reflected in the low proportion of learners who progress to destinations relevant to their career or learning aims.
- The curriculum does not equip learners with the skills, knowledge or understanding required to prepare them for life in modern Britain or enable them to progress to their next steps.
- Leaders, managers and those responsible for governance, through their words, actions or influence, directly and/or indirectly undermine or fail to promote equality of opportunity. They do not prevent discriminatory behaviour or prejudiced actions and views.
- Safeguarding is ineffective. The provider's arrangements for safeguarding learners do not meet statutory requirements and do not protect learners, or the provider takes insufficient action to remedy weaknesses following a serious failure of safeguarding arrangements.
- Leaders, managers and governors are not protecting learners from radicalisation and extremist views. Policy and practice are poor, which means that learners are at risk.





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# Governors' Council

Code of Good Governance for English Colleges Professional: Prudent: Passionate March 2015

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## Foreword

The English college system is amongst the best in the world and has a central role in supporting the attainment of young people and adults, preparation for employment and further study, continued skills development and economic growth. It supports the aspirations of its students, both for their own sake and to serve the needs of society and the economy. It also plays a major role in shaping democratic, sustainable and inclusive communities.

These well-defined purposes create the need for governance structures and practices which involve engaging with staff, students, parents, other education partners and the business community, and allow governors and trustees to be able to demonstrate the public benefit which is the basis for our exempt charity status.

Compared with many countries in the world, English colleges enjoy an exceptional degree of autonomy. This independence is a corner stone of our system and lies at the heart of the sector's success. It will continue to be of the highest importance as the sector becomes increasingly innovative and entrepreneurial in meeting the education and skills needs of the nation.

That is why college governance is not a static concept; many colleges, for example, now have group structures including academy and subsidiary boards and this has been reflected in this new code. Excellence in governance is at the centre of the English college sector and the need to demonstrate exemplary governance practices will be even more important as the sector continues to diversify and innovate.

We have consulted with a wide range of stakeholders to draw up this Code of Good Governance as a way of supporting college governors and senior leadership teams in developing and maintaining excellence. The Code has been developed by the sector for the sector.

By adopting and implementing the Code, boards will publicly demonstrate their leadership and stewardship in relation to their own college, protect its reputation and that of the wider sector and provide appropriate assurance to key stakeholders.

More importantly, adopting the new Code is an opportunity to rethink and refresh approaches as the sector strives to be at the forefront of best practice in governance. It signals a willingness to enter into a new era of governance with the energy and commitment to ensure the very highest standards for our stakeholders.

The Code contains:

- An initial statement of the core values and expectations that provide the context for the way in which college governance is conducted.
- The 10 principal governance responsibilities that support the values and are vital to successful implementation.

- More detailed consideration of each principal responsibility.
- A list of references and links to source documents and good practice examples.

With the continuing trend for greater transparency and 'student/customer' protection, we cannot stress enough the importance of being proactive in providing this assurance if we are to avoid future legislative or regulatory creep.

As autonomous bodies it is for individual colleges to take forward the Code as they see fit but our suggestion is that you may wish to consider adopting the new Code at your summer board meeting, building it into college governance procedures and processes, assessing and commenting each year in annual reports and periodically undertaking a governance effectiveness review.

Notwithstanding substantial competition in our sector, there is a strong mutual interest for governing boards to work together to support our collective reputation. A failure of governance at one college reflects on us all, and it is more important than ever for us to work to the values and expectations of the Code.

MSbH

Carole Stott Chair of Association of Colleges

Mark With

Mark White Chair of the Governors' Council

# The Code

The Code is written to support governance practice, which in turn will help colleges work successfully towards meeting their mission and strategy. The Code needs to be read alongside the college's Instrument and Articles of Government and the relevant legal and regulatory requirements. The Code is based on a set of shared values and expectations and boards will work within the 'spirit' of the Code as much as its 'letter'. As a sector our approach to governance is to be committed and pro-active.

This Code has been developed for general further education colleges (GFECs), sixth form colleges (SFCs) and foundation colleges. The word 'colleges' refers to all parts of the college sector unless otherwise stated.

The term board has been used throughout to cover governing bodies, corporations and trusts.

The term principal includes the role of 'accounting officer' under the financial memoranda of the funding agencies. The post may also be known as the chief executive.

The principal regulators are the Secretary of State for the Department for Education (DfE) and the Secretary of State for the Department for Business Innovation and Skills (BIS).

Adoption of this code is voluntary. The Code sets out principal responsibilities and practices which any college within the sector will need to adopt in order to show that it is conducting its business in the best interest of its students and funders. Adoption of the code should not limit innovation in governance or stifle the dynamic nature of colleges.

The Code uses the normal "must and should" convention for governance codes. A "must" is an area of activity which is covered by statute and/or is the minimum expected by the principal regulators and funding agencies. Activities which exceed these basic requirements and represent good or enhanced governance practice are described as 'should'.

Acknowledging the multiplicity and autonomy of the sector, boards are free to achieve the expectations of the 'must' and 'should' statements in whatever manner they see fit. Where a board has adopted the Code, but for good reason does not comply with particular provisions within it, the board should explain its rationale and how its approach meets the spirit of the Code.

Recognising the importance of ensuring all colleges meet funding requirements, the funding agencies will continue with the current funding condition that English colleges either adopt this AoC Code of Governance or alternatively have due regard to the UK Corporate Governance Code. Each college should state its adoption of the Code in the corporate governance statement contained in its annual audited statements.

This Code itself will be reviewed regularly to ensure that it remains fit for purpose. This will normally take place, every three years.

# The Core Values of College Governance

High quality further education, which commands public confidence and promotes the reputation of individual colleges and the sector, must rest on a number of shared values. By implementing such values the board can: ensure quality education and training for its students; demonstrate public benefit; provide the basis for its own effectiveness; support college autonomy; support the sustainability of the service and enhance the reputation of the sector; and, by example, demonstrate dynamic leadership.

A failure to adopt and implement a set of agreed values has implications beyond the college concerned, by potentially undermining the collective reputation of all colleges and the wider sector.

In setting out core values, the Code adopts and builds on the *Seven Principles of Public Life* which provide an ethical framework for the personal behaviour of governors. In addition, given the specific nature of further education, the Code also adopts the values and behaviours of being:

- Respectful,
- Professional,
- Prudent, and
- Passionate about education and good governance.

The Code is based on the following expectations of good governance, which illustrate the values and beliefs of college governors and trustees:

- Putting the student first; promoting high expectations and ambitions for students and staff.
- Ensuring inspirational teaching and learning.
- Creating a safe environment for students to learn and develop.
- Providing strong leadership to both the senior team and the community the college serves.
- Setting the strategy and acting as guardians of the college's mission.
- Demonstrating accountability to students, parents, staff, partners, employers, funders, trustees and other stakeholders, including publishing accurate and timely information on performance.
- Listening to students, parents, employers and staff.
- Ensuring the achievement of equality of opportunity and diversity throughout the college.
- Using the college's autonomy and independence to meet local education and skills needs.

# The Ten Principal Responsibilities of Good Governance

To implement and embed the above values and expectations in the college, governors, trustees, and senior leaders will undertake to:

- 1. Formulate and agree the **mission and strategy** including defining the ethos of the college.
- 2. Be **collectively accountable** for the business of the college taking all decisions on all matters within their duties and responsibilities.
- 3. Ensure there are **effective underpinning policies and systems**, which facilitate the **student voice**.
- 4. Foster exceptional teaching and learning.
- 5. Ensure that the college is **responsive to workforce trends** by adopting a range of strategies for engaging with employers and other stakeholders.
- 6. Adopt a **financial strategy and funding plans** which are compatible with the duty to ensure sustainability and solvency of the college.
- 7. Ensure that **effective control and due diligence** takes place in relation to all matters including acquisitions, subcontracting and partnership activity.
- 8. Meet and aim to exceed its statutory responsibilities for equality and diversity.
- 9. Ensure that there are organised and **clear governance and management** structures, with well-understood delegations.
- 10. Regularly **review governance** performance and effectiveness.

# Strategy and Leadership

1.1. The board provides the overall strategic leadership for the college. The board must formulate and agree the mission and strategy including defining the ethos of the college. The board should consider setting down its aspirations for the college in a vision.

1.2. The board must formally approve the strategic plan. This plan should cover all aspects of the college's work including partnerships and subsidiary companies. The board should ensure that the plan is realistic and underpinned by an affordable financial strategy.

1.3. The strategic plan should be based on an assessment of need. The plan should adequately reflect the interest and views of students, parents, employers and the community. Board members should be able to explain the underpinning rationale and be familiar with the supporting evidence base and with the results of any horizon scanning exercises.

1.4. There is an expectation by the principal regulators that, where assessments indicate serious issues that could affect future sustainability, all options are considered and a Structure and Prospects Appraisal is completed.

1.5. As a contribution to its mission and public good, the board should consider its approach to, and have oversight of, its corporate social responsibility.

1.6. In order to ensure successful implementation, the board must be clear how performance will be measured. It should identify and adopt a set of key performance indicators (KPIs) that cover financial health, teaching and learning, student experience and outcomes, staff performance and stakeholder opinions.

1.7. The board should also consider establishing an annual operating plan that identifies those aspects of the strategic plan being implemented in any particular year.

1.8. Board members should monitor and scrutinise the college's activities effectively, including using external benchmarks, challenge shortfalls in performance, and ensure that weaknesses are addressed.

1.9. The mission and strategy should be published, refreshed annually, and reviewed at least every three years through a process that involves key stakeholders.

1.10. The board may wish to go further and amplify the mission along the lines of a 'public benefit statement', describing how the college aims to add value to the social, economic and physical well-being of the communities it serves.

# **2** Collectively Accountable

2.1. The board must be collectively accountable for the business of the college, taking all decisions on all matters within its duties and responsibilities.

2.2. Members of boards must comply with the legislation relevant to their legal form of incorporation. Board members are charity trustees and must comply with charity legislation and case law.

2.3. The board must set out its primary responsibilities in the Instrument and Articles of Government, which should be published widely and be known to all governors. These responsibilities should be supported by a schedule of delegation which sets out how each responsibility is to be met and by whom, including those items which the board delegates to the principal.

2.4. The board must seek assurance that it meets all legal and regulatory requirements imposed on it as a corporate body, and college compliance should be kept under regular review.

2.5. The board should conduct its affairs as openly and transparently as possible; consulting fully on its plans and delivery. The general principles and requirements of the Freedom of Information Act must apply, so that staff and students have access to all appropriate information about the board's proceedings.

2.6. Public reporting is important and contributes to confidence in the sector. An annual members' report and audited financial statements should be made widely available both internally and externally.

2.7. The annual members' report should be published and include a section that sets out the governance arrangements - including the extent to which this Code has been adopted - and the policies on public disclosure.

2.8. The board should ensure that students and the public are given honest, accurate and timely information about all aspects of provision and that the board has the necessary information to be able to challenge, where necessary, the executive.

2.9. There should be clear and published complaints and whistleblowing procedures. The board should receive regular reports on the number and types of complaint and how complaints are resolved.

2.10. Board members are required to fulfil their duties in line with accepted standards in public life. Board members must avoid conflicts of interest and act solely in the interests of the college at all times.

2.11. Governors, whose views are not consistent with the decisions of the board as a whole, must abide by the principle of collective decision-making and stand by the decisions of the board.

# **3** Policies, Systems and the Student Voice

3.1. To secure implementation of the agreed strategy, the board must ensure there are effective underpinning policies and systems in place.

3.2. The board must endorse a set of appropriate policies that describe how the strategy is being implemented. Examples of what may be covered include: access, recruitment, teaching and learning, assessment and validation, use of technology, reward and recognition for students, careers advice and progression, quality and standards, enrichment and citizenship. DfE has set out guidance on this matter for 16-19 education.

3.3. The board, through constructive and supportive challenge, should monitor policy implementation.

3.4. The board must be assured that there are management-led systems in place to provide the very best affordable learning experience for every student including those undertaking learning activity off-site or provided under a subsidiary or partnership arrangement.

3.5. The board must have close regard to the voice of its students and the quality of the student experience, which should be central to all board decisions.

3.6. Students should be actively engaged in the college and ways should be found to ensure that the student voice is heard through both college and student led processes. The board should receive regular reports on how students are being engaged and what impact their voice is having on college life.

3.7. The board must provide a safe environment and have a robust and regularly assessed and monitored safeguarding policy. This policy may also include the duties arising from the Counter-Terrorism and Security Act 2015 (or they could be covered in a separate policy).

3.8. The board should ensure student complaints are effectively addressed and that summary reports are produced and considered (at least annually) on student complaints and appeals.

# **4.** Teaching and Learning

4.1. The board must foster exceptional teaching and learning. The board must, where appropriate, seek to secure coherent provision for students that leads to further learning or apprenticeships and/or employment. The board must ensure appropriate mechanisms are in place for effective oversight of the quality and inclusivity of the learning experience.

4.2. The board should ensure the college's self-assessment report is benchmarked against national norms and is detailed enough to provide governors with the assurance they need that the learning experience is being monitored and the appropriate learning resources have been made available.

4.3. The board should look to the executive to provide external validation of any internal observation reports and, where weaknesses are found, make sure the executive quickly takes action.

4.4. The board should be alert to college issues and use various methods to meet with students, staff, parents and employers, such as learning walks and having link governors.

4.5. In agreeing the human resource/workforce strategy, the board should ensure it reflects the ethos of the college and aids excellence in quality, teaching, learning and assessment, and is affordable.

4.6. The board should be aware of new initiatives in teaching and learning, including blended and/or virtual learning and, through careful appraisal, consider their adoption. The board must be aware of the expectations of external bodies and in particular their expectations of good quality. Board members should be able to explain how they benchmark quality and student achievement.

4.7. The board must see the results of student surveys and be able to monitor improvement plans.

4.8. To ensure a quality learning experience, the board should use best practice when overseeing the recruitment, development and performance of teaching and support staff. Appropriate key performance indicators (KPIs) should be developed to monitor quality and progress.

# **5** Responsiveness

5.1. The board must ensure that the college is responsive to the community and relevant employment trends including building strong two-way relationships with Local Enterprise Partnerships and other employer-led local groups. To facilitate student progression to further study or employment, the board should ensure the college has in place a range of strategies for engaging with employers and other stakeholders.

5.2. The board should ensure that the college is well informed about the various local, national and business stakeholders it serves, including having a dialogue with the colleges and universities that are engaged in partnership and progression.

5.3. The college should have systems in place which facilitate engagement with external stakeholders regularly, proactively and effectively so that it can identify and prioritise their present and future needs for education and training and discuss how they can best be met. These relationships need to be two-way.

5.4. Stakeholders comprise all those organisations, individuals and groups of individuals that the board intends should benefit from the college's services. They might include: prospective students, schools, colleges and universities, parents, local and regional authorities, employers of all sizes and their representative bodies, including local enterprise partnerships and other public service agencies such as Jobcentre Plus, healthcare, police and prison services.

5.5. The main purpose of these discussions is to ensure the college's programme is relevant and seen to be responsive to local needs and the needs of the students whose next step will be further progression into college, university, work-based apprenticeships and/or employment. The board should also consider community use of the college's assets and facilities.

5.6. The board should publish on the college website (at least annually) an account of the college's engagement with the main communities that it serves; the progress made towards meeting their needs for education and training and how it aims to meet future needs.

5.7. The board should ensure that arrangements are in place to assess the extent to which the stakeholders served by the college are satisfied with the services provided. Each college should discuss with stakeholder and community representatives the coverage and timing of its reporting, and should offer them opportunities to discuss its reports more fully.

# **6** Financial Strategy & Audit

6.1. The board must adopt an affordable financial strategy and plans which are compatible with the duty to ensure sustainability and solvency of the college. The board must set and approve the annual budget. Responsibility for its approval must be reserved for the collective decision of the board, without delegation.

6.2. The board must adopt effective systems of control and risk management that promote value for money, efficient use of the capital estate and technology, meet mandatory audit requirements, and produce accurate and quality-assured college data.

6.3. The board must ensure compliance with the funding agencies' financial memoranda and must understand and meet the conditions of funding, as set by the funding agencies and other funders.

6.4. The board must inform the funding agencies of any "materially adverse" change in the college's circumstances.

6.5. Colleges must have financial regulations and appropriately documented delegations and procedures, approved by the board, which specify its financial responsibilities and authority and those of its committees and its staff.

6.6. The board should ensure that they have confidence in the arrangements for the provision of accurate and timely financial information and, therefore, also in the financial systems used to generate such information.

6.7. Day-to-day financial control should be exercised by the staff of the college under delegation from the board and principal. Responsibility for financial management and advising on financial matters is generally delegated through the principal to a senior member of staff such as a director of finance (or equivalent).

6.8. The board must ensure that a statement on internal controls explaining the risk management arrangements that are in operation is contained in the corporate governance section of the audited financial statements.

6.9. The board must comply with the funding agencies mandatory requirements relating to audit including adherence to the Joint Audit Code of Practice (JACOP), which sets out the minimum requirements. The board should approve an annual audit plan linked to the college's risk register and be confident in the expertise and quality of any internal auditors engaged by the college. The board should consider using different sets of expertise for different audit requirements.

6.10. The audit committee must support the board and the principal by reviewing the comprehensiveness, reliability and integrity of assurances including the college's governance, risk management and internal control framework and produce an annual audit report for the board.

6.11. The board must ensure effective arrangements are in place for the management and quality assurance of data. This assurance should include a statement on data quality from the audit committee.

6.12. The board should use the college annual report to account to all stakeholders for the performance and prospects of the college as well as to demonstrate compliance with statutory and regulatory requirements.

# 7 Partnership

7.1. Colleges are dynamic and progressive. They grow, innovate and adapt to the changing circumstances. This responsiveness should be encouraged because, going forward, collaborative and partnership relationships will be central to ensuring the college's financial sustainability. The board should facilitate and enable this activity.

7.2. In establishing partnerships or new business acquisitions, the board must ensure effective governance arrangements and put in place appropriate control, reporting and delegation systems.

7.3. The board should ensure that particular scrutiny is exercised on new and external activities with significant potential financial or reputational risks. Where such activities involve commercial transactions, care must be taken to ensure that arrangements conform to the requirements of charity law and regulation.

7.4. New ventures (such as setting up a multi-academy trust, acquiring new companies or creating colleges in other countries) present colleges with both opportunities and significant challenges and risks. The board must ensure that not only does it approve such strategic developments, but also that the executive produces regular reports on the performance of all strategic partnerships and external businesses.

7.5. For all subsidiary entities, (for example separate operating companies or charitable trusts) the board should:

- Ensure that the entity's board possesses the attributes necessary to provide proper stewardship and control;
- Appoint suitably qualified directors or trustees to the entity who are not members of the board or staff/students of the college; and
- Ensure that the entity's board conducts business in accordance with a recognised and appropriate code of governance.

7.6. Where the board governs a group structure, the board should be clear about its responsibilities in relation to any other corporate governance arrangements and associated reporting and should document and publish these relationships.

7.7. In relation to subcontracting, partnerships and other forms of college collaboration, the board should agree the authorisation requirements for approving such arrangements, including the circumstances where board approval is required.

7.8. The board must ensure all college policies, particularly those on safeguarding are actively implemented in the subsidiaries and partnerships.

7.9. The board must be assured that the student voice is heard through all partnership activities.

# 8 Equality and Diversity

8.1. The board must meet and should aim to exceed its statutory responsibilities for equality and diversity through its own actions and behaviour in all aspects of its affairs. The board must promote equality and diversity throughout the other nine principal responsibilities.

8.2. The board should approve and review the college's equality and diversity strategy and adopt agreed performance indicators for implementation.

8.3. The board has a number of legal obligations in relation to equality and diversity which it must understand and comply. These go much further than avoiding discrimination and require the active promotion of equality in a number of defined areas. The board must therefore ensure that agreed policies are progressed and actioned throughout the college. The board may also wish to consider advice issued by government departments and other agencies on equality, diversity and safeguarding.

8.4. As a minimum, the board should receive an annual equality monitoring report detailing work during the year, identifying the achievement of agreed objectives and summarising data on equality and diversity that colleges are required to produce (e.g. on staff recruitment and promotion).

8.5. The board should ensure that the HR strategy takes into account equality and diversity. Specific equality and diversity responsibilities fall on the remuneration committee (or equivalent) in respect of the determination of pay and other rewards. This committee's report to the board should explain how its decisions take account of the college's equality and diversity policy.

8.6. The board and, where it exists, the search committee (or equivalent) should agree its own approach to equality and diversity in relation to appointing new members, and should take full regard of the implications of the college's overall equal opportunity and diversity policy, including any measurable objectives that may be relevant.

8.7. It is important that the board reports fully on its actions on equality and diversity in the operation of governance. The annual report should include a description of its policy, including any measurable objectives, and should outline progress on implementation. For those colleges that produce a separate equality and diversity report that addresses such matters, a simple cross reference would be sufficient.

# **9** Effective Governance Structures

9.1. The board must ensure that there are organised and clear governance and management structures, with well-understood delegations and authorities, and that governors are capable, knowledgeable and supported.

9.2. The board and its committees should be of an appropriate size and have the appropriate balance of skills, experience and knowledge to enable them to discharge their duties and responsibilities effectively.

9.3. The principal should be a governor, but subject to the articles of government may elect not to serve. The board must include student and staff governors and appoint a clerk. The clerk should be independent, report directly to the board, and have the appropriate skills and experience to facilitate effective governance.

9.4. The full board should meet as often as is required to undertake its responsibilities. The board should have rules for the conduct of its meetings. Members should attend all meetings where possible, and the board must establish the number and category of members constituting a quorum.

9.5. There should be a presumption of openness and engagement, with all matters open to discussion by the whole board. Occasionally there will be matters where specific governors should not be party to discussions; these should be dealt with either by 'conflict of interest' declarations, or by enforcing agreed policy on the confidentiality of business.

9.6. The board may delegate some of its activities to committees and/or the chair, but should agree a formal schedule of matters reserved for collective decision.

9.7. At a minimum this should include final decisions on:

- Vision, mission and strategy.
- The review and approval of the college's annual revenue and capital budgets and cash forecasts together with its audited financial statements.
- The appointment and (if necessary) dismissal of the principal, senior post holders or the clerk.

9.8. The board should determine in writing the terms of reference, membership and delegated authority of all committees and set clear arrangements for their reporting back.

### **Remuneration of Senior Post Holders**

9.9. The board must determine the pay and conditions of service of the principal, other senior post holders and the clerk and may establish a remuneration committee to advise the board. Remuneration decisions should be informed by benchmarking data and by a recent performance appraisal.

9.10. Where severance payments are under consideration, advice should be taken from the external auditor to ascertain the legitimacy of any proposed payment. The reports on matters to do with remuneration and severance should provide sufficient detail to enable the full board to satisfy itself that the recommendations and resulting decisions made have been compliant with its policies. In line with the funding agreement, the board must draw any payments to the attention of the college's regulatory auditors.

### The Chair

9.11. The chair is responsible for the leadership of the board and ultimately to the stakeholders for its effectiveness. The chair should take particular care that the board observes the values of college governance, as set out in this Code.

9.12. The board must appoint a chair from amongst its external members. One or more vicechairs or deputy chairs should be appointed to act in the absence of the chair. The process by which the chair is nominated and elected should be agreed by the board as a formal part of the college's governance procedures and s/he should have a role description agreed by the board.

9.13. The chair is a non-executive role and should not be drawn into day-to-day management. S/he should promote the effective and efficient operation of the board, ensuring that members work together effectively.

9.14. The chair should foster a supportive and constructively challenging working relationship particularly between the chair, the principal and the clerk but also involving other members of the board and the senior leadership team.

9.15. The chair should ensure that there is effective communication between the board and all its stakeholders, both internal and external.

9.16. The chair is responsible for providing support to the principal and the clerk as required, and for leading the regular assessment of their performance, drawing on the views of other governors.

### **Board Members**

9.17. Board members should be committed and contribute proactively to meetings, and be seen as advocates of the college. They should bring their knowledge and expertise to the table and be there to support and challenge the executive by ensuring the student interest is always put first.

9.18. All members should be able to allocate sufficient time to undertake their duties effectively. The board should agree an indication of the time expected of its members together with an appropriate role description.

9.19. Members must act in the best interest of the college, rather than selectively or in the interests of a particular constituency. Members must act with honesty, frankness and

objectivity, taking decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.

9.20. The board should satisfy itself that plans are in place for an orderly succession of its membership, so as to maintain an appropriate balance of skills and experience with the progressive refreshing of key roles. The board must have the power to remove any of its members from office and must do so if a member breaches the terms of his/her appointment.

### **The Principal**

9.21. The principal must be responsible for the executive management of the college and its day-to-day direction. S/he should understand and respect the role of the board and ensure that appropriate matters are bought to the board taking advice of the clerk and senior leadership team as necessary. The specific responsibilities of the principal in relation to board business must include:

- Ensuring that board decisions are implemented through the college's management structure.
- Advising the board as required.
- Undertaking the role of the accounting officer.

9.22. The principal is also responsible for prompt and coherent management reports to governors on the college's activities and prospects, including the emergence of major new risks and opportunities; and for facilitating appropriate opportunities for board members to see first-hand the work of the college and meet with students and staff.

### The Clerk

9.23. The board must appoint a person to act as the clerk to the corporation. In dealing with board business, the clerk should be solely responsible to the board and have a direct reporting line to its chair. The board must protect the clerk's ability to carry out his/her responsibilities, including appropriate training and development and ensuring adequate time and resources to undertake the role effectively.

9.24. The clerk must inform the board if s/he believes that any proposed action would exceed its powers or involve regulatory risk or (where the clerk has other management responsibilities at the college) if there is a potential conflict of interest between his/her clerking and management roles.

### Board Member Appointments, Term of Office, Induction and Training

9.25. The board should adopt a formal and open policy for recruiting governors. This policy should include:

• A regular review of the existing board to ensure that it has the appropriate diversity of

skills, experience, and backgrounds to provide strong governance, and to identify any need for new governors with particular skills.

- The process for searching for new governors and for selecting applicants.
- The process for the nominating and appointing staff and student governors.

9.26. The board may set up a search committee that could undertake a variety of functions on behalf of the board. This could include reviewing board membership and succession planning, operating the recruitment procedure, undertaking an assessment of board performance, board member development and dealing with employment or contractual issues for the clerk, including recommending his/her appointment.

9.27. The process and criteria by which a chair is appointed should be agreed by the whole board. The process should be undertaken by the search committee or a group established for the purpose. The board must also confirm the appointment where it has been carried out by a sub-group or committee.

9.28. The search committee should produce an annual report which describes the work of the committee, including the board's recruitment policy and practices, a description of its policy on equality and diversity and any measurable objectives that it has set together with progress in their implementation. If there is not a separate report then the college's annual report should cover these areas.

### Term of Office

9.29. All members, excluding the principal, should be appointed for a given term, which should be renewable subject to satisfactory performance. Renewal should not be automatic and should only take place after proper consideration of the governor's attendance, contribution to the work of the college and assessment against the skills audit. Governors should not normally serve for more than two terms (or a maximum of eight years) except where subsequently undertaking a new and more senior role, for example as chair. There are variations in the length of term for which chairs are appointed - whether it is annually or after a four year term, reappointment should only take place after consideration is given to college need and performance.

### **Board Member Remuneration**

9.30. Boards should adopt policies and procedures for reimbursing the travel and other incidental expenses of members. Boards must seek Charity Commission approval if they wish to remunerate external members for being a trustee/governor.

### **Training and Induction**

9.31. The chair and clerk should ensure that new board members receive a full induction on joining the board, and should regularly refresh their skills and knowledge through development activities and briefing funded by the college.

9.32. All board members should ensure that individually and collectively they have or acquire sufficient understanding of the work of the college and the educational landscape to be able to engage fully in the affairs of the board. The clerk should keep records of the development activity of all board members.

# **1 Review of Governance Performance**

10.1. The board must regularly review its effectiveness ensuring continuous improvement, thereby not only enhancing its own performance but providing an example to the college. The review should include an assessment of performance against the values and principal responsibilities set out in this Code.

10.2. The board should define in writing and regularly review the respective responsibilities of the chair, the principal, the clerk and individual governors.

10.3. The board should annually reflect on the extent to which its committees have met their terms of reference and remain fit for purpose.

10.4. In addition, the board must conduct a regular, full and robust review of its effectiveness and that of its committees, the starting point for which should be an assessment against this Code.

10.5. The board should set out in writing and regularly review agreed governance procedures, often described as Standing Orders. These should include levels of delegated authority and of any sub-delegations.

10.6. In reviewing its effectiveness, the board should reflect on the success of the college as a whole in meeting strategic objectives and associated performance measures and the contribution the board has made to that success.

10.7. The board should, where possible, benchmark its performance and processes against other comparable colleges and relevant institutions outside the FE sector.

10.8. Account should be taken of the views of the executive and relevant bodies and of staff, parents, trustees, employers and student communities. Any review should include an external perspective, for example by using a suitable external facilitator or a suitably experienced governor and/or clerk from another college. The timing should be in line with the production of the college annual self–assessment.

10.9. Acting on the outcomes of effectiveness reviews is as important as undertaking them. The outcomes and associated actions should be published widely, including in the annual report.

### **References and Links**

### The Code

Nolan: <u>Seven Principles of Public life: Selflessness Integrity Leadership Openness Honesty</u> <u>Objectivity Accountability</u>

UK Corporate Code: which sets what is expected of Governors and Trustees:- <u>https://www.frc.org.</u> <u>uk/corporate/ukcgcode.cfm</u>

The Higher Education Code of Governance December 2014

Charities Commission Code <u>http://www.governancecode.org/summary-code-of-governance</u>

#### 1 Strategy and Leadership

BIS Guide for Governors

Higher Education Operating Framework

Department for Business, Innovation and Skills (BIS) <u>Guidance for Structure and Prospects</u> <u>Appraisals</u>

The <u>Further and Higher Education Act 1992</u> established FE colleges as independent corporations.

The <u>Education and Skills Act 2008</u> had the effect of raising the age of participation in education or training - whether at school, college or with an employer - to 17 from 2013 and to 18 from 2015.

The <u>Apprenticeships</u>, <u>Skills</u>, <u>Children and Learning Act 2009</u> led a machinery of government change which split FE policy between two government departments</u>.

The Act also created the formation of the Skills Funding Agency (SFA) and the Young People's Learning Agency (YPLA) which between them took over the responsibilities of the Learning & Skills Council (LSC) in April 2010.

#### 2 Collectively Accountable

College Instrument and Articles of Government. The <u>Education Act 2011</u> led to a series of further changes, including the abolition of the YPLA and the creation of the Education Funding Agency (EFA). The 2011 Act also removed much of the statutory guidance around colleges and gave back many of the freedoms of the 1992 Act

Guide for school and academy governors

#### 3 Policies and systems and the student voice.

Statutory Policies for 16-19

Counter Terrorism and Security Act 2015

Prevent guidance consultation

'promoting British Values'.

**KPI's for** staffing might include: payroll as a percentage of income; sickness absence, retention and vacancy data; the results of staff surveys; dashboards and other benchmarking data such as pay and conditions and development activity

#### 4 Teaching and learning

Ofsted

Ofqual

Quality Assurance Agency for Higher Education

#### Policies

<u>Study programmes;</u>

Allowing colleges to enrol 14-16 year olds;

Apprenticeships;

Careers advice;

'Students at the heart of the system';

Review of Vocational Education – the Wolf Report

### 5 Responsiveness.

Horizon Scanning- UK Commission for Employment & Skills (UKCES)

Colleges in their Community

it's about work ... Excellent adult vocational teaching and learning

<u>LEP's Plan</u>

Core City Agreements

Using Labour Market Intelligence in a College Context: A guide for leaders of further education colleges, March 2015, AoC and UKCES document

### 6 Financial strategy and Audit

Skills Funding Agency (SFA)

Education Funding Agency (EFA)

Higher Education Funding Council for England (HEFCE)

Student Loans Company (SLC)

Accounts Direction Handbook.

Financial memorandum and related documents

The Statement of Recommended Practice: Accounting for Further and Higher Education (<u>FE/HE</u> <u>SORP</u>)

Joint Audit Code of Practice (JACOP) sets out how the funding agencies will work together and how colleges should demonstrate assurance.

The financial reporting requirements are set out in the funding agencies' Accounts Direction

Introducing a new funding system based on student loans

### Benchmarking

<u>Mides</u>,

Ofsted Data Dashboards

### 7 Partnerships

<u>Academies</u> <u>Setting up a Multi Academy Trust</u> <u>Subcontracting</u> <u>Merger</u>

#### 8 Equality and diversity.

Equality and Human Rights Commission

Women's Leadership Network

Network of Black and Asian Professionals

#### 9 Effective governance

Rigour and Responsiveness BIS 2013

Strengthening intervention through the creation of the office of the FE Commissioner

FE Commissioner Annual Reports

Creating Excellence in Governance:- <u>http://www.aoc.co.uk/sites/default/files/Creating\_Excellence\_in\_College\_Governance\_0.pdf</u>

All matters to do with Governance AoC: College Governance:

Research and Development: Education Training Foundation

#### **Remuneration of Governors**

Charity Commission for approval - see the guidance from BIS. (page 21)

#### 10 Review of governance performance

College Governance:

Board Reviews



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